### PRELIMINARY OFFICIAL STATEMENT DATED SEPTEMBER 18, 2024

NEW ISSUE - Book-Entry-Only

Ratings: Moody's: "Aaa" (PSF)
S&P: "AAA" (PSF)
(See "OTHER INFORMATION-Ratings,"
"THE PERMANENT SCHOOL FUND
GUARANTEE PROGRAM" and "APPENDIX E-THE
PERMANENT SCHOOL FUND GUARANTEE
PROGRAM" herein)

In the opinion of Bond Counsel, under existing law, interest on the Bonds (defined below) (i) is excludable from gross income for federal income tax purposes under section 103 of the Internal Revenue Code of 1986, as amended, and (ii) is not an item of tax preference for purposes of the alternative minimum tax on individuals. See "TAX MATTERS" herein, including information regarding potential alternative minimum tax consequences for corporations.

## \$303,965,000° CYPRESS-FAIRBANKS INDEPENDENT SCHOOL DISTRICT (A political subdivision of the State of Texas located in Harris County, Texas) Unlimited Tax School Building Bonds, Series 2024B

Dated Date: September 15, 2024

**Interest Accrues from Date of Delivery (defined below)** 

Due: February 15, as shown on page ii herein

This Official Statement is provided to furnish information in connection with the offering by the Cypress-Fairbanks Independent School District (the "District") of its \$303,965,000\* Unlimited Tax School Building Bonds, Series 2024B (the "Bonds") being issued in accordance with the Constitution and general laws of the State of Texas (the "State"), including, particularly, Chapter 1371, Texas Government Code, as amended, Chapter 45, Texas Education Code, as amended, the election held within the District on May 4, 2019, and a bond order passed by the Board of Trustees of the District (the "Board") on April 4, 2024, in which the Board delegated pricing of the Bonds and certain other matters to an authorized official of the District who will approve and execute a pricing certificate that will contain the final pricing information for the Bonds. The Bonds constitute direct obligations of the District and are payable as to principal and interest from the proceeds of an annual ad valorem tax levied, without legal limit as to rate or amount, against all taxable property located within the District. An application has been filed by the District with, and conditional approval has been received from, the Texas Education Agency for the Bonds to be guaranteed by the Permanent School Fund Guarantee Program (see "THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM").

Interest on the Bonds will accrue from the Date of Delivery (defined below), and will be payable on February 15, 2025, and semiannually thereafter on August 15 and February 15 of each year until stated maturity. The Bonds will be issued in principal denominations of \$5,000 or any integral multiple thereof within a maturity (see "THE BONDS – General Description").

The Bonds are subject to optional redemption as described herein under "THE BONDS – Optional Redemption." Additionally, the Bonds issued as Term Bonds (defined herein), if any, are subject to mandatory sinking fund redemption as described herein (see "THE BONDS—Mandatory Sinking Fund Redemption" herein).

The District intends to use the Book-Entry-Only System of The Depository Trust Company, New York, New York ("DTC"), but use of such system could be discontinued. The principal amount of and interest on the Bonds will be payable to Cede & Co., as nominee for DTC, by The Bank of New York Mellon Trust Company, National Association, as the initial Paying Agent/Registrar for the Bonds. **No physical delivery of the Bonds will be made to the beneficial owners thereof.** Such Book-Entry-Only System will affect the method and timing of payment and the method of transfer of the Bonds (see "BOOK-ENTRY-ONLY SYSTEM").

Proceeds from the sale of the Bonds will be used for (i) the construction, acquisition, renovation and equipment of school buildings in the District, including safety and security infrastructure, the purchase of necessary sites for school buildings, and the purchase of new school buses and (ii) the payment of costs of issuance of the Bonds (see "THE BONDS – Purpose").

## CUSIP PREFIX: 232769 MATURITY DATES, PRINCIPAL AMOUNTS, INTEREST RATES, INITIAL YIELDS & 9 DIGIT CUSIPS

See Maturity Schedule on page ii, herein

The Bonds are offered when, as and if issued, and accepted by the underwriters named below (the "Underwriters"), subject to the approving opinion of the Attorney General of the State and the opinion of Bracewell LLP, Houston, Texas, Bond Counsel. Certain legal matters will be passed upon for the District by its Disclosure Counsel, West & Associates, L.L.P., Houston, Texas. Certain legal matters will be passed upon for the Underwriters by their counsel, Jackson Walker LLP, Houston, Texas. The Bonds are expected to be available for initial delivery through the services of DTC on or about October 23, 2024 (the "Date of Delivery").

Wells Fargo Securities

Cabrera Capital Markets LLC
Jefferies

Mesirow Financial, Inc.

SAMCO Capital Markets, Inc.

HilltopSecurities

<sup>\*</sup> Preliminary, subject to change.

#### **MATURITY SCHEDULE\***

#### \$303,965,000\*

## CYPRESS-FAIRBANKS INDEPENDENT SCHOOL DISTRICT (A political subdivision of the State of Texas located in Harris County, Texas) Unlimited Tax School Building Bonds, Series 2024B

Maturity Date (2/15) <sup>(a)</sup>	Principal Amount	Interest Rate	Initial Yield <sup>(b)</sup>	CUSIP No. 232769 <sup>(c)</sup>
2026	\$ 6,745,000			
2027	7,090,000			
2028	7,455,000			
2029	7,835,000			
2030	8,235,000			
2031	8,660,000			
2032	9,105,000			
2033	9,570,000			
2034	10,060,000			
2035	10,580,000			
2036	11,120,000			
2037	11,690,000			
2038	12,290,000			
2039	12,920,000			
2040	13,585,000			
2041	14,280,000			
2042	15,010,000			
2043	15,780,000			
2044	16,590,000			
2045	17,395,000			
2046	18,195,000			
2047	19,035,000			
2048	19,910,000			
2049	20,830,000			

(Interest Accrues from Date of Delivery)

- (a) The Bonds maturing on and after February 15, 20\_\_, are subject to redemption prior to maturity, at the option of the District, in whole or from time to time in part, in principal amounts of \$5,000 or any integral multiple thereof, on February 15, 20\_\_, or any date thereafter, at a redemption price equal to the principal amount thereof plus accrued interest to the date fixed for redemption (see "THE BONDS Optional Redemption"). If two or more consecutive maturities are combined to create one or more term bonds (the "Term Bonds"), such Term Bonds will additionally be subject to mandatory sinking fund redemption as described herein (see "THE BONDS-Mandatory Sinking Fund Redemption").
- (b) The initial yields are established by and are the sole responsibility of the Underwriters, and may subsequently be changed.
- (c) CUSIP is a registered trademark of The American Bankers Association. CUSIP data herein is provided by CUSIP Global Services, managed by FactSet Research Systems Inc., on behalf of The American Bankers Association and are included solely for convenience of the registered owners of the Bonds. This data is not intended to create a database and does not serve in any way as a substitute for the CUSIP Services. Neither the District, the Financial Advisor, nor the Underwriters shall be responsible for the selection or correctness of the CUSIP numbers set forth herein.

-

<sup>\*</sup> Preliminary, subject to change.

#### USE OF INFORMATION IN OFFICIAL STATEMENT

For purposes of compliance with Rule 15c2-12 of the United States Securities and Exchange Commission (the "SEC"), as amended ("Rule 15c2-12"), this document constitutes an Official Statement of the District with respect to the Bonds that has been deemed "final" by the District as of its date except for the omission of no more than the information permitted by Rule 15c2-12.

This Official Statement, which includes the cover page, the maturity schedule, and the Appendices hereto, does not constitute an offer to sell or the solicitation of an offer to buy in any jurisdiction to any person to whom it is unlawful to make such offer, solicitation or sale.

No dealer, broker, salesperson or other person has been authorized by the District to give information or to make any representation other than those contained in this Official Statement, and, if given or made, such other information or representations must not be relied upon as having been authorized by either of the foregoing.

The information set forth herein has been obtained from the District and other sources believed to be reliable, but such information is not guaranteed as to accuracy or completeness and is not to be construed as the promise or guarantee of the Financial Advisor or the Underwriters. This Official Statement contains, in part, estimates and matters of opinion which are not intended as statements of fact, and no representation is made as to the correctness of such estimates and opinions, or that they will be realized.

The information and expressions of opinion contained herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the District or other matters described.

NONE OF THE DISTRICT, THE FINANCIAL ADVISOR, OR THE UNDERWRITERS MAKES ANY REPRESENTATION OR WARRANTY WITH RESPECT TO THE INFORMATION CONTAINED IN THIS OFFICIAL STATEMENT REGARDING THE DEPOSITORY TRUST COMPANY ("DTC") OR ITS BOOK-ENTRY-ONLY SYSTEM OR THE AFFAIRS OF THE TEXAS EDUCATION AGENCY ("TEA") DESCRIBED UNDER "THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM" AND "APPENDIX E-THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM" AS SUCH INFORMATION HAS BEEN PROVIDED BY DTC AND TEA, RESPECTIVELY.

The Underwriters have provided the following sentence for inclusion in this Official Statement. The Underwriters have reviewed the information in this Official Statement in accordance with their respective responsibilities to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Underwriters do not guarantee the accuracy or completeness of such information.

The agreements of the District and others related to the Bonds are contained solely in the contracts described herein. Neither this Official Statement nor any other statement made in connection with the issuance of the Bonds is to be construed as constituting an agreement with the purchasers of the Bonds.

THE COVER PAGE CONTAINS CERTAIN INFORMATION FOR GENERAL REFERENCE ONLY AND IS NOT INTENDED AS A SUMMARY OF THIS OFFERING. INVESTORS SHOULD READ THIS ENTIRE OFFICIAL STATEMENT, INCLUDING ALL APPENDICES ATTACHED HERETO, TO OBTAIN INFORMATION ESSENTIAL TO MAKING AN INFORMED INVESTMENT DECISION.

THE BONDS ARE EXEMPT FROM REGISTRATION WITH THE UNITED STATES SECURITIES AND EXCHANGE COMMISSION AND CONSEQUENTLY HAVE NOT BEEN REGISTERED THEREWITH. THE REGISTRATION, QUALIFICATION, OR EXEMPTION OF THE BONDS IN ACCORDANCE WITH APPLICABLE SECURITIES LAW PROVISIONS OF THE JURISDICTIONS IN WHICH THE BONDS HAVE BEEN REGISTERED, QUALIFIED OR EXEMPTED SHOULD NOT BE REGARDED AS A RECOMMENDATION THEREOF.

THIS OFFICIAL STATEMENT CONTAINS "FORWARD-LOOKING" STATEMENTS. SUCH STATEMENTS MAY INVOLVE KNOWN AND UNKNOWN RISKS, UNCERTAINTIES AND OTHER FACTORS WHICH MAY CAUSE THE ACTUAL RESULTS, PERFORMANCE AND ACHIEVEMENTS TO BE DIFFERENT FROM THE FUTURE RESULTS, PERFORMANCE AND ACHIEVEMENTS EXPRESSED OR IMPLIED BY SUCH FORWARD-LOOKING STATEMENTS. INVESTORS ARE CAUTIONED THAT THE ACTUAL RESULTS COULD DIFFER MATERIALLY FROM THOSE SET FORTH IN THE FORWARD-LOOKING STATEMENTS. See "OTHER INFORMATION – Forward-Looking Statements" herein.

References to website addresses presented herein are for informational purposes only and may be in the form of a hyperlink solely for the reader's convenience. Unless specified otherwise, such websites and the information or hyperlinks contained therein are not incorporated into, and are not part of, this Official Statement for any purpose.

#### TABLE OF CONTENTS

USE OF INFORMATION IN OFFICIAL STATEMENTiii
SELECTED DATA FROM THE OFFICIAL STATEMENT $\boldsymbol{v}$
DISTRICT OFFICIALS, STAFF AND CONSULTANTSvii
INTRODUCTION
THE BONDS
Authorization
Purpose
General Description
Security
Optional Redemption
Mandatory Sinking Fund Redemption
Notice of Redemption
Legality
Payment Record
Defeasance of Bonds
Sources and Uses of Funds
TRANSFER, REGISTRATION AND EXCHANGE4
Paving Agent/Registrar
Registration if Book-Entry-Only System Should be
Discontinued4
Interest Payment4
Replacement Bonds4
REGISTERED OWNERS' REMEDIES5
BOOK-ENTRY-ONLY SYSTEM5
THE PERMANENT SCHOOL FUND GUARANTEE
PROGRAM7
STATE AND LOCAL FUNDING OF SCHOOL DISTRICTS
IN TEXAS7
Litigation Relating to the Texas Public School Finance
System7
Possible Effects of Changes in Law on District Bonds
CURRENT PUBLIC SCHOOL FINANCE SYSTEM8
Overview
2023 Legislative Sessions
State Funding for School Districts
Local Revenue Level in Excess of Entitlement
THE SCHOOL FINANCE SYSTEM AS APPLIED TO THE
DISTRICT
TAX RATE LIMITATIONS
M&O Tax Rate Limitations
I&S Tax Rate Limitations
Public Hearing and Voter-Approval Tax Rate
AD VALOREM TAX PROCEDURES14
Valuation of Taxable Property14
State Mandated Homestead Exemptions
Local Option Homestead Exemptions
State Mandated Freeze on School District Taxes
Personal Property
Freeport and Goods-in-Transit Exemptions
Other Exempt Property
Temporary Exemption for Qualified Property Damaged by a
Disaster
Tax Increment Reinvestment Zones
Tax Limitation Agreements
District and Taxpayer Remedies
Levy and Collection of Taxes
THE PROPERTY TAX CODE AS APPLIED TO THE
DISTRICT
RESPONSE TO COVID-19
WEATHER EVENTS
CYBERSECURITY
EXPOSURE TO OIL AND GAS INDUSTRY

INVESTMEN	IT AUTHORITY AND INVESTMENT	
	VES OF THE DISTRICT	19
	nents	
Investment Po	olicies	21
	ovisions	
	tments	
Accounting P	olicies	22
EMPLOYEE	BENEFIT PLANS	22
	ERS	
	on	
Additional Fe	deral Income Tax Considerations	23
	G DISCLOSURE OF INFORMATION	
	ts	
Notices of Ce	rtain Events	24
	f Information from MSRB	
	Disclaimers and Amendments	
EFFECTS OF	SEQUESTRATION ON CERTAIN	2(
	TIONS	26
ALIDITED FI	NANCIAL STATEMENTS	2( 21
	DRMATION	
	JAWA HON	
	and Qualification of Bonds for Sale	
	nents and Eligibility to Secure Public Funds	
Toyog	ents and Engionity to Secure Fuolic Funds	, III 21
I agal Mattara		∠ ```
Einengiel Adv	visor	∠
	/1801	
	king Statements	
Concluding S	tatement	29
APPENDICES:		
, DDENIDITA	EDITORIAL DIFFORMATION DEGLIDED IN THE	TE
APPENDIX A	FINANCIAL INFORMATION REGARDING THE DISTRICT	
APPENDIX B	GENERAL INFORMATION REGARDING	A-
	THE DISTRICT	
APPENDIX C	EXCERPTS FROM THE ANNUAL FINANCIAL	
	REPORT	C-
APPENDIX D	FORM OF LEGAL OPINION OF BOND COUNSEL	ъ
ADDENIDIY E	THE PERMANENT SCHOOL FUND GUARAN	D

The cover page hereof, the maturity schedule, "Selected Data From The Official Statement", this Table of Contents and appendices included herein and any addenda, supplement or amendment hereto, are part of this Official Statement.

PROGRAM ..... E-1

#### SELECTED DATA FROM THE OFFICIAL STATEMENT

The selected data is subject in all respects to the more complete information and definitions contained or incorporated in this Official Statement. The offering of the Bonds to potential investors is made only by means of this entire Official Statement. No person is authorized to detach this page from this Official Statement or to otherwise use it without the entire Official Statement.

The District

The Cypress-Fairbanks Independent School District (the "District") is a political subdivision of the State of Texas (the "State") located in Harris County, Texas (see "APPENDIX A – FINANCIAL INFORMATION REGARDING THE DISTRICT" and "APPENDIX B – GENERAL INFORMATION REGARDING THE DISTRICT").

**Authority for Issuance** 

The District is issuing its \$303,965,000\* Unlimited Tax School Building Bonds, Series 2024B (the "Bonds") in accordance with the Constitution and general laws of the State, including particularly, Chapter 1371, Texas Government Code, as amended, Chapter 45, Texas Education Code, as amended, the election held within the District on May 4, 2019, and an order passed by the Board of Trustees of the District (the "Board") on April 4, 2024 (the "Bond Order") in which the Board delegated pricing of the Bonds and certain other matters to an authorized official of the District who will approve and execute a pricing certificate (the "Pricing Certificate," together with the Bond Order, the "Order") that will contain the final pricing information for the Bonds.

The Bonds

The Bonds shall mature on the dates and in the amounts set forth on page ii of this Official Statement (see "THE BONDS – General Description").

**Payment of Interest** 

Interest on the Bonds will accrue from the Date of Delivery (shown on the cover page) and will be payable beginning on February 15, 2025, and semiannually thereafter on August 15 and February 15 of each year until stated maturity (see "THE BONDS – General Description").

Security

The Bonds constitute direct obligations of the District, payable as to principal and interest from an annual ad valorem tax levied, without legal limit as to rate or amount, against all taxable property located within the District (see "THE BONDS – Security"). Also see "STATE AND LOCAL FUNDING OF SCHOOL DISTRICTS IN TEXAS" and "CURRENT PUBLIC SCHOOL FINANCE SYSTEM" for a discussion of recent developments in State law affecting the financing of school districts in the State. Additionally, an application has been filed with, and the District has received conditional approval from, the Texas Education Agency for the payment of the Bonds to be guaranteed by the corpus of the Permanent School Fund of the State (see "THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM" and "APPENDIX E-THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM").

**Optional Redemption** 

The Bonds maturing on and after February 15, 20\_\_, are subject to redemption prior to maturity, at the option of the District, in whole or from time to time in part, in principal amounts of \$5,000 or any integral multiple thereof, on February 15, 20\_\_, or any date thereafter, at a redemption price equal to the principal amount thereof plus accrued interest to the date fixed for redemption (see "THE BONDS – Optional Redemption").

**Mandatory Redemption** 

The Bonds issued as Term Bonds (defined herein), if any, are subject to mandatory sinking fund redemption as described herein (see "THE BONDS – Mandatory Sinking Fund Redemption" herein).

**Purpose of the Bonds** 

Proceeds from the sale of the Bonds will be used for (i) the construction, acquisition, renovation and equipment of school buildings in the District, including safety and security infrastructure, the purchase of necessary sites for school buildings, and the purchase of new school buses and (ii) the payment of costs of issuance related to the Bonds (see "THE BONDS – Purpose").

Tax Matters

In the opinion of Bond Counsel, under existing law, interest on the Bonds (i) is excludable from gross income for federal income tax purposes under section 103 of the Internal Revenue Code of 1986, as amended, and (ii) is not an item of tax preference for purposes of the alternative minimum tax on individuals. See "TAX MATTERS" herein, including information regarding potential alternative minimum tax consequences for corporations.

V

<sup>\*</sup>Preliminary, subject to change.

#### **Permanent School Fund**

An application has been filed by the District with, and conditional approval has been received from, the Texas Education Agency for the Bonds to be guaranteed by the Permanent School Fund Guarantee Program (see "THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM" and "APPENDIX E-THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM").

#### Ratings

The Bonds are rated "Aaa" by Moody's Ratings ("Moody's") and "AAA" by S&P Global Ratings, a division of Standard & Poor's Financial Services LLC ("S&P"), based upon the Permanent School Fund Guarantee. Moody's and S&P generally rate all bond issues guaranteed by the Permanent School Fund of the State "Aaa" and "AAA", respectively (see "THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM," and "APPENDIX E-THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM" and "OTHER INFORMATION - Ratings"). The District's underlying rating for the Bonds (without consideration of the Permanent School Fund Guarantee or other credit enhancement) is "Aa1" by Moody's and "AA" by S&P.

The ratings reflect only the respective views of such organizations and the District makes no representation as to the appropriateness of the ratings. There is no assurance that such ratings will continue for any given period of time or that they will not be revised downward or withdrawn entirely by either or both of such rating companies, if in the judgment of either or both companies, circumstances so warrant. Any such downward revision or withdrawal of such ratings, by either of them, may have an adverse effect on the market price of the Bonds. See "OTHER INFORMATION – Ratings."

#### **Book-Entry-Only System**

The definitive Bonds will be initially registered and delivered only to Cede & Co., the nominee of The Depository Trust Company, New York, New York ("DTC") pursuant to the Book-Entry-Only System described herein. Beneficial ownership of the Bonds may be acquired in denominations of \$5,000, or integral multiples thereof, of principal amount. No physical delivery of the Bonds will be made to the beneficial owners thereof. The principal amount of the Bonds at maturity and interest on the Bonds will be payable by the Paying Agent/Registrar to Cede & Co., which will make distribution of the amounts so paid to the participating members of DTC for subsequent payment to the beneficial owners of the Bonds (see "BOOK-ENTRY-ONLY SYSTEM").

#### Paying Agent/Registrar

The initial Paying Agent/Registrar for the Bonds is The Bank of New York Mellon Trust Company, National Association (see "TRANSFER, REGISTRATION AND EXCHANGE – Paying Agent/Registrar").

## **Continuing Disclosure of Information**

Pursuant to the Order, the District is obligated to provide certain updated financial information and operating data annually, and to provide timely notice of certain specified events which will be available to investors as described in the section captioned "CONTINUING DISCLOSURE OF INFORMATION." Also see "APPENDIX E-THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM – PSF Continuing Disclosure Undertaking" for a description of the undertaking of the Texas Education Agency to provide certain information on a continuing basis.

#### **Payment Record**

The District has never defaulted on the payment of its bonded indebtedness.

#### Legality

Delivery of the Bonds is subject to the approval by the Attorney General of Texas and the rendering of an opinion in substantially the form attached hereto as "APPENDIX D – FORM OF LEGAL OPINION OF BOND COUNSEL" by Bracewell LLP, Houston, Texas, Bond Counsel.

For additional information regarding the District, please contact:

Karen Smith, CPA Chief Financial Officer Cypress-Fairbanks Independent School District 11440 Matzke Road Cypress, Texas 77429 Phone: (281) 897-3856 Terrell Palmer
President

Post Oak Municipal Advisors LLC
820 Gessner Road, Suite 1350
Houston, Texas 77024
Phone: (713) 328-0991

#### DISTRICT OFFICIALS, STAFF AND CONSULTANTS

#### **ELECTED OFFICIALS**

Name	Length of Service	Term Expires November	Occupation
Scott Henry President	2.5 Years	2025	IT Consultant
Dr. Natalie Blasingame Vice President	2.5 Years	2025	Community Volunteer
Justin Ray Secretary	6 Months	2027	Oil and Gas Professional
Julie Hinaman Member	4.5 Years	2027	Community Volunteer
Christine Kalmbach Member	6 Months	2027	Realtor
Todd LeCompte Member	6 Months	2027	Business Owner
Lucas H. Scanlon Member	2.5 Years	2025	Business Consultant

#### CERTAIN DISTRICT OFFICIALS

Name	Position	Length of Service with District
Douglas Killian, Ed.D. <sup>(a)</sup>	Superintendent of Schools	6 Months
Karen Smith, CPA	Chief Financial Officer	15 Years
Matt Morgan	Chief Operations Officer	23 Years
Teresa Hull	Chief of Staff	29 Years
Amanda Boles, CPA	Assistant Superintendent of Business and Financial Services	3 Years
David Piwonka <sup>(b)</sup>	Tax Assessor/Collector	10 Years

 $<sup>^{\</sup>rm (a)}$  Dr. Killian has over 20 years of superintendent experience with other Texas school districts.  $^{\rm (b)}$  Mr. Piwonka is not an employee of the District.

#### CONSULTANTS AND ADVISORS

Auditors (Certified Public Accountants)	
Bond Counsel	Bracewell LLP Houston, Texas
Financial Advisor	Post Oak Municipal Advisors LLC Houston, Texas
Disclosure Counsel	West & Associates, L.L.P.

## PRELIMINARY OFFICIAL STATEMENT RELATING TO

## \$303,965,000\* CYPRESS-FAIRBANKS INDEPENDENT SCHOOL DISTRICT (A political subdivision of the State of Texas located in Harris County, Texas)

Unlimited Tax School Building Bonds, Series 2024B

#### INTRODUCTION

This Official Statement, including Appendices A, B, and C, has been provided by the Cypress-Fairbanks Independent School District (the "District"), in connection with the offering by the District of its \$303,965,000\* Unlimited Tax School Building Bonds, Series 2024B (the "Bonds").

All financial and other information presented in this Official Statement has been provided by the District from its records, except for information expressly attributed to other sources. The presentation of information, including tables of receipts from taxes and other sources, is intended to show recent historic information and is not intended to indicate future or continuing trends in the financial position or other affairs of the District. No representation is made that past experience, as is shown by that financial and other information, will necessarily continue or be repeated in the future (see "OTHER INFORMATION – Forward-Looking Statements").

There follows in this Official Statement descriptions of the Bonds and the Order (as defined herein), and certain other information about the District and its finances. All descriptions of documents contained herein are only summaries and are qualified in their entirety by reference to each such document. Copies of such documents may be obtained upon request by electronic mail or upon payment of reasonable copying, mailing, and handling charges by writing the District's Financial Advisor, Post Oak Municipal Advisors LLC, 820 Gessner Road, Suite 1350, Houston, Texas 77024.

This Official Statement speaks only as of its date and the information contained herein is subject to change. A copy of the final Official Statement will be submitted to the Municipal Securities Rulemaking Board (the "MSRB") and will be available through its Electronic Municipal Market Access ("EMMA") system. See "CONTINUING DISCLOSURE OF INFORMATION" for information regarding the EMMA system and for a description of the District's undertaking to provide certain information on a continuing basis.

#### THE BONDS

#### Authorization

The Bonds are being issued in accordance with the Constitution and general laws of the State of Texas ("State") including particularly, Chapter 1371, Texas Government Code, as amended ("Chapter 1371"), Chapter 45, Texas Education Code, as amended, the election held within the District on May 4, 2019, and a bond order passed by the Board of Trustees of the District (the "Board") on April 4, 2024 (the "Bond Order") in which the Board delegated pricing of the Bonds and certain other matters to an authorized official of the District who will approve and execute a pricing certificate (the "Pricing Certificate," together with the Bond Order, the "Order") that will contain the final pricing information for the Bonds.

#### **Purpose**

Proceeds from the sale of the Bonds will be used for (i) the construction, acquisition, renovation and equipment of school buildings in the District, including safety and security infrastructure, the purchase of necessary sites for school buildings, and the purchase of new school buses, and (ii) the payment of costs of issuance related to the Bonds.

#### **General Description**

Interest on the Bonds will accrue from the Date of Delivery shown on the cover page and will be calculated on the basis of a 360-day year of twelve 30-day months. The paying agent/registrar (the "Paying Agent/Registrar") for the Bonds is initially The Bank of New York Mellon Trust Company, National Association.

The Bonds are to mature on the dates and in the principal amounts shown on page ii hereof. The Bonds will be issued as fully registered obligations in principal denominations of \$5,000 or any integral multiple thereof within a maturity. Interest on the Bonds will accrue from the Date of Delivery, at the interest rates shown on page ii hereof and such interest shall be payable to the registered owners thereof commencing on February 15, 2025, and semiannually thereafter on each succeeding August 15 and February 15 until stated maturity.

<sup>\*</sup>Preliminary, subject to change.

Initially, the Bonds will be registered and delivered only to Cede & Co., the nominee of The Depository Trust Company, New York, New York ("DTC") pursuant to the Book-Entry-Only System described herein. No physical delivery of the Bonds will be made to the beneficial owners thereof. Principal amount of and interest on the Bonds will be payable by the Paying Agent/Registrar to Cede & Co., which will distribute the amounts paid to the participating members of DTC for subsequent payment to the beneficial owners of the Bonds. See "BOOK-ENTRY-ONLY SYSTEM" for a more complete description of such system.

#### Security

The Bonds are direct obligations of the District and are payable as to principal amount and interest from an annual ad valorem tax levied, without legal limit as to rate or amount, on all taxable property within the District, as provided in the Order. Additionally, the District has applied for and received from the Texas Education Agency conditional approval for the payment of the Bonds to be guaranteed by the corpus of the Permanent School Fund of the State (see "THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM," "APPENDIX E-THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM," "STATE AND LOCAL FUNDING OF SCHOOL DISTRICTS IN TEXAS" and "CURRENT PUBLIC SCHOOL FINANCE SYSTEM").

#### **Permanent School Fund Guarantee**

In connection with the sale of the Bonds, the District has applied for and received conditional approval from the State Commissioner of Education (the "Education Commissioner") for guarantee of the Bonds under the Permanent School Fund Guarantee Program (Chapter 45, Subchapter C of the Texas Education Code, as amended). Subject to satisfying certain conditions discussed under the heading "THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM" and "APPENDIX E-THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM" herein, the Bonds will be guaranteed by the corpus of the Permanent School Fund of the State.

In the event of default, registered owners will receive all payments due on the Bonds from the corpus of the Permanent School Fund. See "THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM" and "APPENDIX E-THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM," herein. The Permanent School Fund Guarantee will terminate with respect to Bonds that are defeased (see "– Defeasance of Bonds").

#### **Optional Redemption**

The Bonds maturing on and after February 15, 20\_\_\_ are subject to redemption prior to maturity, at the option of the District, in whole or from time to time in part, in principal amounts of \$5,000 or any integral multiple thereof, on February 15, 20\_\_ or any date thereafter, at a redemption price equal to the principal amount thereof plus accrued interest to the date fixed for redemption. If less than all of the Bonds are to be redeemed, the District shall determine the principal amount and maturities (or mandatory sinking fund redemption amount with respect to Term Bonds (as defined herein)) to be redeemed and shall direct the Paying Agent/Registrar to select by lot or other customary method that results in a random selection, the Bonds or portions thereof within a maturity, to be redeemed.

#### Mandatory Sinking Fund Redemption\*

The Bonds having a stated maturity on February 15, 20\_\_\_ (the "Term Bonds") are subject to mandatory sinking fund redemption prior to maturity on February 15 in each of the years and respective principal amounts set forth below at a redemption price equal to 100% of the principal amount, without premium, plus accrued interest to the date of redemption:

#### Term Bonds due February 15, 20

Redemption Date (February 15)

Principal Amount

\*Stated Maturity

The Paying Agent/Registrar will select by lot or by any other customary method that results in a random selection of a principal amount of Term Bonds equal to the aggregate principal amount of such Term Bonds to be redeemed by mandatory redemption. The principal amount of Term Bonds required to be redeemed on any redemption date pursuant to the foregoing mandatory sinking fund redemption provisions hereof shall be reduced, at the option of the District, by the principal amount of any Term Bonds which, at least forty-five (45) days prior to the mandatory sinking fund redemption date (i) shall have been acquired by the District and delivered to the Paying Agent/Registrar for cancellation or (ii) shall have been redeemed pursuant to the optional redemption provisions of the Order and not previously credited to a mandatory sinking fund redemption.

2

<sup>\*</sup> Preliminary, subject to change.

#### **Notice of Redemption**

Not less than 30 days prior to a redemption date for the Bonds, the Paying Agent/Registrar, at the direction of the District, shall cause a notice of redemption to be sent by United States mail, first class, postage prepaid, to the registered owners of the Bonds to be redeemed, in whole or in part, at the address of the registered owner appearing on the registration books of the Paying Agent/Registrar.

ANY NOTICE SO MAILED SHALL BE CONCLUSIVELY PRESUMED TO HAVE BEEN DULY GIVEN WHETHER OR NOT THE REGISTERED OWNER RECEIVES SUCH NOTICE. UPON THE GIVING OF THE NOTICE OF REDEMPTION AND ANY OTHER CONDITION TO REDEMPTION SATISFIED, THE BONDS CALLED FOR REDEMPTION SHALL BECOME DUE AND PAYABLE ON THE SPECIFIED REDEMPTION DATE, AND INTEREST ON SUCH BONDS OR PORTION THEREOF SHALL CEASE TO ACCRUE, IRRESPECTIVE OF WHETHER SUCH BONDS ARE SURRENDERED FOR PAYMENT.

The District reserves the right, in the case of an optional redemption, to give notice of its election or direction to redeem Bonds conditioned upon the occurrence of subsequent events. Such notice may state (i) that the redemption is conditioned upon the deposit of moneys and/or authorized securities, in an amount equal to the amount necessary to effect the redemption, with the Paying Agent/Registrar, or such other entity as may be authorized by law, no later than the redemption date, or (ii) that the District retains the right to rescind such notice at any time on or prior to the scheduled redemption date if the District delivers a certificate of the District to the Paying Agent/Registrar instructing the Paying Agent/Registrar to rescind the redemption notice, and such notice and redemption shall be of no effect if such moneys and/or authorized securities are not so deposited or if the notice is rescinded. The Paying Agent/Registrar shall give prompt notice of any such rescission of a conditional notice of redemption to the affected owners. Any Bonds subject to conditional redemption where such redemption has been rescinded shall remain outstanding.

The Paying Agent/Registrar and the District, so long as a Book-Entry-Only System is used for the Bonds, will send any notice of redemption, notice of proposed amendment to the Order or other notices with respect to the Bonds only to DTC. Any failure by DTC to advise any DTC participant, or of any DTC participant or indirect participant to notify the beneficial owner, shall not affect the validity of the redemption of the Bonds called for redemption or any other action premised on any such notice. Redemption of portions of the Bonds by the District will reduce the outstanding principal amount of such Bonds held by DTC. In such event, DTC may implement, through its Book-Entry-Only System, a redemption of such Bonds held for the account of DTC participants in accordance with its rules or other agreements with DTC participants and then DTC participants and indirect participants may implement a redemption of such Bonds from the beneficial owners. Any such selection of Bonds to be redeemed will not be governed by the Order and will not be conducted by the District or the Paying Agent/Registrar. Neither the District nor the Paying Agent/Registrar will have any responsibility to DTC participants, indirect participants or the persons for whom DTC participants act as nominees, with respect to the payments on the Bonds or the providing of notice to DTC participants, indirect participants, or beneficial owners of the selection of portions of the Bonds selected for redemption (see "BOOK-ENTRY-ONLY SYSTEM").

#### Legality

The Bonds are offered when, as and if issued, and subject to the approval of legality by the Attorney General of the State and the opinion of Bracewell LLP, Houston, Texas, Bond Counsel (see "OTHER INFORMATION – Legal Matters" and "APPENDIX D – FORM OF LEGAL OPINION OF BOND COUNSEL").

#### **Payment Record**

The District has never defaulted on the payment of its bonded indebtedness.

#### Defeasance of Bonds\*

The District reserves the right to defease, refund or discharge the Bonds in any manner now or hereafter provided by law. Upon defeasance, such defeased Bonds shall no longer be regarded to be outstanding or unpaid and the Bonds will no longer be guaranteed by the Texas Permanent School Fund Guarantee Program.

3

<sup>\*</sup> Preliminary, subject to change.

#### Sources and Uses of Funds

The proceeds from the sale of the Bonds will be applied approximately as follows:

**Total Uses of Funds** 

# Sources: Principal Amount [Net] Original Issue Premium Total Sources of Funds Uses: Deposit to Construction Fund [Deposit to Debt Service Fund for Capitalized Interest] Costs of Issuance(1)

\$

#### TRANSFER, REGISTRATION AND EXCHANGE

#### Paying Agent/Registrar

costs of issuance.

The Bank of New York Mellon Trust Company, National Association, has been named to serve as initial Paying Agent/Registrar for the Bonds. In the Order, the District retains the right to replace the Paying Agent/Registrar. The District covenants to maintain and provide a Paying Agent/Registrar at all times while any Bonds are outstanding and any successor Paying Agent/Registrar shall be a commercial bank or trust company organized under the laws of the State, or any other entity duly qualified and legally authorized to serve as and perform the duties and services of Paying Agent/Registrar for the Bonds. Upon any change in the Paying Agent/Registrar for the Bonds, the District agrees promptly cause notice of the change to be sent to each registered owner of the Bonds by United States mail, first class, postage prepaid, which notice shall also give the address of the new Paying Agent/Registrar.

#### Registration if Book-Entry-Only System Should be Discontinued

Underwriters' Discount

In the event the Book-Entry-Only System is discontinued, printed Bond certificates will be delivered to the owners of the Bonds and thereafter the Bonds may be transferred, registered and assigned on the registration books only upon presentation and surrender of such printed certificates to the Paying Agent/Registrar, and such registration and transfer shall be without expense or service charge to the registered owner, except for any tax or other governmental charges required to be paid with respect to such registration and transfer. A Bond may be assigned by the execution of an assignment form on the Bonds or by other instrument of transfer and assignment must be acceptable to the Paying Agent/Registrar. A new Bond or Bonds will be delivered by the Paying Agent/Registrar in lieu of the Bond or Bonds being transferred or exchanged at the designated office of the Paying Agent/Registrar, or sent by United States mail, first class, postage prepaid, to the new registered owner. New Bonds registered and delivered in an exchange or transfer shall be in authorized denominations and for a like kind and aggregate principal amount as the Bond or Bonds surrendered for exchange or transfer. See "BOOK-ENTRY-ONLY SYSTEM" for a description of the system to be utilized initially in regard to the ownership and transferability of the Bonds.

#### **Interest Payment**

The record date ("Record Date") for determining the person to whom the interest payable on the Bonds on any interest payment date means the close of business on the last business day of the month next preceding such interest payment date. In the event of a nonpayment of interest on a scheduled payment date, and for 30 days thereafter, a new record date for such interest payment (a "Special Record Date") will be established by the Paying Agent/Registrar, if and when funds for the payment of such interest have been received from the District. Notice of the Special Record Date and of the scheduled payment date of the past due interest (the "Special Payment Date" which shall be 15 days after the Special Record Date) shall be sent at least five business days prior to the Special Record Date by United States mail, first class, postage prepaid, to the address of each registered owner of a Bond appearing on the books of the Paying Agent/Registrar at the close of business on the last business day next preceding the date of mailing of such notice.

#### **Replacement Bonds**

If any Bond is mutilated, destroyed, stolen or lost, a new Bond in the same principal amount as the Bond so mutilated, destroyed, stolen or lost will be issued. In the case of a mutilated Bond, such new Bond will be delivered only upon surrender and cancellation of such mutilated Bond. In the case of any Bond issued in lieu of and in substitution for a Bond which has been destroyed, stolen or lost, such new Bond will be delivered only (a) upon filing with the District and the Paying Agent/Registrar of satisfactory evidence to the effect that such Bond has been destroyed, stolen or lost and proof of the ownership thereof, (b) upon furnishing the District and the Paying Agent/Registrar with

<sup>(1)</sup> Includes legal fees of the District, financial advisory fees, rating agency fees, fees of the Paying Agent/Registrar, contingency, and other

indemnity satisfactory to them, (c) upon paying all expenses and charges in connection therewith and (d) upon satisfying any other reasonable requirements imposed by the District and the Paying Agent/Registrar. The person requesting the authentication and delivery of a new Bond must pay such expenses as the Paying Agent/Registrar may incur in connection therewith and satisfy any other reasonable requirements imposed by the District and the Paying Agent/Registrar.

#### **REGISTERED OWNERS' REMEDIES**

The Order does not provide for the appointment of a trustee to represent the interests of the holders of the Bonds upon any failure of the District to perform in accordance with the terms of the Order or upon any other condition and, in the event of any such failure to perform, the registered owners would be responsible for the initiation and cost of any legal action to enforce performance of the Order. Furthermore, the Order does not establish specific events of default with respect to the Bonds and, under State law, there is no right to the acceleration of maturity of the Bonds upon the failure of the District to observe any covenant under the Order. A registered owner of the Bonds could seek a judgment against the District if a default occurred in the payment of principal of or interest on any such Bond; however, such judgment could not be satisfied by execution against any property of the District and a suit for monetary damages could be vulnerable to the defense of governmental immunity. A registered owner's only practical remedy, if a default occurs, is a mandamus or mandatory injunction proceeding to compel the District to levy, assess and collect an annual ad valorem tax sufficient to pay principal of and interest on the Bonds as it becomes due or perform other material terms and covenants contained in the Order. However, the enforcement of any such remedy may be difficult and time consuming and a registered owner could be required to enforce such remedy on a periodic basis. Chapter 1371, which forms part of the authority for the issuance of the Bonds, permits the District to waive sovereign immunity in the proceedings authorizing the issuance of the Bonds. However, the District has not waived the defense of sovereign immunity with respect thereto. Because it is unclear whether the Legislature (defined herein) has effectively waived the District's sovereign immunity from a suit for money damages beyond Chapter 1371, registered owners may not be able to bring such a suit against the District for breach of the Bonds or Order covenants. In addition, the enforcement of a claim for the payment of a Bond would be subject to the applicable provisions of federal bankruptcy laws and any other statutes affecting the rights of creditors of political subdivisions and may be limited by general principles of equity.

The District is also eligible to seek relief from its creditors under Chapter 9 of the U.S. Bankruptcy Code ("Chapter 9"). Although Chapter 9 provides for the recognition of a security interest represented by a specifically pledged source of revenues, the pledge of taxes in support of a general obligation of a bankrupt entity is not specifically recognized as a security interest under Chapter 9. Chapter 9 also includes an automatic stay provision that would prohibit, without Bankruptcy Court approval, the prosecution of any other legal action by creditors or registered owners of an entity which has sought protection under Chapter 9. Therefore, should the District avail itself of Chapter 9 protection from creditors, the ability to enforce would be subject to the approval of the Bankruptcy Court (which could require that the action be heard in Bankruptcy Court instead of other federal or state court); and the Bankruptcy Code provides for broad discretionary powers of a Bankruptcy Court in administering any proceeding brought before it. The opinion of Bond Counsel will note that all opinions relative to the enforceability of the Order and the Bonds are qualified with respect to the customary rights of debtors relative to their creditors, including rights afforded to creditors under the Bankruptcy Code.

See "THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM" and "APPENDIX E-THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM" herein for a description of the procedures to be followed for payment of the Bonds by the Permanent School Fund in the event the District fails to make a payment on the Bonds when due. Initially, the only registered owner of the Bonds will be Cede & Co., as nominee of DTC. See "BOOK-ENTRY-ONLY SYSTEM" herein for a description of the duties of DTC with regard to ownership of Bonds.

#### **BOOK-ENTRY-ONLY SYSTEM**

This section describes how ownership of the Bonds is to be transferred and how the principal of, premium, if any, and interest payments on the Bonds are to be paid to and accredited by DTC while the Bonds are registered in its nominee name. The information in this section concerning DTC and the Book-Entry-Only System has been provided by DTC for use in disclosure documents such as this Official Statement. The District, the Underwriters, and the Financial Advisor believe the source of such information to be reliable, but take no responsibility for the accuracy or completeness thereof.

Neither the District nor the Underwriters can or do give any assurance that (1) DTC will distribute payments of debt service on the Bonds, or redemption or other notices, to DTC Participants (defined herein), (2) DTC Participants or others will distribute debt service payments paid to DTC or its nominee (as the registered owner of the Bonds), or redemption or other notices, to the Beneficial Owners (defined herein), or that they will do so on a timely basis, or (3) DTC will serve and act in the manner described in this Official Statement. The current rules applicable to DTC are on file with the United States Securities and Exchange Commission, and the current procedures of DTC to be followed in dealing with DTC Participants are on file with DTC.

DTC will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee). One fully-registered certificate will be issued for each stated maturity of the Bonds in the aggregate principal amount of each such maturity and will be deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within

the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity, corporate and municipal debt issues, and money market instruments from over 100 countries that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants" and, together with the Direct Participants, the "DTC Participants"). The DTC Rules applicable to its Participants are on file with the United States Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transactions, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the Book-Entry-Only System for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not affect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the Paying Agent/Registrar and request that copies of notices be provided directly to them.

Redemption notices for the Bonds shall be sent to DTC. If less than all of the Bonds of a maturity are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such maturity to be redeemed.

Neither DTC nor Cede & Co. will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the District as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts, upon DTC's receipt of funds and corresponding detail information from the District or the Paying Agent/Registrar, on payable dates in accordance with their respective holdings shown on DTC's records. Payments by DTC Participants to Beneficial Owners will be governed by standing instructions and customary practices, as in the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such DTC Participant and not of DTC, the Paying Agent or the District, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds and principal and interest payments to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC, is the responsibility of the District, disbursement of such payments to Direct Participants shall be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners shall be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as securities depository with respect to the Bonds at any time by giving reasonable notice to the District and the Paying Agent/Registrar. Under such circumstances, in the event that a successor securities depository is not obtained, physical Bond certificates are required to be printed and delivered.

The District may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, physical Bonds will be printed and delivered.

Use of Certain Terms in Other Sections of this Official Statement. In reading this Official Statement it should be understood that while the Bonds are in the Book-Entry-Only System, references in other sections of this Official Statement to registered owners should be read to include the person for which the DTC Participant acquires an interest in the Bonds, but (i) all rights of ownership must be exercised through DTC and the Book-Entry-Only System, and (ii) except as described above, notices that are to be given to registered owners under the Order will be given only to DTC.

Information concerning DTC and the Book-Entry-Only System has been obtained from DTC and is not guaranteed as to accuracy or completeness by, and is not to be construed as a representation by the District, the Financial Advisor or the Underwriters.

*Effect of Termination of Book-Entry-Only System*. In the event that the Book-Entry-Only System is discontinued by DTC or the use of the Book-Entry-Only System is discontinued by the District, printed Bonds will be issued to the holders and the Bonds will be subject to transfer, exchange and registration provisions as set forth in the Order and summarized under "TRANSFER, REGISTRATION AND EXCHANGE" above.

#### THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM

Subject to satisfying certain conditions, the payment of the Bonds will be guaranteed by the corpus of the Permanent School Fund of the State of Texas. In the event of default, registered owners will receive all payments due on the Bonds from the Permanent School Fund, and the Charter District Bond Guarantee Reserve would be the first source to pay debt service if a charter school was unable to make such payment. See "APPENDIX E – THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM" for pertinent information regarding the Permanent School Fund Guarantee Program. The disclosure regarding the Permanent School Fund Guarantee Program in APPENDIX E is incorporated herein and made a part hereof for all purposes.

#### STATE AND LOCAL FUNDING OF SCHOOL DISTRICTS IN TEXAS

#### Litigation Relating to the Texas Public School Finance System

On seven occasions in the last thirty years, the Texas Supreme Court (the "Court") has issued decisions assessing the constitutionality of the Texas public school finance system (the "Finance System"). The litigation has primarily focused on whether the Finance System, as amended by the Texas Legislature (the "Texas Legislature" or "Legislature") from time to time (i) met the requirements of article VII, section 1 of the Texas Constitution, which requires the Legislature to "establish and make suitable provision for the support and maintenance of an efficient system of public free schools," or (ii) imposed a statewide ad valorem tax in violation of article VIII, section 1-e of the Texas Constitution because the statutory limit on property taxes levied by school districts for maintenance and operation purposes had allegedly denied school districts meaningful discretion in setting their tax rates. In response to the Court's previous decisions, the Legislature enacted multiple laws that made substantive changes in the way the Finance System is funded in efforts to address the prior decisions declaring the Finance System unconstitutional.

On May 13, 2016, the Court issued its opinion in the most recent school finance litigation, *Morath*, *et.al v. The Texas Taxpayer and Student Fairness Coalition, et al.*, 490 S.W.3d 826 (Tex. 2016) ("*Morath*"). The plaintiffs and intervenors in the case had alleged that the Finance System, as modified by the Legislature in part in response to prior decisions of the Court, violated article VII, section 1 and article VIII, section 1-e of the Texas Constitution. In its opinion, the Court held that "[d]espite the imperfections of the current school funding regime, it meets minimum constitutional requirements." The Court also noted that:

Lawmakers decide if laws pass, and judges decide if those laws pass muster. But our lenient standard of review in this policy-laden area counsels modesty. The judicial role is not to second-guess whether our system is optimal, but whether it is constitutional. Our Byzantine school funding "system" is undeniably imperfect, with immense room for improvement. But it satisfies minimum constitutional requirements.

#### Possible Effects of Changes in Law on District Bonds

The Court's decision in *Morath* upheld the constitutionality of the Finance System but noted that the Finance System was "undeniably imperfect." While not compelled by the *Morath* decision to reform the Finance System, the Legislature could enact future changes to the Finance System. Any such changes could benefit or be a detriment to the District. If the Legislature enacts future changes to, or fails adequately to fund the Finance System, or if changes in circumstances otherwise provide grounds for a challenge, the Finance System could be challenged again in the future. In its 1995 opinion in *Edgewood Independent School District v. Meno*, 917 S.W.2d 717 (Tex. 1995), the Court stated that any future determination of unconstitutionality "would not, however, affect the district's authority to levy the taxes necessary to retire previously issued bonds, but would instead require the Legislature to cure the system's unconstitutionality in a way that is consistent with the Contract Clauses of the U.S. and Texas Constitutions" (collectively, the "Contract Clauses"), which prohibit the enactment of laws that impair prior obligations of contracts.

Although, as a matter of law, the Bonds, upon issuance and delivery, will be entitled to the protections afforded previously existing contractual obligations under the Contract Clauses, the District can make no representations or predictions concerning the effect of future legislation, or any litigation that may be associated with such legislation, on the District's financial condition, revenues or operations.

While the enactment of future legislation to address school funding in Texas could adversely affect the financial condition, revenues or operations of the District, the District does not anticipate that the security for payment of the Bonds, specifically, the District's obligation to levy an unlimited debt service tax and any Permanent School Fund guarantee of the Bonds would be adversely affected by any such legislation (see "CURRENT PUBLIC SCHOOL FINANCE SYSTEM").

#### CURRENT PUBLIC SCHOOL FINANCE SYSTEM

#### Overview

The following language constitutes only a summary of the Finance System as it is currently structured. The information contained under the captions "CURRENT PUBLIC SCHOOL FINANCE SYSTEM" and "TAX RATE LIMITATIONS" is subject to change and only reflects the District's understanding based on information available to the District as of the date of this Official Statement. For a more complete description of school finance and fiscal management in the State, reference is made to Chapters 43 through 49 of the Texas Education Code, as amended. Additionally, prospective investors are encouraged to review the Property Tax Code (as defined herein) for definitive requirements for the levy and collection of ad valorem taxes and the calculation of the defined tax rates.

Local funding for school districts is derived from collections of ad valorem taxes levied on property located within each school district's boundaries. School districts are authorized to levy two types of property taxes: (i) a maintenance and operations ("M&O") tax to pay current expenses and (ii) an interest and sinking fund ("I&S") tax to pay debt service on bonds. School districts are prohibited from levying an M&O tax rate for the purpose of creating a surplus in M&O tax revenues to pay the district's debt service. School districts are required to demonstrate their ability to pay debt service on outstanding bonded indebtedness through the levy of an I&S tax at a rate not to exceed \$0.50 per \$100 of taxable value at the time bonds are issued. Once bonds are issued, however, school districts generally may levy an I&S tax sufficient to pay debt service on such bonds unlimited as to rate or amount. See "TAX RATE LIMITATIONS – I&S Tax Rate Limitations" herein. Because property values vary widely among school districts, the amount of local funding generated by school districts with the same I&S tax rate and M&O tax rate is subject to wide variation; however, the public school finance funding formulas are designed to generally equalize local funding generated by a school district's M&O tax rate.

#### 2023 Legislative Sessions

The regular session of the 88th Texas Legislature (the "88th Regular Session") began on January 10, 2023 and adjourned on May 29, 2023. The Texas Legislature (the "Legislature") meets in regular session in odd-numbered years for 140 days. When the Legislature is not in session, the Governor may call one or more special sessions, at the Governor's discretion, each lasting no more than 30 days, and for which the Governor sets the agenda. The Governor has called and the Legislature has concluded four special sessions during the 88th Texas Legislature (such special sessions, together with the 88th Regular Session, the "2023 Legislative Sessions").

During the 88th Regular Session, the Legislature considered a general appropriations act and legislation affecting the Finance System and ad valorem taxation procedures and exemptions, and investments, among other legislation affecting school districts and the administrative agencies that oversee school districts. Legislation enacted by the Legislature fully-funded the Foundation School Program for the 2024-2025 State fiscal biennium and increased the State guaranteed yield on the first \$0.08 cents of tax effort beyond a school district's Maximum Compressed Tax Rate (as defined herein) to \$126.21 per penny of tax effort per student in WADA (as defined herein) in 2024 (from \$98.56 in 2023) and \$129.52 per penny of tax effort per student in WADA in 2025. See "– State Funding for School Districts – Tier Two." The Legislature also provided for an increase in funding for the school safety allotment to \$10.00 (from \$9.72 in the prior year) per ADA (as defined herein) and \$15,000 per campus. The Legislature set aside approximately \$4,000,000,000 in additional funding for public education contingent on certain legislation passing in future special sessions. However, the Legislature did not take action on such funding during the 2023 Legislative Sessions.

During the second called special session, legislation was passed that (i) reduced the Maximum Compressed Tax Rate for school districts by approximately \$0.107 for the 2023-2024 school year; (ii) increased the amount of the mandatory school district general residential homestead exemption from ad valorem taxation from \$40,000 to \$100,000 and to hold districts harmless from certain M&O and I&S tax revenue losses associated with the increase in the mandatory homestead exemption; (iii) adjusted the amount of the limitation on school district ad valorem taxes imposed on the residence homesteads of the elderly or disabled to reflect increases in exemption amounts; (iv) prohibits school districts, cities and counties from repealing or reducing an optional homestead exemption that was granted in tax year 2022 (the prohibition expires on December 31, 2027); (v) established a three-year pilot program limiting growth in the taxable assessed value of non-residence homestead property valued at \$5,000,000 or less to 20 percent (school districts are not held harmless for any negative revenue impacts associated with such limits); (vi) excepted certain appropriations to pay for ad valorem tax relief from the constitutional limitation on the rate of growth of appropriations; and (vii) expanded the size of the governing body of an appraisal district in a county with a population of more than 75,000 by adding elected directors and authorizing the Legislature to provide for a four-year term of office for a member of the board of directors of certain appraisal districts. At an election held on November 7, 2023, voters approved a State constitutional amendment effectuating the legislative changes. The first election for members of the board of directors of applicable appraisal districts, including the Harris Central Appraisal District, was held on May 4, 2024. The legislation adopted during the second called special session reduces the amount of property taxes paid by homeowners and businesses and increases the State's share of the cost of funding public education.

During any additional called special session, the Legislature may enact laws that materially change current law as it relates to the funding of public schools, including the District. The District can make no representations or predictions regarding the scope of additional legislation that may be considered during any additional called special sessions or the potential impact of such legislation at this time.

#### **Local Funding for School Districts**

A school district's M&O tax rate is composed of two distinct parts: the "Tier One Tax Rate," which is the local M&O tax rate required for a school district to receive any part of the basic level of State funding (referred to herein as "Tier One") under the Foundation School Program, as further described below, and the "Enrichment Tax Rate," which is any local M&O tax effort in excess of its Tier One Tax Rate. Formulas for the State Compression Percentage and Maximum Compressed Tax Rate (each as described below) are designed to compress M&O tax rates in response to year-over-year increases in property values across the State and within a school district, respectively. The discussion in this subcaption "— Local Funding for School Districts" is generally intended to describe funding provisions applicable to all school districts; however, there are distinctions in the funding formulas for school districts that generate local M&O tax revenues in excess of the school districts' funding entitlements. Such distinctions are discussed under the subcaption "— Local Revenue Level in Excess of Entitlement" herein.

<u>State Compression Percentage</u>. The "State Compression Percentage" or "SCP" is the lesser of three alternative calculations: (i) 93% or a lower percentage set by appropriation for a school year; (ii) a percentage determined by formula if the estimated total taxable property value of the State (as submitted annually to the Legislature by the State Comptroller) has increased by at least 2.5% over the prior year; and (iii) the prior year SCP. For any year, the maximum SCP is 93%. For the State fiscal year ending in 2024, the SCP is set at 68.80%.

Maximum Compressed Tax Rate. The "Maximum Compressed Tax Rate" or the "MCR" is the tax rate per \$100 of valuation of taxable property at which a school district must levy its Tier One Tax Rate (described below) to receive the full amount of the Tier One funding to which the school district is entitled. The MCR is equal to the lesser of two alternative calculations: (1) the "State Compression Percentage" (as discussed above) multiplied by 100; or (2) a percentage determined by formula if the school district experienced a year-over-year increase in property value of at least 2.5% (if the increase in property value is less than 2.5%, then MCR is equal to the prior year's MCR). However, each year the TEA shall evaluate the MCR for each school district in the State, and for any given year, if a school district's MCR is calculated to be less than 90% of any other school district's MCR for the current year, then the school district's MCR is instead equal to the school district's prior year MCR, until TEA determines that the difference between the school district's MCR and any other school district's mCR is not more than 10%. These compression formulas are intended to more closely equalize local generation of Tier One funding among districts with disparate tax bases and generally reduce the Tier One Tax Rates of school districts as property values increase. For the 2023-2024 school year, the Legislature reduced the maximum MCR, establishing \$0.6880 as the maximum rate and \$0.6192 as the floor. For the 2024-2025 school year, \$0.6855 was established as a maximum tax rate and \$0.6169 as the floor.

<u>Tier One Tax Rate</u>. A school district's Tier One Tax Rate is defined as a school district's M&O tax rate levied that does not exceed the school district's MCR.

Enrichment Tax Rate. The Enrichment Tax Rate is the number of cents a school district levies for M&O in excess of the Tier One Tax Rate, up to an additional \$0.17. The Enrichment Tax Rate is divided into two components: (i) "Golden Pennies" which are the first \$0.08 of tax effort in excess of a school district's Tier One Tax Rate; and (ii) "Copper Pennies" which are the next \$0.09 in excess of a school district's Tier One Tax Rate plus Golden Pennies.

School districts may levy an Enrichment Tax Rate at a level of their choice, subject to the limitations described under "TAX RATE LIMITATIONS – Public Hearing and Voter-Approval Tax Rate." However, to levy any of the Enrichment Tax Rate in a given year, a school district must levy a Tier One Tax Rate equal to the school district's MCR for such year. Additionally, a school district's levy of Copper Pennies is subject to compression if the guaranteed yield (i.e., the guaranteed level of local tax revenue and State aid generated for each cent of tax effort) of Copper Pennies is increased from one year to the next. See "– State Funding for School Districts – Tier Two" herein

#### **State Funding for School Districts**

State funding for school districts is provided through the two-tiered Foundation School Program, which guarantees certain levels of funding for school districts in the State. School districts are entitled to a legislatively appropriated guaranteed yield on their Tier One Tax Rate and Enrichment Tax Rate. When a school district's Tier One Tax Rate and Enrichment Tax Rate generate tax revenues at a level below the respective entitlement, the State will provide "Tier One" funding or "Tier Two" funding, respectively, to fund the difference between the school district's entitlements and the calculated M&O revenues generated by the school district's respective M&O tax rates.

The first level of funding, Tier One, is the basic level of funding guaranteed to all school districts based on a school district's Tier One Tax Rate. Tier One funding may then be "enriched" with Tier Two funding. Tier Two provides a guaranteed entitlement for each cent of a school district's Enrichment Tax Rate, allowing a school district to increase or decrease its Enrichment Tax Rate to supplement Tier One funding at a level of the school district's own choice. While Tier One funding may be used for the payment of debt service (except for school districts subject to the recapture provisions of Chapter 49 of the Texas Education Code, as amended (see "- Local Revenue Level In Excess of Entitlement")), and in some instances is required to be used for that purpose (see "TAX RATE LIMITATIONS – I&S Tax Rate Limitations" herein), Tier Two funding may not be used for the payment of debt service or capital outlay.

The Finance System also provides an Existing Debt Allotment ("EDA") to subsidize debt service on eligible outstanding school district bonds, an Instructional Facilities Allotment ("IFA") to subsidize debt service on newly issued bonds, and a New Instructional Facilities Allotment ("NIFA") to subsidize operational expenses associated with the opening of a new instructional facility. IFA primarily addresses the debt service needs of property-poor school districts. For the 2024-2025 State fiscal biennium, the Legislature appropriated funds in the amount of \$1,072,511,740 for the EDA, IFA, and NIFA.

Tier One and Tier Two allotments represent the State's share of the cost of M&O expenses of school districts, with local M&O taxes representing the school district's local share. EDA and IFA allotments supplement a school district's local I&S taxes levied for debt service on eligible bonds issued to construct, acquire and improve facilities, provided that a school district qualifies for such funding and that the Legislature makes sufficient appropriations to fund the allotments for a State fiscal biennium. Tier One and Tier Two allotments and existing EDA and IFA allotments are generally required to be funded each year by the Legislature.

<u>Tier One</u>. Tier One funding is the basic level of programmatic funding guaranteed to a school district, consisting of a State-appropriated baseline level of funding (the "Basic Allotment") for each student in "Average Daily Attendance" (being generally calculated as the sum of student attendance for each State-mandated day of instruction divided by the number of State-mandated days of instruction, defined herein as "ADA"). The Basic Allotment is revised downward if a school district's Tier One Tax Rate is less than the State-determined threshold. The Basic Allotment is supplemented by additional State funds, allotted based upon the unique school district characteristics, the demographics of students in ADA, and the educational programs the students are being served in, to make up most of a school district's Tier One entitlement under the Foundation School Program.

The Basic Allotment for a school district with a Tier One Tax Rate equal to the school district's MCR, is \$6,160 (or a greater amount as may be provided by appropriation) for each student in ADA and is revised downward for a school district with a Tier One Tax Rate lower than the school district's MCR. The Basic Allotment is then supplemented for all school districts by various weights to account for differences among school districts and their student populations. Such additional allotments include, but are not limited to, increased funds for students in ADA who: (i) attend a qualified special education program, (ii) are diagnosed with dyslexia or a related disorder, (iii) are economically disadvantaged, or (iv) have limited English language proficiency. Additional allotments to mitigate differences among school districts include, but are not limited to: (i) a transportation allotment for mileage associated with transporting students who reside two miles or more from their home campus, (ii) a fast growth allotment, (iii) a college, career and military readiness allotment to further the State's goal of increasing the number of students who attain a post-secondary education or workforce credential, and (iv) a teacher compensation incentive allotment to increase teacher retention in disadvantaged or rural school districts. A school district's total Tier One funding, divided by \$6,160, is a school district's measure of students in "Weighted Average Daily Attendance" ("WADA"), which serves to calculate Tier Two funding.

The fast growth allotment weights are 0.48 for districts in the top 40% of school districts for growth, 0.33 for districts in the middle 30% of school districts for growth and 0.18 for districts in the bottom 30% of school districts for growth. The fast growth allotment is limited to \$315 million for the 2023-2024 school year and \$320 million for the 2024-2025 school year.

<u>Tier Two</u>. Tier Two supplements Tier One funding and provides two levels of enrichment with different guaranteed yields (i.e., Golden Pennies and Copper Pennies) depending on the school district's Enrichment Tax Rate. Golden Pennies generate a guaranteed yield equal to the greater of (i) the local revenue per student in WADA per cent of tax effort available to a school district at the ninety-sixth (96th) percentile of wealth per student in WADA, or (ii) the Basic Allotment (or a greater amount as may be provided by appropriation) multiplied by 0.016. For the 2024-2025 State fiscal biennium, school districts are guaranteed a yield of \$126.21 per student in WADA in 2024 and \$129.52 per student in WADA in 2025 for each Golden Penny levied. Copper Pennies generate a guaranteed yield per student in WADA equal to the school district's Basic Allotment (or a greater amount as may be provided by appropriation) multiplied by 0.008. For the 2024-2025 State fiscal biennium, school districts are guaranteed a yield of \$49.28 per student in WADA for each Copper Penny levied. For any school year in which the guaranteed yield of Copper Pennies per student in WADA exceeds the guaranteed yield of Copper Pennies per student in WADA for the preceding school year, a school district is required to reduce its Copper Pennies levied so as to generate no more revenue per student in WADA than was available to the school district for the preceding year.

Existing Debt Allotment, Instructional Facilities Allotment, and New Instructional Facilities Allotment. The Foundation School Program also includes facilities funding components consisting of the IFA and the EDA, subject to legislative appropriation each State fiscal biennium. To the extent funded for a biennium, these programs assist school districts in funding facilities by, generally, equalizing a school district's I&S tax effort. The IFA guarantees each awarded school district a specified amount per student (the "IFA Yield") in State and local funds for each cent of I&S tax levied to pay the principal of and interest on eligible bonds issued to construct, acquire, renovate or improve instructional facilities. The IFA Yield has been \$35 since the program first began in 1997. New awards of IFA are only available if appropriated funds are allocated for such purpose by the Legislature. To receive an IFA award, in years where new IFA awards are available, a school district must apply to the Education Commissioner in accordance with rules adopted by the TEA before issuing the bonds to be paid with IFA State assistance. The total amount of debt service assistance over a biennium for which a school district may be awarded is limited to the lesser of (1) the actual debt service payments made by the school district in the biennium in which the bonds are issued; or (2) the greater of (a) \$100,000 or (b) \$250 multiplied by the number of students in ADA. The IFA is also available for lease-purchase agreements and refunding bonds meeting certain prescribed conditions. Once a school district receives an IFA award for bonds, it is entitled to continue receiving State assistance for such bonds without reapplying to the Education Commissioner. The guaranteed level of State and local funds per student per cent of local tax effort applicable to the bonds may not be reduced below the level provided for the

year in which the bonds were issued. For the 2024-2025 State fiscal biennium, the Legislature did not appropriate any funds for new IFA awards; however, awards previously granted in years the Legislature did appropriate funds for new IFA awards will continue to be funded.

State financial assistance is provided for certain existing eligible debt issued by school districts through the EDA program. The EDA guaranteed yield (the "EDA Yield") is the lesser of (i) \$40 per student in ADA or a greater amount for any year provided by appropriation; or (ii) the amount that would result in a total additional EDA of \$60 million more than the EDA to which school districts would have been entitled to if the EDA Yield were \$35. The portion of a school district's local debt service rate that qualifies for EDA assistance is limited to the first \$0.29 of its I&S tax rate (or a greater amount for any year provided by appropriation by the Legislature). In general, a school district's bonds are eligible for EDA assistance if (i) the school district made payments on the bonds during the final fiscal year of the preceding State fiscal biennium, or (ii) the school district levied taxes to pay the principal of and interest on the bonds for that fiscal year. Each biennium, access to EDA funding is determined by the debt service taxes collected in the final year of the preceding biennium. A school district may not receive EDA funding for the principal and interest on a series of otherwise eligible bonds for which the school district receives IFA funding.

Since future-year IFA awards were not funded by the Legislature for the 2024-2025 State fiscal biennium and debt service assistance on school district bonds that are not yet eligible for EDA is not available, debt service payments during the 2024-2025 State fiscal biennium on new bonds issued by school districts in the 2024-2025 State fiscal biennium to construct, acquire and improve facilities must be funded solely from local I&S taxes, except to the extent that the bonds of a school district are eligible for hold-harmless funding from the State for local tax revenue lost as a result of an increase in the mandatory homestead exemption from \$40,000 to \$100,000. See "— 2023 Legislative Sessions." Hold-harmless applies only to bonds authorized by voters prior to September 1, 2023.

A school district may also qualify for a NIFA allotment, which provides assistance to school districts for operational expenses associated with opening new instructional facilities. During the 2023 Legislative Sessions, the Legislature appropriated funds in the amount of \$100,000,000 for each fiscal year of the 2024-2025 State fiscal biennium for NIFA allotments.

<u>Tax Rate and Funding Equity</u>. The Education Commissioner may proportionally reduce the amount of funding a school district receives under the Foundation School Program and the ADA calculation if the school district operates on a calendar that provides less than the State-mandated minimum instruction time in a school year. The Education Commissioner may also adjust a school district's ADA as it relates to State funding where disaster, flood, extreme weather or other calamity has a significant effect on a school district's attendance.

Furthermore, "property-wealthy" school districts that received additional State funds under the Finance System prior to the enactment of certain legislation passed during the 86th Texas Legislature are entitled to an equalized wealth transition grant on an annual basis, which will be phased out in the 2023-2024 school year, in an amount equal to the amount of additional revenue such school district would have received under former Texas Education Code Sections 41.002(e) through (g), as those sections existed on January 1, 2019. Additionally, school districts and open-enrollment charter schools may be entitled to receive an allotment in the form of a formula transition grant, but they will not be entitled to an allotment beginning with the 2024-2025 school year. This grant is meant to ensure a smooth transition into the funding formulas enacted by the 86th Texas Legislature. Furthermore, if the total amount of allotments to which school districts and open enrollment charter schools are entitled for a school year exceeds \$400 million, the Education Commissioner shall proportionately reduce each district's or school's allotment. The reduction in the amount to which a district or school is entitled may not result in an amount that is less than zero.

#### **Local Revenue Level in Excess of Entitlement**

A school district that has sufficient property wealth per student in ADA to generate local revenues on the school district's Tier One Tax Rate and Copper Pennies in excess of the school district's respective funding entitlements (a "Chapter 49 school district"), is subject to the local revenue reduction provisions contained in Chapter 49 of Texas Education Code, as amended ("Chapter 49"). Additionally, in years in which the amount of State funds appropriated specifically excludes the amount necessary to provide the guaranteed yield for Golden Pennies, local revenues generated on a school district's Golden Pennies in excess of the school district's respective funding entitlement are subject to the local revenue reduction provisions of Chapter 49. To reduce local revenue in excess of entitlement, Chapter 49 school districts are generally subject to a process known as "recapture," which requires a Chapter 49 school district to exercise certain options to remit local M&O tax revenues collected in excess of the Chapter 49 school district's funding entitlements to the State (for redistribution to other school districts) or otherwise expending the respective M&O tax revenues for the benefit of students in school districts that are not Chapter 49 school districts, as described in the subcaption "—Options for Local Revenue Levels in Excess of Entitlement," below. Chapter 49 school districts receive their allocable share of funds distributed from the constitutionally-prescribed Available School Fund, but are generally not eligible to receive State aid under the Foundation School Program, although they may continue to receive State funds for certain competitive grants and certain programs that remain outside the Foundation School Program.

Options for Local Revenue Levels in Excess of Entitlement. Under Chapter 49, a school district has six (6) options to reduce local revenues to a level that does not exceed the school district's respective entitlements: (1) a school district may consolidate by agreement with one or more school districts to form a consolidated school district; all property and debt of the consolidating school districts vest in the consolidated school district; (2) a school district may detach property from its territory for annexation by a property-poor school district; (3) a school district may purchase attendance credits from the State; (4) a school district may contract to educate nonresident students from a property-poor school district by sending money directly to one or more property-poor school districts; (5) a school district may execute an agreement to provide students of one or more other school districts with career and technology education through a program designated

as an area program for career and technology education; or (6) a school district may consolidate by agreement with one or more school districts to form a consolidated taxing school district solely to levy and distribute either M&O taxes or both M&O taxes and I&S taxes. A Chapter 49 school district may also exercise any combination of these remedies. Options (3), (4) and (6) require prior approval by the Chapter 49 school district's voters.

Furthermore, a school district may not adopt a tax rate until its effective local revenue level is at or below the level that would produce its guaranteed entitlement under the Foundation School Program. If a school district fails to exercise a permitted option, the Education Commissioner must reduce the school district's local revenue level to the level that would produce the school district's guaranteed entitlement, by detaching certain types of property from the school district and annexing the property to a property-poor school district or, if necessary, consolidate the school district with a property-poor school district. Provisions governing detachment and annexation of taxable property by the Education Commissioner do not provide for assumption of any of the transferring school district's existing debt.

#### THE SCHOOL FINANCE SYSTEM AS APPLIED TO THE DISTRICT

For the 2024-2025 school year, the District was designated as an "excess local revenue" district by the TEA. In accordance with Chapter 49, the District has entered into an agreement to purchase attendance credits, however, the District is not required to make any recapture payments. The District is classified as a Chapter 49 school district due to its Tier Two enrichment pennies. Because the District only has five (5) Tier Two enrichment pennies and has not accessed the remaining twelve (12) pennies, it is not subject to recapture.

A district's local revenue levels must be tested for each future school year and, if local revenues exceed the district's entitlements, the district must reduce its wealth per student by the exercise of one of the permitted wealth equalization options. Accordingly, if the District's local revenues should exceed its entitlements in future school years, it will be required to exercise one or more of the permitted options to reduce local revenues.

If the District were to consolidate (or consolidate its tax base for all purposes) with a district not designated as an excess local revenue district, the outstanding debt of each district could become payable from the consolidated district's combined property tax base, and the District's ratio of taxable property to debt could become diluted. If the District were to detach property voluntarily, a portion of its outstanding debt (including the Bonds) could be assumed by the district to which the property is annexed, in which case timely payment of the Bonds could become dependent in part on the financial performance of an annexing district.

For the State fiscal year ending in 2025 (the 2024-2025 school year), the SCP was set at \$0.6855, but the District's local compressed percentage was lower than the SCP, resulting in a MCR of \$0.6169 per \$100 of taxable value. For detailed discussion of State funding for school districts, see "CURRENT PUBLIC SCHOOL FINANCE SYSTEM – State Funding for School Districts" herein.

Although the Legislature set aside approximately \$4,000,000,000 in additional funding for public education contingent on certain legislation passing in future special sessions, the Legislature did not take action on such funding during the 2023 Legislative Sessions (see "CURRENT PUBLIC SCHOOL FINANCE SYSTEM - 2023 Legislative Sessions"). Due to the expiration of federal stimulus funds, the lack of additional funding from the Texas Legislature for public education, and Texas Legislature's prohibition on repealing the District's existing 20% local optional homestead exemption (which prohibition expires on December 31, 2027), the District adopted a deficit budget of approximately \$77,474,389 for 2024-2025, after \$58,686,391 in budget reductions.

The District began the budget reduction process by looking at current staff vacancies and reducing department budgets by 7.5%. A Budget Reduction Advisory Committee was formed and a survey was posted on the District website to obtain input from campuses, parents and other stakeholders. Budget reductions included eliminating over 600 district-level and campus-level positions, modifying the bus service provided, and other non-staff budget reductions. To avoid a reduction in force, the District prioritized the elimination of positions by not filling some vacant positions and through natural attrition.

In previous years, the District strategically utilized federal stimulus funding to offset expenditures and to build the General Fund balance (see "RESPONSE TO COVID-19"). Although the 2023-2024 adopted budget projected a deficit of \$138,612,073, with conservative spending and the utilization of the remaining federal stimulus funding to offset expenditures, as of the date of this Official Statement, administration anticipates a balanced budget at June 30, 2024. Based on the utilization of the General Fund balance in 2024-2025, the District estimates 4.84 months in the General Fund balance at June 30, 2025. The District continues to evaluate additional budget reductions and revenue generating options in order to maintain 4 months or more of general operating expenditures in the General Fund balance.

#### TAX RATE LIMITATIONS

#### **M&O** Tax Rate Limitations

The District is authorized to levy an M&O tax rate pursuant to the approval of the voters of the District at an election held on October 8, 1955 in accordance with the provisions of Article 2784e-1, Texas Revised Civil Statutes Annotated, as amended.

The maximum M&O tax rate per \$100 of taxable value that may be adopted by a school district is the sum of \$0.17 and the school district's MCR. A school district's MCR is, generally, inversely proportional to the change in taxable property values both within the school district and the State, and is subject to recalculation annually. For any year, the highest possible MCR for a school district is \$0.93. See "- Public Hearing and Voter-Approval Tax Rate" and "CURRENT PUBLIC SCHOOL FINANCE SYSTEM - Local Funding for School Districts" herein.

Furthermore, a school district cannot annually increase its tax rate in excess of the school district's Voter-Approval Tax Rate without submitting such tax rate to an election and a majority of the voters voting at such election approving the adopted rate. See "- Public Hearing and Voter-Approval Tax Rate" herein.

#### **I&S Tax Rate Limitations**

A school district is also authorized to issue bonds and levy taxes for payment of bonds subject to voter approval of one or more propositions submitted to the voters under Section 45.003(b)(1), Texas Education Code, as amended, which provides a tax unlimited as to rate or amount for the support of school district bonded indebtedness (see "THE BONDS – Security").

Section 45.0031 of the Texas Education Code, as amended, requires a school district to demonstrate to the Texas Attorney General that it has the prospective ability to pay its maximum annual debt service on a proposed issue of bonds and all previously issued bonds, other than bonds approved by voters of a school district at an election held on or before April 1, 1991 and issued before September 1, 1992 (or debt issued to refund such bonds, collectively, "exempt bonds"), from a tax levied at a rate of \$0.50 per \$100 of assessed valuation before bonds may be issued (the "50-cent Test"). In demonstrating the ability to pay debt service at a rate of \$0.50, a school district may take into account EDA and IFA allotments to the school district, which effectively reduces the school district's local share of debt service, and may also take into account Tier One funds allotted to the school district. If a school district exercises this option, it may not adopt an I&S tax until it has credited to the school district's I&S fund an amount equal to all State allotments provided solely for payment of debt service and any Tier One funds needed to demonstrate compliance with the threshold tax rate test and which is received or to be received in that year. Additionally, a school district may demonstrate its ability to comply with the 50-cent Test by applying the \$0.50 tax rate to an amount equal to 90% of projected future taxable value of property in the school district, as certified by a registered professional appraiser, anticipated for the earlier of the tax year five (5) years after the current tax year or the tax year in which the final payment for the bonds is due. However, if a school district uses projected future taxable values to meet the 50-cent Test and subsequently imposes a tax at a rate greater than \$0.50 per \$100 of valuation to pay for bonds subject to the test, then for subsequent bond issues, the Texas Attorney General must find that the school district has the projected ability to pay principal and interest on the proposed bonds and all previously issued bonds subject to the 50-cent Test from a tax rate of \$0.45 per \$100 of valuation. Once the prospective ability to pay such tax has been shown and the bonds are issued, a school district may levy an unlimited tax to pay debt service. The Bonds are issued for school building purposes pursuant to Chapter 45, Texas Education Code, as "new money bonds" and are subject to the 50-cent Test. The District does not expect to use State assistance or projected property values to satisfy this threshold test.

#### Public Hearing and Voter-Approval Tax Rate

A school district's total tax rate is the combination of the M&O tax rate and the I&S tax rate. Generally, the highest rate at which a school district may levy taxes for any given year without holding an election to approve the tax rate is the "Voter-Approval Tax Rate," as described below.

A school district is required to adopt its annual tax rate before the later of September 30 or the sixtieth (60th) day after the date the certified appraisal roll is received by the taxing unit, except that a tax rate that exceeds the Voter-Approval Tax Rate must be adopted not later than the seventy-first (71st) day before the next occurring November uniform election date. A school district's failure to adopt a tax rate equal to or less than the Voter-Approval Tax Rate by September 30 or the sixtieth (60th) day after receipt of the certified appraisal roll, will result in the tax rate for such school district for the tax year to be the lower of the "no-new-revenue tax rate" calculated for that tax year or the tax rate adopted by the school district for the preceding tax year. A school district's failure to adopt a tax rate in excess of the Voter-Approval Tax Rate on or prior to the seventy-first (71st) day before the next occurring November uniform election date, will result in the school district adopting a tax rate equal to or less than its Voter-Approval Tax Rate by the later of September 30 or the sixtieth (60th) day after receipt of the certified appraisal roll. "No-new-revenue tax rate" means the rate that will produce the prior year's total tax levy from the current year's total taxable values, adjusted such that lost values are not included in the calculation of the prior year's taxable values and new values are not included in the current year's taxable values.

The Voter-Approval Tax Rate for a school district is the sum of (i) the school district's MCR; (ii) the greater of (a) the school district's Enrichment Tax Rate for the preceding year, less any amount by which the school district is required to reduce its current year Enrichment Tax Rate pursuant to Section 48.202(f), Texas Education Code, as amended, or (b) the rate of \$0.05 per \$100 of taxable value; and (iii) the school district's current I&S tax rate. A school district's M&O tax rate may not exceed the rate equal to the sum of (i) \$0.17 and (ii) the school district's MCR. See "CURRENT PUBLIC SCHOOL FINANCE SYSTEM" herein, for more information regarding the State Compression Percentage, MCR, and the Enrichment Tax Rate.

The governing body of a school district generally cannot adopt a tax rate exceeding the school district's Voter-Approval Tax Rate without approval by a majority of the voters approving the higher rate at an election to be held on the next uniform election date. Further, subject to certain exceptions for areas declared disaster areas, State law requires the board of trustees of a school district to conduct an efficiency

audit before seeking voter approval to adopt a tax rate exceeding the Voter-Approval Tax Rate and sets certain parameters for conducting and disclosing the results of such efficiency audit. An election is not required for a tax increase to address increased expenditures resulting from certain natural disasters in the year following the year in which such disaster occurs; however, the amount by which the increased tax rate exceeds the school district's Voter-Approval Tax Rate for such year may not be considered by the school district in the calculation of its subsequent Voter-Approval Tax Rate.

The calculation of the Voter-Approval Tax Rate does not limit or impact the District's ability to set an I&S tax rate in each year sufficient to pay debt service on all of the District's tax-supported debt obligations, including the Bonds.

Before adopting its annual tax rate, a public meeting must be held for the purpose of adopting a budget for the succeeding year. A notice of public meeting to discuss the school district's budget and proposed tax rate must be published in the time, format and manner prescribed in Section 44.004 of the Texas Education Code. Section 44.004(e) of the Texas Education Code provides that a person who owns taxable property in a school district is entitled to an injunction restraining the collection of taxes by the school district if the school district has not complied with such notice requirements or the language and format requirements of such notice as set forth in Section 44.004(b), (c), (c-1), (c-2), and (d), and, if applicable, subsection (i) of the Texas Education Code, and if such failure to comply was not in good faith. Section 44.004(e) of the Texas Education Code further provides the action to enjoin the collection of taxes must be filed before the date the school district delivers substantially all of its tax bills. A school district that elects to adopt a tax rate before the adoption of a budget for the fiscal year that begins in the current tax year may adopt a tax rate for the current tax year before receipt of the certified appraisal roll, so long as the chief appraiser of the appraisal district in which the school district participates has certified to the assessor for the school district an estimate of the taxable value of property in the school district. If a school district adopts its tax rate prior to the adoption of its budget, both the no-new-revenue tax rate and the Voter-Approval Tax Rate of the school district shall be calculated based on the school district's certified estimate of taxable value. A school district that adopts a tax rate before adopting its budget must hold a public hearing on the proposed tax rate followed by another public hearing on the proposed budget rather than holding a single hearing on the two items.

A school district must annually calculate and prominently post on its internet website, and submit to the county tax assessor-collector for each county in which all or part of the school district is located, its Voter-Approval Tax Rate in accordance with forms prescribed by the State Comptroller.

#### AD VALOREM TAX PROCEDURES

The following is a summary of certain provisions of State law as it relates to ad valorem taxation and is not intended to be complete. Reference is made to Title I of the Texas Tax Code, as amended (the "Property Tax Code"), for identification of property subject to ad valorem taxation, property exempt or which may be exempted from ad valorem taxation if claimed, the appraisal of property for ad valorem tax purposes, and the procedures and limitations applicable to the levy and collection of ad valorem taxes.

#### Valuation of Taxable Property

The Property Tax Code provides for countywide appraisal and equalization of taxable property values and establishes in each county of the State an appraisal district and an appraisal review board (the "Appraisal Review Board") responsible for appraising property for all taxing units within the county. The appraisal of property within the District is the responsibility of the Harris Central Appraisal District (the "Appraisal District"). Except as described below, the Appraisal District is required to appraise all property within the Appraisal District on the basis of 100% of its market value and is prohibited from applying any assessment ratios. In determining market value of property, the Appraisal District is required to consider the cost method of appraisal, the income method of appraisal and the market data comparison method of appraisal, and use the method the chief appraiser of the Appraisal District considers most appropriate. The Property Tax Code requires appraisal districts to reappraise all property in its jurisdiction at least once every three years. A taxing unit may require annual review at its own expense, and is entitled to challenge the determination of appraised value of property within the taxing unit by petition filed with the Appraisal Review Board (see "- District and Taxpayer Remedies").

State law requires the appraised value of an owner's principal residence ("homestead" or "homesteads") to be based solely on the property's value as a homestead, regardless of whether residential use is considered to be the highest and best use of the property. State law further limits the appraised value of a homestead to the lesser of (1) the market value of the property or (2) 110% of the appraised value of the property for the preceding tax year plus the market value of all new improvements to the property (the "10% Homestead Cap"). The 10% increase is cumulative, meaning the maximum increase is 10% times the number of years since the property was last appraised.

Effective January 1, 2024, an appraisal district is prohibited from increasing the appraised value of real property during the 2024 tax year on certain non-homestead properties (the "Subjected Property") whose appraised values are not more than \$5,000,000 (the "maximum property value") to an amount not to exceed the lesser of: (1) the market value of the Subjected Property for the most recent tax year that the market value was determined by the appraisal office or (2) the sum of: (a) 20 percent of the appraised value of the Subjected Property for the preceding tax year; (b) the appraised value of the Subjected Property for the preceding tax year; and (c) the market value of all new improvements to the Subjected Property. After the 2024 tax year, through December 31, 2026 (unless extended by the Legislature), the maximum property value may be increased or decreased by the product of the preceding state fiscal year's increase or decrease in the consumer price index, as applicable, to the maximum property value.

State law provides that eligible owners of both agricultural land and open-space land, including open-space land devoted to farm or ranch purposes or open-space land devoted to timber production, may elect to have such property appraised for property taxation on the basis of its productive capacity ("Productivity Value"). The same land may not be qualified as both agricultural and open-space land.

The appraisal values set by the Appraisal District are subject to review and change by the Appraisal Review Board. The appraisal rolls, as approved by the Appraisal Review Board, are used by taxing units, such as the District, in establishing their tax rolls and tax rates (see "—District and Taxpayer Remedies").

#### **State Mandated Homestead Exemptions**

State law grants, with respect to each school district in the State, (1) a \$100,000 exemption of the appraised value of all homesteads, (2) a \$10,000 exemption of the appraised value of the homesteads of persons 65 years of age or older and the disabled, and (3) various exemptions for disabled veterans and their families, surviving spouses of members of the armed services killed in action and surviving spouses of first responders killed or fatally wounded in the line of duty.

#### **Local Option Homestead Exemptions**

The governing body of a taxing unit, including a city, county, school district, or special district, at its option may grant: (1) an exemption of up to 20% of the appraised value of all homesteads (but not less than \$5,000) and (2) an additional exemption of at least \$3,000 of the appraised value of the homesteads of persons sixty-five (65) years of age or older and the disabled. Each taxing unit decides if it will offer the local option homestead exemptions and at what percentage or dollar amount, as applicable. The exemption described in (2), above, may also be created, increased, decreased or repealed at an election called by the governing body of a taxing unit upon presentment of a petition for such creation, increase, decrease, or repeal of at least 20% of the number of qualified voters who voted in the preceding election of the taxing unit.

Cities, counties and school districts are prohibited from repealing or reducing an optional homestead exemption that was granted in tax year 2022 through December 31, 2027. See "THE SCHOOL FINANCE SYSTEM AS APPLIED TO THE DISTRICT".

#### **State Mandated Freeze on School District Taxes**

Except for increases attributable to certain improvements, a school district is prohibited from increasing the total ad valorem tax on the homestead of persons sixty-five (65) years of age or older or of disabled persons above the amount of tax imposed in the year such homestead qualified for such exemption. This freeze is transferable to a different homestead if a qualifying taxpayer moves, and, under certain circumstances, is also transferable to the surviving spouse of persons sixty-five (65) years of age or older, but not the disabled.

The total amount of ad valorem taxes that may be imposed for general elementary and secondary public school purposes on the residence homestead of a person who is 65 years old or older or disabled may be adjusted to reflect any statutory reduction from the preceding tax year in the MCR of the M&O taxes imposed for those purposes on the homestead.

#### **Personal Property**

Tangible personal property (furniture, machinery, supplies, inventories, etc.) used in the "production of income" is taxed based on the property's market value. Taxable personal property includes income-producing equipment and inventory. Intangibles such as goodwill, accounts receivable, and proprietary processes are not taxable. Tangible personal property not held or used for production of income, such as household goods, automobiles or light trucks, and boats, is exempt from ad valorem taxation unless the governing body of a taxing unit elects to tax such property.

#### Freeport and Goods-in-Transit Exemptions

Certain goods that are acquired in or imported into the State to be forwarded outside the State, and are detained in the State for 175 days or less for the purpose of assembly, storage, manufacturing, processing or fabrication ("Freeport Property") are exempt from ad valorem taxation unless a taxing unit took official action to tax Freeport Property before April 1, 1990 and has not subsequently taken official action to exempt Freeport Property. Decisions to continue taxing Freeport Property may be reversed in the future; decisions to exempt Freeport Property are not subject to reversal.

Certain goods, that are acquired in or imported into the State to be forwarded to another location within or outside the State, stored in a location that is not owned by the owner of the goods and are transported to another location within or outside the State within 175 days ("Goods-in-Transit"), are generally exempt from ad valorem taxation; however, the Property Tax Code permits a taxing unit, on a local option basis, to tax Goods-in-Transit if the taxing unit takes official action, after conducting a public hearing, before January 1 of the first tax year in which the taxing unit proposes to tax Goods-in-Transit. Goods-in-Transit and Freeport Property do not include oil, natural gas

or petroleum products, and Goods-in-Transit does not include aircraft or special inventories such as manufactured housing inventory, or a dealer's motor vehicle, boat, or heavy equipment inventory.

A taxpayer may receive only one of the Goods-in-Transit or Freeport Property exemptions for items of personal property.

#### **Other Exempt Property**

Other major categories of exempt property include property owned by the State or its political subdivisions if used for public purposes, property exempt by federal law, property used for pollution control, farm products owned by producers, property of nonprofit corporations used for scientific research or educational activities benefitting a college or university, designated historic sites, solar and wind-powered energy devices, and certain classes of intangible personal property.

#### Temporary Exemption for Qualified Property Damaged by a Disaster

The Property Tax Code entitles the owner of certain qualified (i) tangible personal property used for the production of income, (ii) improvements to real property, and (iii) manufactured homes located in an area declared by the Governor to be a disaster area following a disaster and is at least 15 percent damaged by the disaster, as determined by the chief appraiser, to an exemption from taxation of a portion of the appraised value of the property. The amount of the exemption ranges from 15 percent to 100 percent based upon the damage assessment rating assigned by the chief appraiser. The governing body of the taxing unit is not required to take any action in order for the taxpayer to be eligible for the exemption. If a taxpayer qualifies for the exemption after the beginning of the tax year, the amount of the exemption is prorated based on the number of days left in the tax year following the day on which the Governor declares the area to be a disaster area. The Texas Legislature amended Section 11.35 of the Property Tax Code to clarify that "damage" for purposes of such statute is limited to "physical damage." For more information on the exemption, reference is made to Section 11.35 of the Property Tax Code.

#### **Tax Increment Reinvestment Zones**

A city or county, by petition of the landowners or by action of its governing body, may create one or more tax increment reinvestment zones ("TIRZ") within its boundaries. At the time of the creation of the TIRZ, a "base value" for the real property in the TIRZ is established and the difference between any increase in the assessed valuation of taxable real property in the TIRZ in excess of the base value is known as the "tax increment." During the existence of the TIRZ, all or a portion of the taxes levied against the tax increment by a city or county, and all other overlapping taxing units that elected to participate, are restricted to paying only planned project and financing costs within the TIRZ and are not available for the payment of other obligations of such taxing units.

Until September 1, 1999, school districts were able to reduce the value of taxable property reported to the State to reflect any taxable value lost due to TIRZ participation by the school district. The ability of the school district to deduct the taxable value of the tax increment that it contributed prevented the school district from being negatively affected in terms of state school funding. However, due to a change in law, local M&O tax rate revenue contributed to a TIRZ created on or after May 31, 1999 will count toward a school district's Tier One entitlement (reducing Tier One State funds for eligible school districts) and will not be considered in calculating any school district's Tier Two entitlement (see "CURRENT PUBLIC SCHOOL FINANCE SYSTEM – State Funding for School Districts").

#### **Tax Limitation Agreements**

The Texas Economic Development Act (Chapter 313, Texas Tax Code, as amended), allows school districts to grant limitations on appraised property values to certain corporations and limited liability companies to encourage economic development within the school district. Generally, during the last eight (8) years of the ten-year term of a tax limitation agreement, a school district may only levy and collect M&O taxes on the agreed-to limited appraised property value. For the purposes of calculating its Tier One and Tier Two entitlements, the portion of a school district's property that is not fully taxable is excluded from the school district's taxable property values. Therefore, a school district will not be subject to a reduction in Tier One or Tier Two State funds as a result of lost M&O tax revenues due to entering into a tax limitation agreement (see "CURRENT PUBLIC SCHOOL FINANCE SYSTEM - State Funding for School Districts"). During the Regular Session of the 88th Texas Legislature, House Bill 5, codified as Chapter 403, Subchapter T, Texas Government Code ("Chapter 403T") was enacted into law. Chapter 403T is intended as a replacement of former Chapter 313, Texas Tax Code ("Chapter 313"), but it contains significantly different provisions than the prior program under Chapter 313. Under Chapter 403T, a school district may offer a 50% abatement on taxable value for M&O property taxes for certain eligible projects, except that projects in a federally designated economic opportunity zone receive a 75% abatement. Chapter 403T also provides a 100% abatement of M&O taxes for eligible property during a project's construction period. Taxable valuation for purposes of the debt services taxes securing the Bonds cannot be abated under Chapter 403T. Eligible projects must relate to manufacturing, provision of utility services, dispatchable electric generation (such as non-renewable energy), development of natural resources, critical infrastructure, or research and development for high-tech equipment or technology, and projects must create and maintain jobs and meet certain minimum investment requirements. The District is still in the process of reviewing Chapter 403T and cannot make any representations as to what impact, if any, Chapter 403T will have on its finances or operations.

For a discussion of how the various exemptions described above are applied by the District (see "THE PROPERTY TAX CODE AS APPLIED TO THE DISTRICT" herein).

#### **District and Taxpayer Remedies**

Under certain circumstances, taxpayers and taxing units, including the District, may appeal the determinations of the Appraisal District by timely initiating a protest with the Appraisal Review Board. Additionally, taxing units such as the District may bring suit against the Appraisal District to compel compliance with the Property Tax Code.

Owners of certain property with a taxable value in excess of the current year "minimum eligibility amount", as determined by the State Comptroller, and situated in a county with a population of one million or more, may protest the determinations of an appraisal district directly to a three-member special panel of the appraisal review board, appointed by the chairman of the appraisal review board, consisting of highly qualified professionals in the field of property tax appraisal. The minimum eligibility amount is set at \$59,562,331 for the 2024 tax year, and is adjusted annually by the State Comptroller to reflect the inflation rate.

The Property Tax Code sets forth notice and hearing procedures for certain tax rate increases by the District and provides for taxpayer referenda that could result in the repeal of certain tax increases (see "TAX RATE LIMITATIONS – Public Hearing and Voter-Approval Tax Rate"). The Property Tax Code also establishes a procedure for providing notice to property owners of reappraisals reflecting increased property value, appraisals which are higher than renditions, and appraisals of property not previously on an appraisal roll.

#### Levy and Collection of Taxes

The District is responsible for the collection of its taxes, unless it elects to transfer such functions to another governmental entity. Taxes are due October 1, or when billed, whichever comes later, and become delinquent after January 31 of the following year. A delinquent tax incurs a penalty of six percent (6%) of the amount of the tax for the first calendar month it is delinquent, plus one percent (1%) for each additional month or portion of a month the tax remains unpaid prior to July 1 of the year in which it becomes delinquent. If the tax is not paid by July 1 of the year in which it becomes delinquent, the tax incurs a total penalty of twelve percent (12%) regardless of the number of months the tax has been delinquent and incurs an additional penalty of up to twenty percent (20%) if imposed by the District. The delinquent tax also accrues interest at a rate of one percent (1%) for each month or portion of a month it remains unpaid. The Property Tax Code also makes provision for the split payment of taxes, discounts for early payment and the postponement of the delinquency date of taxes for certain taxpayers. Furthermore, the District may provide, on a local option basis, for the split payment, partial payment, and discounts for early payment of taxes under certain circumstances.

#### District's Rights in the Event of Tax Delinquencies

Taxes levied by the District are a personal obligation of the owner of the property. On January 1 of each year, a tax lien attaches to property to secure the payment of all state and local taxes, penalties, and interest ultimately imposed for the year on the property. The lien exists in favor of each taxing unit, including the District, having power to tax the property. The District's tax lien is on a parity with tax liens of such other taxing units. A tax lien on real property takes priority over the claim of most creditors and other holders of liens on the property encumbered by the tax lien, whether or not the debt or lien existed before the attachment of the tax lien; however, whether a lien of the United States is on a parity with or takes priority over a tax lien of the District is determined by applicable federal law. Personal property, under certain circumstances, is subject to seizure and sale for the payment of delinquent taxes, penalty, and interest.

At any time after taxes on property become delinquent, the District may file suit to foreclose the lien securing payment of the tax, to enforce personal liability for the tax, or both. In filing a suit to foreclose a tax lien on real property, the District must join other taxing units that have claims for delinquent taxes against all or part of the same property.

Collection of delinquent taxes may be adversely affected by the amount of taxes owed to other taxing units, adverse market conditions, taxpayer redemption rights, or bankruptcy proceedings which restrain the collection of a taxpayer's debt.

Federal bankruptcy law provides that an automatic stay of actions by creditors and other entities, including governmental units, goes into effect with the filing of any petition in bankruptcy. The automatic stay prevents governmental units from foreclosing on property and prevents liens for post-petition taxes from attaching to property and obtaining secured creditor status unless, in either case, an order lifting the stay is obtained from the bankruptcy court. In many cases, post-petition taxes are paid as an administrative expense of the estate in bankruptcy or by order of the bankruptcy court.

#### THE PROPERTY TAX CODE AS APPLIED TO THE DISTRICT

The Appraisal District has the responsibility for appraising property in the District as well as other taxing units in Harris County. The Appraisal District is governed by a board of nine directors, members of which are both appointed by the governing bodies of various political subdivisions that participate in the Appraisal District and elected by voters within Harris County, Texas. The District's taxes are collected by outsourcing under a contract with Linebarger Goggan Blair & Sampson, LLP. See "CURRENT PUBLIC SCHOOL FINANCE SYSTEM—2023 Legislative Sessions" for a discussion of the increase in certain appraisal district board of directors beginning with the election conducted on the uniform election date in May 2024.

The District grants a \$15,000 local option exemption for persons over 65 years of age or disabled persons and additional homestead exemptions of 20% of appraised value of a residential homestead for all taxpayers. The value of property exempted from taxation by the \$15,000 local option for the 2023 tax year was approximately \$499,342,440 and the value of property exempted from taxation by the 20% residential homestead exemption for the 2023 tax year was approximately \$8,556,712.967.

The District grants a state-mandated \$100,000 general homestead exemption and a state-mandated \$10,000 residence homestead exemption for persons 65 years of age or older or the disabled. Such state mandated homestead exemptions resulted in a reduction of approximately \$13,379,863,769 of taxable assessed valuation from the 2023 tax roll.

The District does not tax non-business personal property.

Ad valorem taxes are not levied by the District against the exempt value of residence homesteads for the payment of debt.

The District does not tax Freeport Property. The District lost \$3,468,961,564 of taxable value in 2023 as a result of such exemption.

The District passed a resolution repealing its Goods-in-Transit exemption.

The District has established three foreign trade zones within the District. The establishment of the foreign trade zones has no material effect on the ability of the District to pay debt service on the Bonds.

The loss of value due to property values based on Productivity Value and timber production on the 2023 tax roll is approximately \$340,256,610.

The District does not participate in a TIRZ or any tax limitation agreements.

The Board has approved a resolution initiating an additional 20% penalty to defray attorney costs in the collection of delinquent taxes over and above the penalty automatically assessed under the Property Tax Code.

Split payments are not permitted. Discounts are not permitted.

#### **RESPONSE TO COVID-19**

The outbreak of COVID-19, characterized as a pandemic by the World Health Organization for over three years (the "Pandemic"), negatively affected travel, commerce, the global supply chain, and financial markets globally, and may continue to negatively affect economic growth and financial markets worldwide.

On April 10, 2023, the President of the United States signed into law a bill that ended the national emergency declaration resulting from COVID-19, a respiratory disease caused by a strain of coronavirus, and on May 5, 2023, the World Health Organization declared the outbreak of COVID-19 over as a global health emergency. However, COVID-19 continues to affect many parts of the world, including the United States and the State. The Pandemic affected enrollment and attendance for many school districts.

In 2020 and 2021, Congress passed three stimulus bills, the Elementary and Secondary Emergency Education Relief Fund ("ESSER I"), the Elementary and Secondary School Emergency Relief Fund ("ESSER II") and the American Rescue Plan Elementary and Secondary School Emergency Relief Fund ("ESSER III"), that provided funding focused on school districts reopening and operating safely, as well as, addressing the impact of the coronavirus pandemic on students. The District was allocated ESSER I funding in the amount of \$17.7 million, ESSER II funding in the amount of \$84.3 million, and ESSER III funding in the amount of \$189.3 million. See "THE SCHOOL FINANCE SYSTEM AS APPLIED TO THE DISTRICT."

While the District has experienced growth in its taxable assessed valuation during the Pandemic, the economic impact of a future event like the Pandemic could reduce or negatively affect property values within the District. The Bonds are secured by an unlimited ad valorem tax, and if the District were to experience a future reduction in property values it may require an increase in the ad valorem tax rate required to pay the Bonds as well as the District's share of M&O expenses payable from ad valorem taxes. With recent legislative changes to the Finance System, school funding received from the State is increasingly tied to ADA. As a result, student enrollment and attendance will be important factors for M&O funding for the District going forward. Many districts have experienced reductions in attendance rates following the Pandemic compared to historic attendance rates (see "APPENDIX A – FINANCIAL INFORMATION REGARDING THE DISTRICT").

For a discussion of the impact of the Pandemic on the PSF, see "APPENDIX E-THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM – Infectious Disease Outbreak."

#### WEATHER EVENTS

The District is located near the Texas Gulf Coast. Land located in this area is susceptible to, and land in the District has experienced on several occasions in the last five years, high winds, heavy rain and flooding caused by hurricanes, tropical storms, and other tropical disturbances. If a future weather event significantly damaged all or part of the properties comprising the tax base within the District, the

assessed value of property within the District could be substantially reduced, which could result in a decrease in tax revenues and/or necessitate an increase in the District's tax rate. Texas law allows school districts to increase property tax rates without voter approval upon the occurrence of certain disasters such as floods and upon a gubernatorial or presidential declaration of disaster (see "TAX RATE LIMITATIONS – Public Hearing and Voter-Approval Tax Rate"). There can be no assurance that a casualty loss to taxable property within the District will be covered by insurance (or that property owners will even carry flood or other casualty insurance), that any insurance company will fulfill its obligation to provide insurance proceeds, or that insurance proceeds will be used to rebuild or repair any damaged improvements within the District or be sufficient for such purposes. Even if insurance proceeds are available and improvements are rebuilt, there could be a lengthy period in which assessed values within the District could be adversely affected.

On May 16, 2024, the Cypress, Texas area where the District is located, experienced severe rain storms and a tornado with reported wind speeds of over 100 mph. Various District buildings and facilities sustained wind and water damage. The District's preliminary estimate is that the storm caused between \$5.1 million to \$6.3 million in damage to District property. It is expected that the majority of such losses will be reimbursed through FEMA pursuant to the District's wind insurance policy.

On July 8, 2024, Hurricane Beryl ("Beryl") hit Houston, Texas and the surrounding area including the area where the District is located. The District currently estimates Beryl caused approximately \$1.1 million in damages to District facilities. The District expects that such losses will be reimbursed through FEMA.

#### **CYBERSECURITY**

The District, like other school districts in the State, utilizes technology in conducting its operations. As a user of technology, the District potentially faces cybersecurity threats (e.g., hacking, phishing, viruses, malware and ransomware) on its technology systems. Accordingly, the District may be the target of a cyber-attack on its technology systems that could result in adverse consequences to the District. The District employs a multi-layered approach to combating cybersecurity threats. While the District deploys layered technologies and requires employees to receive cybersecurity training, as required by State law, among other efforts, cybersecurity breaches could cause material disruptions to the District's finances or operations. The costs of remedying such breaches or protecting against future cyber-attacks could be substantial and there is no assurance that these costs will be covered by insurance. Further, cybersecurity breaches could expose the District to litigation and other legal risks, which could cause the District to incur other costs related to such legal claims or proceedings. To date, the District has not been the victim of any cyber-attack that has had a material adverse effect on its operations or financial condition.

#### EXPOSURE TO OIL AND GAS INDUSTRY

In the past, the greater Houston area has been particularly affected by adverse conditions in the oil and gas industry, and adverse conditions in the oil and gas industry and spillover effects into other industries could adversely impact the businesses of ad valorem property taxpayers and the property values in the District, resulting in a reduction in property tax revenue. The Bonds are secured by an ad valorem tax, and a reduction in property values may require an increase in the ad valorem tax rate required to pay the Bonds. Reductions in oil and gas revenues may also have an adverse effect on State revenues available during the next biennium, which may impact how the State funds education.

#### INVESTMENT AUTHORITY AND INVESTMENT OBJECTIVES OF THE DISTRICT

The District invests its investable funds (including bond proceeds and money pledged to the payment of or as security for bonds or other indebtedness issued by the District or obligations under a lease, installment sale, or other agreement of the District) in investments authorized by Texas law in accordance with investment policies approved by the Board. Both State law and the District's investment policies are subject to change.

#### **Legal Investments**

Under State law, the District is authorized to invest in (1) obligations, including letters of credit, of the United States or its agencies and instrumentalities, including the Federal Home Loan Banks; (2) direct obligations of the State or its agencies and instrumentalities; (3) collateralized mortgage obligations directly issued by a federal agency or instrumentality of the United States, the underlying security for which is guaranteed by an agency or instrumentality of the United States; (4) other obligations, the principal and interest of which are unconditionally guaranteed or insured by, or backed by the full faith and credit of, the State or the United States or their respective agencies and instrumentalities, including obligations that are fully guaranteed or insured by the Federal Deposit Insurance Corporation or by the explicit full faith and credit of the United States; (5) obligations of states, agencies, counties, cities, and other political subdivisions of any state rated as to investment quality by a nationally recognized investment rating firm not less than "A" or its equivalent; (6) bonds issued, assumed or guaranteed by the State of Israel; (7) interest-bearing banking deposits that are guaranteed or insured by the Federal Deposit Insurance Corporation or its successor, or the National Credit Union Share Insurance Fund or its successor; (8) interest-bearing banking deposits other than those described by clause (7) if (A) the funds invested in the banking deposits are invested through: (i) a broker with a main office or branch office in this State that the District selects from a list the governing body of the District or designated investment committee of the District adopts as required by Section 2256.025, Texas Government Code; or (ii) a depository institution with a main office or branch office in the State that the District selects; (B) the broker or depository institutions, regardless of where

located, for the District's account; (C) the full amount of the principal and accrued interest of the banking deposits is insured by the United States or an instrumentality of the United States; and (D) the District appoints as the District's custodian of the banking deposits issued for the District's account: (i) the depository institution selected as described by (A) above; (ii) an entity described by Section 2257.041(d), Texas Government Code; or (iii) a clearing broker dealer registered with the United States Securities and Exchange Commission (the "SEC") and operating under SEC Rule 15c3-3; (9) (i) certificates of deposit or share certificates meeting the requirements of Chapter 2256, Texas Government Code (the "Public Funds Investment Act"), that are issued by an institution that has its main office or a branch office in the State and are guaranteed or insured by the Federal Deposit Insurance Corporation or the National Credit Union Share Insurance Fund, or their respective successors, and are secured as to principal by obligations described in clauses (1) through (8) or in any other manner and provided for by law for District deposits, or (ii) certificates of deposits where (a) the funds are invested by the District through (A) a broker that has its main office or a branch office in the State and is selected from a list adopted by the District as required by law, or (B) a depository institution that has its main office or branch office in the State that is selected by the District, (b) the broker or the depository institution selected by the District arranges for the deposit of the funds in certificates of deposit in one or more federally insured depository institutions, wherever located, for the account of the District, (c) the full amount of the principal and accrued interest of each of the certificates of deposit is insured by the United States or an instrumentality of the United States, and (d) the District appoints the depository institution selected under (a) above, a custodian as described by Section 2257.041(d), Texas Government Code, or a clearing broker-dealer registered with the SEC and operating pursuant to SEC Rule 15c3-3 (17 C.F.R. Section 240.15c3-3) as custodian for the District with respect to the certificates of deposit; (10) fully collateralized repurchase agreements as defined in the Public Funds Investment Act, that have a defined termination date, are secured by a combination of cash and obligations described in clauses (1) or (13) in this paragraph, require the securities being purchased by the District or cash held by the District to be pledged to the District, held in the District's name, and deposited at the time the investment is made with the District or with a third party selected and approved by the District, and are placed through a primary government securities dealer, as defined by the Federal Reserve, or a financial institution doing business in the State; (11) securities lending programs if (i) the securities loaned under the program are 100% collateralized, a loan made under the program allows for termination at any time and a loan made under the program is either secured by (a) obligations that are described in clauses (1) through (8) above, (b) irrevocable letters of credit issued by a state or national bank that is continuously rated by a nationally recognized investment rating firm at not less than "A" or its equivalent or (c) cash invested in obligations described in clauses (1) through (8) above, clauses (13) through (15) below, or an authorized investment pool; (ii) securities held as collateral under a loan are pledged to the District, held in the District's name and deposited at the time the investment is made with the District or a third party designated by the District; (iii) a loan made under the program is placed through either a primary government securities dealer or a financial institution doing business in the State; and (iv) the agreement to lend securities has a term of one year or less; (12) certain bankers' acceptances with stated maturity of 270 days or less, if the short-term obligations of the accepting bank or its parent are rated not less than "A-1" or "P-1" or the equivalent by at least one nationally recognized credit rating agency; (13) commercial paper with a stated maturity of 365 days or less that is rated not less than "A-1" or "P-1" or the equivalent by either (a) two nationally recognized credit rating agencies or (b) one nationally recognized credit rating agency if the paper is fully secured by an irrevocable letter of credit issued by a United States or state bank; (14) no-load money market mutual funds registered with and regulated by the SEC that provide the District with a prospectus and other information required by the Securities Exchange Act of 1934 or the Investment Company Act of 1940 and that comply with federal SEC Rule 2a-7 (17 C.F.R. Section 270.2a-7), promulgated under the Investment Company Act of 1940 (15 U.S.C. Section 80a-1 et seq.); and (15) no-load mutual funds registered with the SEC that have an average weighted maturity of less than two years, and have either (a) a duration of one year or more and invest exclusively in obligations described in under this heading, or (b) a duration of less than one year and the investment portfolio is limited to investment grade securities, excluding asset-backed securities. In addition, bond proceeds may be invested in guaranteed investment contracts that have a defined termination date and are secured by obligations, including letters of credit, of the United States or its agencies and instrumentalities, other than the prohibited obligations described below, in an amount at least equal to the amount of bond proceeds invested under such contract.

A political subdivision such as the District may enter into securities lending programs if (i) the securities loaned under the program are 100% collateralized, a loan made under the program allows for termination at any time and a loan made under the program is either secured by (a) obligations that are described in clauses (1) through (8) above, other than the prohibited obligations described below, (b) irrevocable letters of credit issued by a state or national bank that is continuously rated by a nationally recognized investment rating firm at not less than A or its equivalent or (c) cash invested in obligations described in clauses (1) through (8) above, clauses (13) through (15) above, or an authorized investment pool; (ii) securities held as collateral under a loan are pledged to the District, held in the District's name and deposited at the time the investment is made with the District or a third party designated by the District; (iii) a loan made under the program is placed through either a primary government securities dealer or a financial institution doing business in the State; and (iv) the agreement to lend securities has a term of one year or less.

The District may invest in such obligations directly or through government investment pools that invest solely in such obligations provided that the pools are rated no lower than "AAA" or "AAAm" or an equivalent by at least one nationally recognized rating service. The District may also contract with an investment management firm registered under the Investment Advisers Act of 1940 (15 U.S.C. Section 80b-1 et seq.) or with the State Securities Board to provide for the investment and management of its public funds or other funds under its control for a term up to two years, but the District retains ultimate responsibility as fiduciary of its assets. In order to renew or extend such a contract, the District must do so by order, ordinance, or resolution.

The District is specifically prohibited from investing in: (1) obligations whose payment represents the coupon payments on the outstanding principal balance of the underlying mortgage-backed security collateral and pays no principal; (2) obligations whose payment represents the principal stream of cash flow from the underlying mortgage-backed security and bears no interest; (3) collateralized mortgage obligations that have a stated final maturity of greater than 10 years; and (4) collateralized mortgage obligations the interest rate of which is determined by an index that adjusts opposite to the changes in a market index.

As a school district that qualifies as an issuer under Chapter 1371, the District is also authorized to purchase, sell and invest its funds in corporate bonds that, at the time of purchase, are rated by a nationally recognized investment rating firm "AA-" or the equivalent and have a stated final maturity that is not later than the third anniversary of the date the corporate bonds were purchased. State law defines "corporate bonds" as senior secured debt obligations issued by a domestic business entity and rated not lower than "AA-" or the equivalent by a nationally recognized investment rating firm. The term does not include unsecured debt obligations or debt obligations that, on conversion, would result in the holder becoming a stockholder or shareholder in the entity that issued the debt obligation. The District may not (1) invest in the aggregate more than 15% of its monthly average fund balance, excluding funds held for the payment of debt service, in corporate bonds or (2) invest more than 25% of the funds invested in corporate bonds in any one domestic business entity, including subsidiaries and affiliates of the entity. The investment officer of the District must sell any corporate bonds not later than seven days after a nationally recognized investment rating firm (1) issues a release that places the corporate bonds or the entity that issued the corporate bonds on negative credit watch or the equivalent, if the corporate bonds are rated "AA-" or the equivalent at the time the release is issued; or (2) changes the rating on the corporate bonds to a rating lower than "AA-" or the equivalent. The District may invest its funds in corporate bonds only if the Board of Trustees of the District (1) amends its investment policy to authorize corporate bonds as an eligible investment; (2) adopts procedures to provide for the monitoring of rating changes in corporate bonds and liquidating the investment in corporate bonds; and (3) identifies the funds eligible to be invested in corporate bonds. The District has taken these steps to authorize the investment of District funds in corporate bonds.

#### **Investment Policies**

Under State law, the District is required to invest its funds under written investment policies that primarily emphasize safety of principal and liquidity; that address investment diversification, yield, maturity, and the quality and capability of investment management; and that include a list of authorized investments for District funds, the maximum allowable stated maturity of any individual investment and the maximum average dollar-weighted maturity allowed for pooled fund groups, methods to monitor the market price of investments acquired with public funds, a requirement for settlement of all transactions, except investment pool funds and mutual funds, on a delivery versus payment basis, and procedures to monitor rating changes in investments acquired with public funds and the liquidation of such investments consistent with the Texas Public Funds Investment Act. All District funds must be invested consistent with a formally adopted "Investment Strategy Statement" that specifically addresses each fund's investment. Each Investment Strategy Statement will describe its objectives concerning: (1) suitability of investment type, (2) preservation and safety of principal, (3) liquidity, (4) marketability of each investment, (5) diversification of the portfolio, and (6) yield.

Under State law, the District's investments must be made "with judgment and care, under prevailing circumstances, that a person of prudence, discretion, and intelligence would exercise in the management of the person's own affairs, not for speculation, but for investment considering the probable safety of capital and the probable income to be derived." At least quarterly the District's investment officers must submit an investment report to the Board detailing: (1) the investment position of the District, (2) that all investment officers jointly prepared and signed the report, (3) the beginning market value, and any additions and changes to market value and the ending value of each pooled fund group, (4) the book value and market value of each separately listed asset at the beginning and end of the reporting period, (5) the maturity date of each separately invested asset, (6) the account or fund or pooled fund group for which each individual investment was acquired, and (7) the compliance of the investment portfolio as it relates to: (a) adopted investment strategies and (b) Texas law. No person may invest District funds without express written authority from the Board.

#### **Additional Provisions**

Under State law, the District is additionally required to: (1) annually review its adopted policies and strategies; (2) adopt a written instrument by rule, order, ordinance or resolution stating that it has reviewed its investment policy and investment strategies and recording any changes made to either its investment policy or investment strategy; (3) require any investment officers with personal business relationships or relatives with firms seeking to sell securities to the District to disclose the relationship and file a statement with the Texas Ethics Commission and the Board of Education; (4) require the qualified representative of firms offering to engage in an investment transaction with the District to: (a) receive and review the District's investment policy, (b) acknowledge that reasonable controls and procedures have been implemented to preclude investment transactions conducted between the District and the business organization that are not authorized by the District's investment policy (except to the extent that this authorization is dependent on an analysis of the makeup of the District's entire portfolio or requires an interpretation of subjective investment standards), and (c) deliver a written statement in a form acceptable to the District and the business organization attesting to these requirements; (5) perform an annual audit of the management controls on investments and adherence to the District's investment policy; (6) provide specific investment training for the treasurer, chief financial officer and investment officers; (7) restrict reverse repurchase agreements to not more than 90 days and restrict the investment of reverse repurchase agreement funds to no greater than the term of the reverse repurchase agreement; (8) restrict the investment in no-load mutual funds in the aggregate to no more than 15% of the District's monthly average fund balance, excluding bond proceeds and reserves and other funds held for debt service; (9) require local government investment pools to conform to the new disclosure, rating, net asset value, yield calculation, and advisory board requirements; and (10) at least annually review, revise and adopt a list of qualified brokers that are authorized to engage in investment transactions with the District.

#### **Current Investments**

As of June 30, 2024, the District's investable funds were invested in the following investment instruments:

Investment Instrument	Book Value	Percentage
State Pools	\$1,273,643,747	98.84 %
Other	15,000,000	1.16
Total	\$1,288,643,747	100.00%
•		

Source: District records.

#### **Accounting Policies**

Accounting practices for Texas public school districts are regulated and prescribed through an accounting manual provided by the TEA. The TEA requires an annual audit of school district financial statements by independent accountants. The auditor's report is submitted annually to the TEA for review. The annual budgets of school districts are also submitted to the TEA for review and approval. Moreover, the TEA reviews the past year's budget to determine performance in meeting stated goals.

#### EMPLOYEE BENEFIT PLANS

The District's employees participate in a retirement plan (the "Plan") with the State. The Plan is administered by the Teacher Retirement System of Texas ("TRS"). State contributions are made to cover costs of the TRS retirement plan up to certain statutory limits. The District is obligated for a portion of TRS costs relating to employee salaries that exceed the statutory limit for the year ended June 30, 2023, the State contributed \$48,226,889 to TRS on behalf of the District, District employees paid \$72,397,904 and other contributions into the Plan made from federal and private grants and the District for salaries above the statutory minimum were \$36,002,064. For more detailed information concerning the Plan, see Note IV, C to the District's audited financial statements attached hereto as APPENDIX C.

Government Accounting Standards Board (GASB) Statement No. 68 requires reporting entities, such as the District, to recognize their proportionate share of the net pension liability in the TRS pension plan and a deferred outflow for the contributions made by the District subsequent to the measurement date in the Statement of Net Position, a government-wide financial statement. As of June 30, 2023, the District's proportionate share of the TRS net pension liability and deferred outflow for the contributions made by the District subsequent to the measurement date were \$416,942,962 and \$30,160,926, respectively. The changes related to pensions in the Statement of Net Position to implement GASB Statement Nos. 68 and 71 are reflected in the Statement of Activities, a government-wide financial statement. The changes related to pensions affect only the government-wide financial statement and do not affect the General Fund balance. To date, the District has met all funding requirements of the TRS pension plan.

In addition to its participation in the TRS, the District contributes to the Texas Public School Retired Employees Group Insurance Program (the "TRS-Care Plan"), a cost-sharing multiple-employer defined post employment benefits other than pensions ("OPEB") health care plan. The TRS-Care Plan provides health care coverage for certain persons (and their dependents) who retired under the TRS. The TRS-Care Plan is administered through a trust by the TRS Board of Trustees. Contribution rates are legally established in state statute by the Legislature, and there is no continuing obligation to provide benefits beyond each fiscal year. The TRS-Care Plan is currently funded on a pay-as-you-go basis and is subject to change based on available funding.

Funding for the TRS-Care Plan is provided by retiree premium contributions and contributions from the State, active employees, and school districts based upon public school district payroll. For the year ended June 30, 2023, the State contributed \$10,362,082 to the TRS Care Plan on behalf of the District, District employees paid \$5,882,336 and the District contributed \$7,743,877. For more detailed information concerning the District's funding policy and contributions in connection with the TRS-Care Plan, see Note IV, D to the District's audited financial statements attached hereto as APPENDIX C.

GASB Statement No. 75 requires reporting entities, such as the District, to recognize their proportionate share of the net OPEB liability in the TRS-Care Plan and a deferred outflow for the contributions made by the District subsequent to the measurement date in the Statement of Net Position, a government-wide financial statement. As of June 30, 2023, the District's proportionate share of the net OPEB liability and deferred outflow for the contributions made by the District subsequent to the measurement date were \$215,110,904 and \$6,499,575, respectively. The changes related to the OPEB affect only the government-wide financial statements and do not affect the General Fund balance. The calculation of OPEB contributions is unaffected by the change. Such reporting began with the District's fiscal year ended June 30, 2018. To date, the District has met all funding requirements of the TRS-Care Plan.

Formal collective bargaining agreements relating directly to wages and other conditions of employment are prohibited by Texas law, as are strikes by teachers. There are various local, state and national organized employee groups who engage in efforts to better the terms and conditions of employment of school employees. Some districts have adopted a policy to consult with employer groups with respect to certain terms and conditions of employment. Some examples of these groups are the Texas State Teachers Association, the Texas Classroom Teachers Association, the Association of Texas Professional Educators and the National Education Association.

#### TAX MATTERS

The following discussion of certain federal income tax considerations is for general information only and is not tax advice. Each prospective purchaser of the Bonds should consult its own tax advisor as to the tax consequences of the acquisition, ownership and disposition of the Bonds.

#### **Tax Exemption**

In the opinion of Bond Counsel under existing law, interest on the Bonds is (i) excludable from gross income for federal income tax purposes under section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), and (ii) not an item of tax preference for purposes of the alternative minimum tax on individuals.

The Code imposes a number of requirements that must be satisfied for interest on state or local obligations, such as the Bonds, to be excludable from gross income for federal income tax purposes. These requirements include limitations on the use of bond proceeds and the source of repayment of bonds, limitations on the investment of bond proceeds prior to expenditure, a tax requirement that excess arbitrage earned on the investment of bond proceeds be paid periodically to the United States and a requirement that the issuer file an information report with the Internal Revenue Service (the "Service"). The District has covenanted in the Order that it will comply with these requirements.

Bond Counsel's opinion will assume continuing compliance with the covenants of the Order pertaining to those sections of the Code that affect the excludability of interest on the Bonds from gross income for federal income tax purposes and, in addition, will rely on representations by the District and other parties involved with the issuance of the Bonds with respect to matters solely within the knowledge of the District and other such parties, respectively, which Bond Counsel has not independently verified. If the District fails to comply with the covenants in the Order or if the foregoing representations are determined to be inaccurate or incomplete, interest on the Bonds could become includable in gross income from the Date of Delivery of the Bonds, regardless of the date on which the event causing such inclusion occurs.

Bond Counsel will express no opinion as to the amount or timing of interest on the Bonds or, except as stated above, any federal, state or local tax consequences resulting from the receipt or accrual of interest on, or acquisition, ownership or disposition of, the Bonds. Certain actions may be taken or omitted subject to the terms and conditions set forth in the Order upon the advice or with the approving opinion of Bond Counsel. Bond Counsel will express no opinion with respect to Bond Counsel's ability to render an opinion that such actions, if taken or omitted, will not adversely affect the excludability of interest of the Bonds from gross income for federal income tax purposes.

Bond Counsel's opinions are based on existing law, which is subject to change. Such opinion is further based on Bond Counsel's knowledge of facts as of the date thereof. Bond Counsel assumes no duty to update or supplement its opinion to reflect any facts or circumstances that may thereafter come to Bond Counsel's attention or to reflect any changes in any law that may thereafter occur or become effective. Moreover, Bond Counsel's opinion is not a guarantee of results and are not binding on the Service; rather, such opinion represents Bond Counsel's legal judgment based upon its review of existing law and in reliance upon the representations and covenants referenced above that it deems relevant to such opinion. The Service has an ongoing audit program to determine compliance with rules that relate to whether interest on state or local obligations is includable in gross income for federal income tax purposes. No assurance can be given as to whether or not the Service will commence an audit of the Bonds. If an audit is commenced, in accordance with its current published procedures the Service is likely to treat the District as the taxpayer and the Owners may not have a right to participate in such audit. Public awareness of any future audit of the Bonds could adversely affect the value and liquidity of the Bonds regardless of the ultimate outcome of the audit.

#### **Additional Federal Income Tax Considerations**

<u>Collateral Tax Consequences</u>. Prospective purchasers of the Bonds should be aware that the ownership of tax-exempt obligations may result in collateral federal income tax consequences, including but not limited to those noted below. Therefore, prospective purchasers of the Bonds should consult their own tax advisors as to the tax consequences of the acquisition, ownership and disposition of the Bonds.

An "applicable corporation" (as defined in section 59(k) of the Code) may be subject to a 15% alternative minimum tax imposed under section 55 of the Code on its "adjusted financial statement income" (as defined in section 56A of the Code) for such taxable year. Because interest on tax-exempt obligations, such as the Bonds, is included in a corporation's "adjusted financial statement income," ownership of the Bonds could subject certain corporations to alternative minimum tax consequences.

Ownership of tax-exempt obligations also may result in collateral federal income tax consequences to financial institutions, life insurance and property and casualty insurance companies, certain S corporations with Subchapter C earnings and profits, individual recipients of Social Security or Railroad Retirement benefits, taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry tax-exempt obligations, low and middle income taxpayers otherwise qualifying for the health insurance premium assistance credit and individuals otherwise qualifying for the earned income tax credit. In addition, certain foreign corporations doing business in the United States may be subject to the "branch profits tax" on their effectively connected earnings and profits, including tax-exempt interest such as interest on the Bonds.

Prospective purchasers of the Bonds should also be aware that, under the Code, taxpayers are required to report on their returns the amount of tax-exempt interest, such as interest on the Bonds, received or accrued during the year.

<u>Tax Accounting Treatment of Original Issue Premium</u>. If the issue price of a maturity of the Bonds exceeds the stated redemption price payable at maturity of such Bonds, such Bonds (the "Premium Bonds") are considered for federal income tax purposes to have "bond premium" equal to the amount of such excess. The basis of a Premium Bond in the hands of an initial owner is reduced by the amount of such excess that is amortized during the period such initial owner holds such Premium Bond in determining gain or loss for federal income tax purposes. This reduction in basis will increase the amount of any gain or decrease the amount of any loss recognized for federal income tax purposes on the sale or other taxable disposition of a Premium Bond by the initial owner. No corresponding deduction is allowed for federal income tax purposes for the reduction in basis resulting from amortizable bond premium. The amount of bond premium on a Premium Bond that is amortizable each year (or shorter period in the event of a sale or disposition of a Premium Bond) is determined using the yield to maturity on the Premium Bond based on the initial offering price of such Premium Bond.

The federal income tax consequences of the purchase, ownership and redemption, sale or other disposition of Premium Bonds that are not purchased in the initial offering at the initial offering price may be determined according to rules that differ from those described above. All owners of Premium Bonds should consult their own tax advisors with respect to the determination for federal, state, and local income tax purposes of amortized bond premium upon the redemption, sale or other disposition of a Premium Bond and with respect to the federal, state, local, and foreign tax consequences of the purchase, ownership, and sale, redemption or other disposition of such Premium Bonds.

Tax Accounting Treatment of Original Issue Discount. If the issue price of a maturity of the Bonds is less than the stated redemption price payable at maturity of such Bonds, (the "OID Bonds") the difference between (i) the amount payable at the maturity of each OID Bond, and (ii) the initial offering price to the public of such OID Bond constitutes original issue discount with respect to such OID Bond in the hands of any owner who has purchased such OID Bond in the initial public offering of the Bonds. Generally, such initial owner is entitled to exclude from gross income (as defined in Section 61 of the Code) an amount of income with respect to such OID Bond equal to that portion of the amount of such original issue discount allocable to the period that such OID Bond continues to be owned by such owner. Because original issue discount is treated as interest for federal income tax purposes, the discussion regarding interest on the Bonds under the captions "TAX MATTERS - Tax Exemption" and "TAX MATTERS - Additional Federal Income Tax Considerations - Collateral Tax Consequences" and "- Tax Legislative Changes" generally applies, and should be considered in connection with the discussion in this portion of the Official Statement.

In the event of the redemption, sale or other taxable disposition of such OID Bond prior to stated maturity, however, the amount realized by such owner in excess of the basis of such OID Bond in the hands of such owner (adjusted upward by the portion of the original issue discount allocable to the period for which such OID Bond was held by such initial owner) is includable in gross income.

The foregoing discussion assumes that (i) the Underwriters have purchased the Bonds for contemporaneous sale to the public and (ii) all of the OID Bonds have been initially offered, and a substantial amount of each maturity thereof has been sold, to the general public in arm's-length transactions for a price (and with no other consideration being included) not more than the initial offering prices thereof stated on page ii of this Official Statement. Neither the District nor Bond Counsel has made any investigation or offers any comfort that the OID Bonds will be offered and sold in accordance with such assumptions.

Under existing law, the original issue discount on each OID Bond accrues daily to the stated maturity thereof (in amounts calculated as described below for each six-month period ending on the date before the semiannual anniversary dates of the date of the Bonds and ratably within each such six-month period) and the accrued amount is added to an initial owner's basis for such OID Bond for purposes of determining the amount of gain or loss recognized by such owner upon the redemption, sale or other disposition thereof. The amount to be added to basis for each accrual period is equal to (i) the sum of the issue price and the amount of original issue discount accrued in prior periods multiplied by the yield to stated maturity (determined on the basis of compounding at the close of each accrual period and properly adjusted for the length of the accrual period) less (ii) the amounts payable as current interest during such accrual period on such OID Bond.

The federal income tax consequences of the purchase, ownership, and redemption, sale or other disposition of OID Bonds which are not purchased in the initial offering at the initial offering price may be determined according to rules which differ from those described above. All owners of OID Bonds should consult their own tax advisors with respect to the determination for federal, state, and local income tax purposes of interest accrued upon redemption, sale or other disposition of such OID Bonds and with respect to the federal, state, local and foreign tax consequences of the purchase, ownership, redemption, sale or other disposition of such OID Bonds.

<u>Tax Legislative Changes</u>. Current law may change so as to directly or indirectly reduce or eliminate the benefit of the excludability of interest on the Bonds from gross income for federal income tax purposes. Any proposed legislation, whether or not enacted, could also affect the value and liquidity of the Bonds. Prospective purchasers of the Bonds should consult with their own tax advisors with respect to any recently-enacted, proposed, pending or future legislation.

#### CONTINUING DISCLOSURE OF INFORMATION

In the Order, the District has made the following agreement for the benefit of the holders and beneficial owners of the Bonds. The District is required to observe the agreement for so long as it remains an "obligated person" with respect to the Bonds, within the meaning of Rule 15c2-12 of the United States Securities and Exchange Commission, as amended ("Rule 15c2-12"). Under the agreement, the District is

obligated to provide certain updated financial information and operating data annually, and timely notice of certain specified events, to the MSRB. This information will be publicly available on the MSRB's EMMA system at www.emma.msrb.org. See "THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM" and "APPENDIX E-THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM" for a description of the TEA's continuing disclosure undertaking to provide certain updated financial information and operating data annually with respect to the Permanent School Fund and the State, as the case may be, and to provide timely notice of certain specified events related to the guarantee to the MSRB.

#### **Annual Reports**

The District shall provide annually to the MSRB, within six (6) months after the end of each fiscal year of the District, financial information and operating data with respect to the District of the general type included in "APPENDIX A - FINANCIAL INFORMATION REGARDING THE DISTRICT" (Tables 1 and 3 through 12) and if not provided as part of such financial information and operating data, audited financial statements of the District, within 12 months after the end of the fiscal year when and if available. Any financial statements so to be provided shall be (i) prepared in accordance with the accounting principles prescribed by the Texas State Board of Education or such other accounting principles as the District may be required to employ, from time to time, by State law or regulation, and (ii) audited, if the District commissions an audit of such statements and the audit is completed within the period during which they must be provided. If the audit of such financial statements is not complete within 12 months after any such fiscal year end, then the District shall file unaudited financial statements within such 12-month period and audited financial statements for the applicable fiscal year, when and if the audit report on such statements becomes available.

The District may provide updated information in full text or may incorporate by reference documents available on EMMA or filed with the SEC.

The District's current fiscal year end is June 30. Accordingly, it must provide the portion of the updated information that is due within six (6) months after the end of the fiscal year end by the last day of December in each year, unless the District changes its fiscal year. If the District changes its fiscal year, it will notify the MSRB of the change (and of the date of the new fiscal year end) prior to the next date by which the District otherwise would be required to provide financial information and operating data pursuant to this section.

#### **Notices of Certain Events**

The District will provide to the MSRB, in an electronic format as prescribed by the MSRB, in a timely manner not in excess of ten (10) business days after the occurrence of the event, notice of any of the following events with respect to the Bonds: (1) principal and interest payment delinquencies; (2) non-payment related defaults, if material; (3) unscheduled draws on debt service reserves reflecting financial difficulties; (4) unscheduled draws on credit enhancements reflecting financial difficulties; (5) substitution of credit or liquidity providers, or their failure to perform; (6) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB), or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds; (7) modifications to rights of holders of the Bonds, if material; (8) Bond calls, if material, and tender offers; (9) defeasances; (10) release, substitution, or sale of property securing repayment of the Bonds, if material; (11) rating changes; (12) bankruptcy, insolvency, receivership, or similar event of the District; (13) the consummation of a merger, consolidation, or acquisition involving the District or the sale of all or substantially all of the assets of the District, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material; (14) appointment of a successor or additional paying agent/registrar or the change of name of a paying agent/registrar, if material; (15) incurrence of a financial obligation of the District, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the District, any of which affect security holders, if material; and (16) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the District, any of which reflect financial difficulties. Neither the Bonds nor the Order make any provision for debt service reserves, credit enhancement (except with respect to the Permanent School Fund Guarantee), or liquidity enhancement. In addition, the District will provide timely notice of any failure by the District to provide annual financial information and operating data, in accordance with its agreement described above under "- Annual Reports," above. The District will provide each notice described in this paragraph to the MSRB.

For these purposes, (A) any event described in clause (12) in the immediately preceding paragraph is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent, or similar officer for the District in a proceeding under the United States Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the District, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement, or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the District, (B) as used in clauses (15) and (16) in the immediately preceding paragraph, "financial obligation" means a (i) debt obligation, (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation, or (iii) guarantee of a debt obligation or any such derivative instrument; provided that "financial obligation" shall not include municipal securities as to which a final official statement (as defined in Rule 15c2-12) has been provided to the MSRB consistent with Rule 15c2-12, and (C) the District intends the words used in clauses (15) and (16) and the definition of financial obligation to have the meanings ascribed to them in SEC Release No. 34-83885 dated August 20,

2018 (the "2018 Release") and any further written guidance provided by the SEC or its staff with respect to the amendments to Rule 15c2-12 effected by the 2018 Release.

#### Availability of Information from MSRB

The District has agreed to provide the foregoing information only as described above. Investors will be able to access continuing disclosure information filed with the MSRB free of charge at www.emma.msrb.org.

#### **Limitations, Disclaimers and Amendments**

The District has agreed to update information and to provide notices of certain specified events only as described above and only for so long as the District remains an "obligated person" with respect to the Bonds within the meaning of Rule 15c2-12. The District has not agreed to provide other information that may be relevant or material to a complete presentation of its financial results, operations, condition, or prospects or agreed to update any information that is provided, except as described above. The District makes no representation or warranty concerning such information or concerning its usefulness to a decision to invest in or sell Bonds at any future date. The District disclaims any contractual or tort liability for damages resulting in whole or in part from any breach of its continuing disclosure agreement or from any statement made pursuant to its agreement, although holders of Bonds may seek a writ of mandamus to compel the District to comply with its agreement. Nothing in this paragraph is intended or shall act to disclaim, waive or limit the District's duties under federal securities laws.

The District may amend its continuing disclosure agreement from time to time to adapt to changed circumstances that arise from a change in legal requirements, a change in law, or a change in the identity, nature, status, or type of operations of the District, if (i) the agreement, as amended, would have permitted an underwriter to purchase or sell Bonds in the primary offering of the Bonds in compliance with Rule 15c2-12, taking into account any amendments or interpretations of Rule 15c2-12 to the date of such amendment, as well as such changed circumstances, and (ii) either (a) the holders of a majority in aggregate principal amount of the outstanding Bonds consent to the amendment or (b) any person unaffiliated with the District (such as nationally recognized bond counsel) determines that the amendment will not materially impair the interests of the registered and beneficial owners of the Bonds. The District may also repeal or amend the provisions of its continuing disclosure agreement if the SEC amends or repeals the applicable provisions of Rule 15c2-12 or any court of final jurisdiction enters judgment that such provisions of Rule 15c2-12 are invalid, and the District also may amend the provisions of this sentence would not have prevented an underwriter from lawfully purchasing or selling the Bonds in the primary offering of the Bonds, giving effect to (a) such provisions as so amended and (b) any amendments or interpretations of Rule 15c2-12. If the District so amends the continuing disclosure agreement, it has agreed to include with the next financial information and operating data provided in accordance with its continuing disclosure agreement described above under "— Annual Reports" an explanation, in narrative form, of the reasons for the amendment and of the impact of any change in the type of financial information and operating data so provided.

#### EFFECTS OF SEQUESTRATION ON CERTAIN OBLIGATIONS

Pursuant to the requirements of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended, certain automatic reductions in federal spending took effect as of March 1, 2013. These required reductions in federal spending include a reduction to refundable credits under section 6431 of the Internal Revenue Code (the "Code") applicable to certain qualified bonds, including qualified school construction bonds issued pursuant to sections 54A and 54F of the Code for which an issuer elected to receive a direct credit subsidy payment pursuant to section 6431 of the Code.

For such qualified bonds eligible for the direct credit subsidy payment, the Office of Management and Budget ("OMB") set a sequester percentage (i.e. reduction) of 6.9% for fiscal year 2017, 6.6% for fiscal year 2018, 6.2% for fiscal year 2019 and 5.9% for fiscal year 2020. For fiscal year 2021, the OMB set the sequester percentage at 5.7%, which applies to any payments processed on or after October 1, 2021 and on or before September 30, 2030. The sequestration reduction rate will be applied unless and until a law is enacted that cancels or otherwise impacts the sequester, at which time the sequestration reduction rate is subject to change. The District makes no representation with respect to any future changes in funding subsidies on Build America Bonds.

The District has previously issued its Unlimited Tax Qualified School Construction Bonds, Taxable Series 2010B (Direct Pay to Issuer), of which approximately \$3,310,000 remains outstanding (the "Affected Bonds"). It is anticipated that the federal payments to the District for such Affected Bonds will be reduced as described above. Pursuant to the order authorizing the issuance of the Affected Bonds, the District is required to make interest and principal payments on the Affected Bonds regardless of whether any federal funding is received. The reductions in the payments received by the District have not materially adversely affected the financial condition or operations of the District. However, the District can make no prediction as to the length or long-term effects of the sequestration.

#### AUDITED FINANCIAL STATEMENTS

The report of Weaver and Tidwell, L.L.P. relating to the District's audited financial statements for the fiscal year ended June 30, 2023 is included in this Official Statement in APPENDIX C; however, Weaver and Tidwell, L.L.P. has not performed any procedures on such financial statements since the date of such report, and has not performed any procedures on any other financial information of the District,

including without limitation any of the information contained in this Official Statement and has not been asked to consent to inclusion of its report, or otherwise be associated with this Official Statement.

#### OTHER INFORMATION

#### Ratings

The Bonds are rated "Aaa" by Moody's Ratings ("Moody's") and "AAA" by S&P Global Ratings, a division of Standard & Poor's Financial Services LLC ("S&P"), based upon the Permanent School Fund Guarantee. Moody's and S&P generally rate all bond issues guaranteed by the Permanent School Fund of the State "Aaa" and "AAA" respectively. The presently outstanding unenhanced tax-supported debt of the District is rated "Aa1" by Moody's and "AA" by S&P.

An explanation of the significance of such ratings may be obtained from the company furnishing the rating. The ratings reflect only the respective views of such organizations and the District makes no representation as to the appropriateness of the ratings. There is no assurance that such ratings will continue for any given period of time or that they will not be revised downward or withdrawn entirely by either or both such rating companies, if in the judgment of either or both such rating companies, circumstances so warrant. A securities rating is not a recommendation to buy, sell or hold securities and may be subject to revision or withdrawal at any time. Any such downward revision or withdrawal of such ratings, by either of them, may have an adverse effect on the market price of the Bonds.

#### Litigation

The District is not a party to any litigation or other proceeding pending or to its knowledge, threatened, in any court, agency or other administrative body (either state or federal) which, if decided adversely to the District, would have a material adverse effect on the financial condition of the District.

#### Registration and Qualification of Bonds for Sale

The Bonds have not been registered under the Securities Act of 1933, as amended, in reliance upon the exemption provided thereunder by Section 3(a)(2); and the Bonds have not been qualified under the Securities Act of Texas in reliance upon various exemptions contained therein; nor have the Bonds been qualified under the securities acts of any jurisdiction. The District assumes no responsibility for qualification of the Bonds under the securities laws of any jurisdiction in which the Bonds may be sold, assigned, pledged, hypothecated or otherwise transferred. This disclaimer of responsibility for qualification for sale or other disposition of the Bonds shall not be construed as an interpretation of any kind with regard to the availability of any exemption from securities registration provisions.

#### Legal Investments and Eligibility to Secure Public Funds in Texas

Section 1201.041 of the Public Security Procedures Act (Chapter 1201, Texas Government Code) provides that the Bonds are negotiable instruments governed by Chapter 8, Texas Business and Commerce Code, and are legal and authorized investments for insurance companies, fiduciaries, and trustees, and for the sinking funds of municipalities or other political subdivisions or public agencies of the State. With respect to investment in the Bonds by municipalities or other political subdivisions or public agencies of the State, the Public Funds Investment Act, Chapter 2256, Texas Government Code, requires that the Bonds be assigned a rating of "A" or its equivalent as to investment quality by a national rating agency (see "—Ratings" herein). In addition, various provisions of the Texas Finance Code provide that, subject to a prudent investor standard, the Bonds are legal investments for state banks, savings banks, trust companies with capital of one million dollars or more, and savings and loan associations. The Bonds are eligible to secure deposits of any public funds of the State, its agencies, and its political subdivisions, and are legal security for those deposits to the extent of their market value.

The District has made no investigation of other laws, rules, regulations or investment criteria which might apply to such institutions or entities or which might limit the suitability of the Bonds for any of the foregoing purposes or limit the authority of such institutions or entities to purchase or invest in the Bonds for such purposes. The District has made no review of laws in other states to determine whether the Bonds are legal investments for various institutions in those states.

#### **Legal Matters**

The District will furnish to the Underwriters a complete transcript of proceedings incident to the authorization and issuance of the Bonds, including the unqualified approving legal opinion of the Attorney General of the State to the effect that the Bonds are valid and legally binding obligations of the District, and based upon examination of such transcript of proceedings, the approving legal opinion of Bracewell LLP, Bond Counsel, in substantially the form attached hereto as APPENDIX D.

Though they represent the Financial Advisor and the Underwriters from time to time in matters unrelated to the issuance of the Bonds, Bond Counsel has been engaged by and only represents the District in connection with the issuance of the Bonds. Except as noted below, Bond Counsel did not take part in the preparation of this Official Statement, and such firm has not assumed any responsibility with respect hereto or undertaken independently to verify any of the information contained herein except that in their capacity as Bond Counsel, such firm has reviewed the information appearing under captions or subcaptions, "THE BONDS" (except under the subcaptions "Permanent

School Fund Guarantee," "Payment Record" and "Sources and Uses of Funds"), "TRANSFER, REGISTRATION AND EXCHANGE," and "CONTINUING DISCLOSURE OF INFORMATION" and such firm is of the opinion that the statements and information contained therein fairly and accurately reflect the provisions of the Order; further, such firm has reviewed the information appearing under the captions and subcaptions "STATE AND LOCAL FUNDING OF SCHOOL DISTRICTS IN TEXAS," "CURRENT PUBLIC SCHOOL FINANCE SYSTEM", "TAX MATTERS," "TAX RATE LIMITATIONS – M&O Tax Rate Limitations" (first paragraph only), "OTHER INFORMATION – Legal Matters" (except for the last three sentences of the second paragraph thereof), "OTHER INFORMATION – Legal Investments and Eligibility to Secure Public Funds in Texas" and "OTHER INFORMATION – Registration and Qualification of Bonds for Sale" and such firm is of the opinion that legal matters contained under such captions and subcaptions is an accurate and fair description of the laws and legal issues addressed therein. The legal fee to be paid Bond Counsel for services rendered in connection with the issuance of the Bonds is contingent upon the sale and delivery of the Bonds. The legal opinion of Bond Counsel will accompany the Bonds deposited with DTC or will be printed on the definitive Bonds in the event of the discontinuance of the Book-Entry-Only System. Certain legal matters will be passed upon for the Underwriters by their counsel, Jackson Walker LLP, Houston, Texas. Additionally, certain legal matters will be passed upon for the District by its Disclosure Counsel, West & Associates, L.L.P., Houston, Texas. West & Associates, L.L.P., represents the Underwriters from time to time in matters unrelated to the issuance of the Bonds. The legal fees of such firms are contingent upon the sale and delivery of the Bonds.

The various legal opinions to be delivered concurrently with the delivery of the Bonds express the professional judgment of the attorneys rendering the opinions as to the legal issues explicitly addressed therein. In rendering a legal opinion, the attorney does not become an insurer or guarantor of the expression of professional judgment, of the transaction opined upon, or of the future performance of the parties to the transaction. Nor does the rendering of an opinion guarantee the outcome of any legal dispute that may arise out of the transaction.

#### **Financial Advisor**

Post Oak Municipal Advisors LLC is employed as Financial Advisor to the District in connection with the issuance of the Bonds. The Financial Advisor's fee for services rendered with respect to such issuance of the Bonds is contingent upon the issuance thereof. Post Oak Municipal Advisors LLC, in its capacity as Financial Advisor, has not verified and does not assume any responsibility for the information, covenants and representations contained in any of the legal documents with respect to the federal income tax status of the Bonds, or the possible impact of any present, pending or future actions taken by any legislative or judicial bodies.

The Financial Advisor to the District has provided the following sentence for inclusion in this Official Statement. The Financial Advisor has reviewed the information in this Official Statement in accordance with, and as part of, its responsibilities to the District and, as applicable, to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Financial Advisor does not guarantee the accuracy or completeness of such information.

#### Underwriting

The Underwriters have provided the following sentence for inclusion in this Official Statement. The Underwriters have reviewed the information in this Official Statement in accordance with, and as part of their respective responsibilities to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Underwriters do not guarantee the accuracy or completeness of such information.

The Underwriters and their respective affiliates are full service financial institutions engaged in various activities, which may include securities trading, commercial and investment banking, financial advisory, investment management, principal investment, hedging, financing and brokerage activities. The Underwriters and their respective affiliates have, from time to time, performed, and may in the future perform, various investment banking services for the District for which they received or will receive customary fees and expenses.

In the ordinary course of their various business activities, the Underwriters and their respective affiliates may make or hold a broad array of investments and actively trade debt and equity securities (or related derivative securities) and financial instruments (which may include bank loans and/or credit default swaps) for their own account and for the accounts of their customers and may at any time hold long and short positions in such securities and instruments. Such investment and securities activities may involve securities and instruments of the District.

Wells Fargo Securities is the trade name for certain securities-related capital markets and investment banking services of Wells Fargo & Company and its subsidiaries, including Wells Fargo Bank, National Association, which conducts its municipal securities sales, trading and underwriting operations through the Wells Fargo Bank, NA Municipal Finance Group, a separately identifiable department of Wells Fargo Bank, National Association, registered with the Securities and Exchange Commission as a municipal securities dealer pursuant to Section 15B(a) of the Securities Exchange Act of 1934.

Wells Fargo Bank, National Association, acting through its Municipal Finance Group ("WFBNA"), the senior underwriter of the Bonds, has entered into an agreement (the "WFA Distribution Agreement") with its affiliate, Wells Fargo Clearing Services, LLC (which uses the trade name "Wells Fargo Advisors") ("WFA"), for the distribution of certain municipal securities offerings, including the Bonds. Pursuant to the WFA Distribution Agreement, WFBNA will share a portion of its underwriting or remarketing agent compensation, as applicable, with respect to the Bonds with WFA. WFBNA has also entered into an agreement (the "WFSLLC Distribution Agreement") with its affiliate Wells Fargo Securities, LLC ("WFSLLC"), for the distribution of municipal securities offerings, including the Bonds. Pursuant to the WFSLLC Distribution Agreement, WFBNA pays a portion of WFSLLC's expenses based on its municipal securities transactions. WFBNA, WFSLLC, and WFA are each wholly-owned subsidiaries of Wells Fargo & Company.

#### **Forward-Looking Statements**

The statements contained in this Official Statement, and in any other information provided by the District, that are not purely historical, are forward-looking statements, including statements regarding the District's expectations, hopes, intentions, or strategies regarding the future. Readers should not place undue reliance on forward-looking statements. All forward-looking statements included in this Official Statement are based on information available to the District on the date hereof, and the District assumes no obligation to update any such forward-looking statements. The District's actual results could differ materially from those discussed in such forward-looking statements.

The forward-looking statements included herein are necessarily based on various assumptions and estimates and are inherently subject to various risks and uncertainties, including risks and uncertainties relating to the possible invalidity of the underlying assumptions and estimates and possible changes or developments in social, economic, business, industry, market, legal, and regulatory circumstances and conditions and actions taken or omitted to be taken by third parties, including customers, suppliers, business partners and competitors, and legislative, judicial, and other governmental authorities and officials. Assumptions related to the foregoing involve judgments with respect to, among other things, future economic, competitive, and market conditions and future business decisions, all of which are difficult or impossible to predict accurately and many of which are beyond the control of the District. Any of such assumptions could be inaccurate and, therefore, there can be no assurance that the forward-looking statements included in this Official Statement will prove to be accurate.

#### **Concluding Statement**

The financial data and other information contained herein have been obtained from the District's records, audited financial statements and other sources which are believed to be reliable. There is no guarantee that any of the assumptions or estimates contained herein will be realized. All of the summaries of the statutes, documents and orders contained in this Official Statement are made subject to all of the provisions of such statutes, documents and orders. These summaries do not purport to be complete statements of such provisions and reference is made to such documents for further information. Reference is made to original documents in all respects.

The Order authorizing the issuance of the Bonds also authorized designated officials of the District to approve the form and content of this Official Statement, and any addenda, supplement or amendment thereto. The Order further authorizes its use in the reoffering of the Bonds by the Underwriters.

### APPENDIX A

## FINANCIAL INFORMATION REGARDING THE DISTRICT

# Table 1 SELECTED FINANCIAL INFORMATION

2024 Certified Taxable Assessed Valuati		\$75,222,194,190	(a)(b)		
(100% of taxable assessed value as of	January 1, 2024)				
Direct and Estimated Overlanning Dahts					
Direct and Estimated Overlapping Debt: Outstanding Bonds (as of August 31, 202			\$3,376,585,000		
	Plus: The Bonds				
Total Direct Tax Supported Debt			303,965,000	-	
Plus: Estimated Overlapping Debt (as of			3,034,288,604		
Total Direct Tax Supported and Estima			\$6,714,838,604	*	
Total Breet Tax Supported and Estima	ated overlapping Deol		ψο, / 1 1,030,00 1		
Debt Service Fund Balance (as of June 3	0, 2024; unaudited)		\$147,844,122	(c)	
	% of 2024	2023/24	2023/24		
	Certified Taxable	Est. Population (e)	Enrollment (f)		
Debt Ratios (d)	Assessed Valuation	(579,003)	(118,470)		
Direct Tax Supported Debt	4.89%	\$6,357	\$31,067		
Direct Tax Supported Debt and					
Estimated Overlapping Debt	8.93%	\$11,597	\$56,680		
Debt Service Requirements (d)					
Average Annual Requirements (2024/25	· · · · · · · · · · · · · · · · · · ·		\$211,507,150	*	
Maximum Annual Requirement (2025/20	6)		\$316,196,358	*	
T. C.H. C.					
Tax Collections	Comment V		00.79/		
Arithmetic Average (2019 – 2023):			99.6%		
	Current and Prior	Years	99.3%		

<sup>\*</sup> Preliminary, subject to change.

<sup>(</sup>a) Certified by the Harris Central Appraisal District. See "AD VALOREM TAX PROCEDURES." Values may differ from those shown in the District's prior financial statements and elsewhere in this Official Statement due to subsequent adjustments.

<sup>(</sup>b) Value includes the application of a \$100,000 State mandated general homestead exemption. See "AD VALOREM TAX PROCEDURES - State Mandated Homestead Exemptions."

<sup>(</sup>c) The amount represents unaudited information that has not been prepared or reviewed by the District's independent auditor. The unaudited information is derived from internal account balances of the District as calculated by the District and is subject to revision upon completion of the District's annual audit.

<sup>(</sup>d) Includes the Bonds. Preliminary, subject to change.

<sup>(</sup>e) Source: Municipal Advisory Council of Texas.

<sup>&</sup>lt;sup>(f)</sup> Source: Texas Education Agency Public Education Information Management System (PEIMS).

Table 2
ESTIMATED GENERAL OBLIGATION OVERLAPPING DEBT STATEMENT

	Gross Tax Debt		
	as of	Percentage	Overlapping
Taxing Jurisdiction	July 31, 2024	Overlapping	Amount
Barker-Cypress MUD	\$25,810,000	100.00%	\$25,810,000
Chimper Hill MUD	23,360,000	100.00%	23,360,000
Chimney Hill MUD Clay Road MUD	8,450,000 1,025,000	100.00% 100.00%	8,450,000 1,025,000
Cy-Champ PUD	35,345,000	100.00%	35,345,000
Cypress Creek UD	5,935,000	99.58%	5,910,073
Cypress Forest PUD	205,000	12.84%	26,322
Cypress Hill MUD #1	52,620,000	100.00%	52,620,000
Emerald Forest UD	6,925,000	100.00%	6,925,000
Faulkey Gully MUD	5,390,000	45.77%	2,467,003
Grant Road PUD	21,150,000	100.00%	21,150,000
Harris Co	1,994,511,319	11.57%	230,764,960
Harris Co Dept of Ed	28,960,000	11.57%	3,350,672
Harris Co Flood Control Dist	991,095,000	11.57%	114,669,692
Harris Co FWSD #61	34,380,000	100.00%	34,380,000
Harris Co Hosp Dist	65,285,000	11.57%	7,553,475
Harris Co Improvement District #14	21,800,000	100.00%	21,800,000
Harris Co MUD #25	3,205,000	100.00%	3,205,000
Harris Co MUD #70	14,005,000	100.00% 0.79%	14,005,000
Harris Co MUD #71 Harris Co MUD #102	35,155,000 5,265,000	100.00%	277,725 5,265,000
Harris Co MUD #105	83,325,000	90.66%	75,542,445
Harris Co MUD #103	14,090,000	100.00%	14,090,000
Harris Co MUD #144	320,000	100.00%	320,000
Harris Co MUD #149	9,795,000	100.00%	9,795,000
Harris Co MUD #156	7,100,000	100.00%	7,100,000
Harris Co MUD #157	28,900,000	100.00%	28,900,000
Harris Co MUD #162	450,000	100.00%	450,000
Harris Co MUD #165	233,965,000	100.00%	233,965,000
Harris Co MUD #165 - Defined Area # 1	26,905,000	100.00%	26,905,000
Harris Co MUD #165 - Defined Area # 2	28,660,000	100.00%	28,660,000
Harris Co MUD #166	16,270,000	100.00%	16,270,000
Harris Co MUD #167	58,170,000	100.00%	58,170,000
Harris Co MUD #168	12,790,000	100.00%	12,790,000
Harris Co MUD #170	1,175,000	100.00%	1,175,000
Harris Co MUD #171	6,447,593	99.33%	6,404,394
Harris Co MUD #172 Harris Co MUD #173	16,710,000 12,270,000	100.00% 100.00%	16,710,000 12,270,000
Harris Co MUD #173	10,340,000	100.00%	10,340,000
Harris Co MUD #185	490,000	98.72%	483,728
Harris Co MUD #188	13,475,000	100.00%	13,475,000
Harris Co MUD #196	28,430,000	100.00%	28,430,000
Harris Co MUD #208	595,000	100.00%	595,000
Harris Co MUD #220	6,415,000	94.32%	6,050,628
Harris Co MUD #230	14,570,000	100.00%	14,570,000
Harris Co MUD #239	8,865,000	100.00%	8,865,000
Harris Co MUD #248	16,765,000	100.00%	16,765,000
Harris Co MUD #248 (Defined Area)	5,870,000	100.00%	5,870,000
Harris Co MUD #250	790,000	100.00%	790,000
Harris Co MUD #257	9,850,000	100.00%	9,850,000
Harris Co MUD #261	2,740,000	100.00%	2,740,000
Harris Co MUD #264 Harris Co MUD #276	2,295,000 7,065,000	100.00% 100.00%	2,295,000 7,065,000
Harris Co MUD #276	19,165,000	100.00%	19,165,000
Harris Co MUD #322	795,000	100.00%	795,000
Harris Co MUD #341	4,285,000	100.00%	4,285,000
Harris Co MUD #354	2,090,000	100.00%	2,090,000
Harris Co MUD #358	10,225,000	100.00%	10,225,000
Harris Co MUD #360	4,190,000	100.00%	4,190,000
Harris Co MUD #364	5,230,000	100.00%	5,230,000
Harris Co MUD #365	1,315,000	100.00%	1,315,000
Harris Co MUD #370	11,340,000	100.00%	11,340,000
	11,5 10,000	10.0070	11,5 10,000

# Table 2 (Continued) ESTIMATED GENERAL OBLIGATION OVERLAPPING DEBT STATEMENT

	Gross Tax Debt		
	as of	Percentage	Overlapping
Taxing Jurisdiction	July 31, 2024	Overlapping	Amount
Harris Co MUD #371	\$10,390,000	100.00%	\$10,390,000
Harris Co MUD #374	30,860,000	100.00%	30,860,000
Harris Co MUD #389	8,010,000	100.00%	8,010,000
Harris Co MUD #391	43,625,000	100.00%	43,625,000
Harris Co MUD #396	10,015,000	100.00%	10,015,000
Harris Co MUD #397	13,550,000	100.00%	13,550,000
Harris Co MUD #419	112,375,000	100.00%	112,375,000
Harris Co MUD #433	81,625,000	100.00%	81,625,000
Harris Co MUD #458	5,845,426	100.00%	5,845,426
Harris Co MUD #489	202,635,000	100.00%	202,635,000
Harris Co MUD #490	50,345,000	43.63%	21,965,524
Harris Co MUD #500	16,349,829	100.00%	16,349,829
Harris Co MUD #501	98,085,169	100.00%	98,085,169
Harris Co MUD #502	117,194,375	100.00%	117,194,375
Harris Co MUD #503	2,492,468	77.91%	1,941,882
Harris Co MUD #531 Harris Co MUD #559	25,225,000 4,550,000	99.45%	25,086,263
Harris Co UD #6	12,585,000	100.00% 1.99%	4,550,000 250,442
Harris Co WC&ID #109	12,975,000	6.16%	799,260
Harris Co WC&ID #109	1,360,000	100.00%	1,360,000
Harris Co WC&ID #116	8,925,000	67.46%	6,020,805
Harris Co WC&ID #110	70,970,000	99.46%	70,586,762
Harris Co WC&ID #158	23,950,000	28.72%	6,878,440
Harris Co WC&ID #159	55,210,000	99.55%	54,961,555
Horsepen Bayou MUD	12,320,000	100.00%	12,320,000
Houston, City of	3,660,980,000	3.45%	126,303,810
Jersey Village, City of	29,195,000	100.00%	29,195,000
Langham Creek UD	39,055,000	100.00%	39,055,000
Lone Star College Sys	512,185,000	22.23%	113,858,726
NW Harris Co MUD #5	151,785,000	37.42%	56,797,947
NW Harris Co MUD #6	13,790,000	30.78%	4,244,562
NW Harris Co MUD #9	3,270,000	100.00%	3,270,000
NW Harris Co MUD #10	36,070,000	100.00%	36,070,000
NW Harris Co MUD #12	72,285,000	76.53%	55,319,711
NW Harris Co MUD #16	17,970,000	100.00%	17,970,000
NW Park MUD	23,430,000	11.03%	2,584,329
Pt of Houston Auth	426,134,397	11.57%	49,303,750
Reid Rd MUD #1	5,635,000	100.00%	5,635,000
Reid Rd MUD #2	7,360,000	100.00%	7,360,000
Remington MUD #1	33,465,000	100.00%	33,465,000
Rolling Creek UD	34,800,000	90.04%	31,333,920
Rolling Fork PUD	4,280,000	100.00%	4,280,000
Spencer Rd PUD Timboulets Imp Diet	11,815,000	100.00%	11,815,000 9,090,000
Timberlake Imp Dist W Harris Co MUD #9	9,090,000	100.00%	
W Harris Co MUD #10	22,020,000 10,835,000	100.00% 100.00%	22,020,000
W Harris Co MUD #10 W Harris Co MUD #11	12,660,000	100.00%	10,835,000 12,660,000
W Harris Co MUD #15	3,835,000	100.00%	3,835,000
W Harris Co MUD #21	32,110,000	100.00%	32,110,000
White Oak Bend MUD	295,000	100.00%	295,000
Windfern Forest UD	3,605,000	100.00%	3,605,000
Total Estimated Overlapping Debt			3,034,288,604
Cypress-Fairbanks ISD			3,680,550,000 <sup>(a)</sup>
Total Direct and Overlapping Debt			\$6,714,838,604
Total Brook and Overlapping Decommunication			. , , , ,
Total Direct and Overlapping Debt % of 2024	A.V		8.93% *
Total Direct and Overlapping Debt per Capita			\$11,597 *
Total Direct and Overlapping Debt per Student			\$56,680 *

Source: Municipal Advisory Council of Texas.

<sup>\*</sup> Preliminary, subject to change.

<sup>(</sup>a) Includes the Bonds. Preliminary, subject to change.

Table 3
PROPERTY TAX RATES AND COLLECTIONS

		Tax Rate Per		% of C	ollections	
	Assessed	\$100 of Assessed	Adjusted	Current	Current and	Fiscal Year
Tax Year	Valuation (a)	Valuation	Tax Levy	Year (a)	Prior Years (a)(b)	Ending
2014	\$39,903,521,736	\$1.4400	\$570,364,870	99.5%	99.9%	6-30-2015
2015	43,463,150,208	1.4400	620,941,973	99.5%	99.9%	6-30-2016
2016	46,698,749,097	1.4400	663,205,268	99.9%	99.9%	6-30-2017
2017	48,750,997,500	1.4400	692,911,605	99.9%	99.8%	6-30-2018
2018	50,346,242,500	1.4400	715,317,083	99.9%	99.8%	6-30-2019
2019	53,866,163,796	1.3700	728,170,800	99.7%	99.8%	6-30-2020
2020	56,633,382,252	1.3555	754,320,193	100.0%	99.7%	6-30-2021
2021	59,572,765,532	1.3392	785,478,004	100.0%	99.6%	6-30-2022
2022	66,574,400,880	1.2948	842,393,426	100.3%	99.2%	6-30-2023
2023	68,964,895,747	c) 1.0811	721,309,979	98.1%	98.1%	6-30-2024
2024	75,222,194,190	c) (d)	(d)	(d)	(d)	6-30-2025

Source: Harris Central Appraisal District and the District's financial records as of June 30, 2024 (unaudited).

Table 4
TAX RATE DISTRIBUTION

Tax Year	2023	2022	2021	2020	2019
Maintenance <sup>(a)</sup>	\$0.6811	\$0.8948	\$0.9292	\$0.9555	\$0.9700
Debt Service	0.4000	0.4000	0.4100	0.4000	0.4000
Total	\$1.0811	\$1.2948	\$1.3392	\$1.3555	\$1.3700

Source: Harris Central Appraisal District and the District's financial records.

Table 5
ANALYSIS OF DELINQUENT TAXES

	Delinquent Taxes		
	Outstanding as of	Adjusted	Percentage of
Tax Year	June 30, 2024	Tax Levy	Tax Levy
2014 & Prior	\$3,250,173	(a)	(a)
2015	865,109	\$620,941,973	0.14%
2016	999,372	663,205,268	0.15%
2017	1,394,510	692,911,605	0.20%
2018	1,259,560	715,317,083	0.18%
2019	1,707,765	728,170,800	0.23%
2020	2,513,855	754,320,193	0.33%
2021	2,950,931	785,478,004	0.38%
2022	6,412,283	842,393,426	0.76%
2023	13,969,788	721,309,979	1.94%
Total	\$35,323,346		

Source: The District's records. Unaudited.

<sup>(</sup>a) Values may differ from those shown in the District's prior financial statements and elsewhere in this Official Statement due to subsequent adjustments.

<sup>(</sup>b) Includes penalties and interest.

<sup>(</sup>e) Value includes the application of a \$100,000 State mandated general homestead exemption. See "AD VALOREM TAX PROCEDURES."

 $<sup>^{(</sup>d)}$  The District has not yet levied a tax rate for tax year 2024.

<sup>(</sup>a) See "CURRENT PUBLIC SCHOOL FINANCE SYSTEM" and "THE SCHOOL FINANCE SYSTEM AS APPLIED TO THE DISTRICT" for information regarding the legislatively-mandated compression of the District's M&O tax rate.

<sup>(</sup>a) Various levies and percentages.

Table 6
ANALYSIS OF TAX BASE

	2024 Tax Ro	ll <sup>(a)(b)</sup>	2023 Tax Ro	ll <sup>(a)(b)</sup>	2022 Tax R	oll <sup>(a)</sup>
Type of Property	Amount	%	Amount	%	Amount	%
Residential	\$64,382,901,253	59.56%	\$60,285,989,291	59.73%	\$53,059,638,022	59.56%
Vacant Land	1,107,879,938	1.02%	1,145,645,822	1.14%	1,012,040,945	1.14%
Acreage, Farm & Ranch	180,870,722	0.17%	197,697,531	0.20%	269,103,791	0.30%
Commercial	25,802,249,955	23.87%	24,189,406,650	23.97%	21,529,415,786	24.17%
Industrial	10,077,808,194	9.32%	9,087,368,036	9.00%	7,906,414,239	8.87%
Utilities	638,189,244	0.59%	544,889,955	0.54%	498,795,221	0.56%
Railroad, Pipelines						
& Cable TV	226,604,966	0.21%	192,168,576	0.19%	166,159,292	0.19%
Residential Inventory	440,691,027	0.41%	500,867,020	0.50%	382,380,834	0.43%
Minerals	2,212,810	0.00%	1,305,160	0.00%	1,146,080	0.00%
Miscellaneous	5,245,240,694	4.85%	4,778,530,760	4.73%	4,261,289,893	4.78%
Total A.V.	\$108,104,648,803	100.00%	\$100,923,868,801	100.00%	\$89,086,384,103	100.00%
Less: Exemptions	(32,882,454,613)		(31,958,973,054)		(22,511,983,223)	
Total Taxable A.V. (a)	\$75,222,194,190		\$68,964,895,747		\$66,574,400,880	

Source: Harris Central Appraisal District.

Table 7
HISTORICAL TOP TEN TAXPAYERS

		2023	2022	2021
		Taxable Assessed	Taxable Assessed	Taxable Assessed
Principal Taxpayer	Type of Property	Valuation	Valuation	Valuation
Prologis Logistics/Duke Realty	Real Estate Logistics	\$1,180,818,327	\$1,052,239,450	\$860,605,748
H.E.B. Grocery Company	Grocery	647,629,941	319,045,014	335,066,389
CenterPoint Energy Inc.	Gas and Electric	477,126,552	433,116,202	389,256,968
Fedex Ground Package System Inc	Shipping	251,365,250	203,082,248	154,163,941
National Oilwell Inc.	Oil and Gas	233,124,123	197,327,933	196,952,968
GGP Willowbrook LP	Retail Shopping Mall	232,474,017	229,410,774	230,803,211
Dril-Quip Inc.	Oil Field Equipment	201,599,604	207,009,234	206,886,158
Data Center Houston	Data Center	200,779,277	(a)	(a)
Wyman-Forgings	Oil and Gas	167,143,800	144,516,954	(a)
CPG Houston Holdings LP	Holding Company	166,148,079	168,967,587	168,806,584
Cyrus One LLC	Enterprise Data Center	(a)	(a)	195,353,921
Walmart Inc.	Retail	(a)	148,625,776	152,421,946
Total Ten Principal Taxpayers		\$3,758,208,970	\$3,103,341,172	\$2,890,317,834
Percentage of Tax Roll Comprised				
of Ten Principal Taxpayers		5.45%	4.66%	4.85%

Source: Harris Central Appraisal District. A list of top ten taxpayers for the 2024 Taxable Assessed Valuation is not yet available.

<sup>(</sup>a) Values may differ from those shown in the District's prior financial statements and elsewhere in this Official Statement due to subsequent adjustments.

<sup>(</sup>b) Value includes the application of a \$100,000 State mandated general homestead exemption. See "AD VALOREM TAX PROCEDURES."

<sup>(</sup>a) Not included in top ten taxpayers for respective year.

Table 8
PRO-FORMA OUTSTANDING UNLIMITED TAX DEBT SERVICE

Period	Outstanding	Less:				Net
Ending	Debt Service	Federal		Plus: The Bonds *		Debt Service
8/31 <sup>(a)</sup>	Requirements	Subsidy (b)	Principal	Interest	Total	Requirements*
2025	\$296,353,741	(\$126,648)	-	\$12,267,854	\$12,267,854	\$308,494,947
2026	294,940,774	(42,216)	\$6,745,000	14,552,800	21,297,800	316,196,358
2027	287,744,032	-	7,090,000	14,206,925	21,296,925	309,040,957
2028	285,955,932	-	7,455,000	13,843,300	21,298,300	307,254,232
2029	288,816,645	-	7,835,000	13,461,050	21,296,050	310,112,695
2030	290,263,149	-	8,235,000	13,059,300	21,294,300	311,557,449
2031	248,503,382	-	8,660,000	12,636,925	21,296,925	269,800,307
2032	246,488,537	-	9,105,000	12,192,800	21,297,800	267,786,337
2033	245,682,100	-	9,570,000	11,725,925	21,295,925	266,978,025
2034	245,246,900	-	10,060,000	11,235,175	21,295,175	266,542,075
2035	246,544,025	-	10,580,000	10,719,175	21,299,175	267,843,200
2036	217,891,550	-	11,120,000	10,176,675	21,296,675	239,188,225
2037	216,830,769	-	11,690,000	9,606,425	21,296,425	238,127,194
2038	216,415,675	-	12,290,000	9,006,925	21,296,925	237,712,600
2039	183,376,925	-	12,920,000	8,376,675	21,296,675	204,673,600
2040	182,918,084	-	13,585,000	7,714,050	21,299,050	204,217,134
2041	158,406,816	-	14,280,000	7,017,425	21,297,425	179,704,241
2042	148,129,406	-	15,010,000	6,285,175	21,295,175	169,424,581
2043	147,824,331	-	15,780,000	5,515,425	21,295,425	169,119,756
2044	125,668,881	-	16,590,000	4,706,175	21,296,175	146,965,056
2045	75,714,056	-	17,395,000	3,900,038	21,295,038	97,009,094
2046	49,131,288	-	18,195,000	3,099,263	21,294,263	70,425,550
2047	41,078,450	-	19,035,000	2,261,588	21,296,588	62,375,038
2048	24,536,100	-	19,910,000	1,385,325	21,295,325	45,831,425
2049	-	-	20,830,000	468,675	21,298,675	21,298,675
-	\$4,764,461,547	(\$168,864)	\$303,965,000	\$219,421,067	\$523,386,067	\$5,287,678,750
=						

<sup>\*</sup> Preliminary, subject to change.

<sup>(</sup>a) The District's fiscal year end is June 30, but due to the timing of tax receipts, the District budgets its debt service requirements based on an August 31 fiscal year end.

<sup>(</sup>b) Assumes the receipt of the federal subsidy on the District's Unlimited Tax Qualified School Construction Bonds, Taxable Series 2010B (Direct Pay to Issuer). For a discussion of the impact of sequestration on the District's subsidies for such bonds, see "EFFECTS OF SEQUESTRATION ON CERTAIN OBLIGATIONS." This table assumes that subsidy payments will be reduced by 5.7% in all future periods ending August 31.

# Table 9 AUTHORIZED BUT UNISSUED BONDS

After issuance of the Bonds, the District will have no voted authority remaining from its May 4, 2019 election. In addition to unlimited tax bonds, the District may incur other financial obligations payable from its collection of taxes and other sources of revenues, including maintenance tax notes payable from its collection of maintenance taxes, public property finance contracted obligations, delinquent tax notes and leases for various purposes payable from State appropriations and surplus maintenance taxes.

# Table 10 TAX ADEQUACY

	\$211,507,150 <sup>(a)</sup> \$211,569,943
Maximum Annual Debt Service Requirements (2025/26)	\$316,196,358 <sup>(a)</sup> \$316,249,149

<sup>(</sup>a) Includes the Bonds. Preliminary, subject to change. Assumes the receipt of the federal subsidy on the District's Unlimited Tax Qualified School Construction Bonds, Taxable Series 2010B (Direct Pay to Issuer). For a discussion of the impact of sequestration on the District's subsidies for such bonds, see "EFFECTS OF SEQUESTRATION ON CERTAIN OBLIGATIONS." This table assumes that subsidy payments will be reduced by 5.7% in all future periods ending August 31.

Table 11
COMPARATIVE STATEMENT OF GENERAL FUND REVENUES AND EXPENDITURES

Fiscal Year Ended June 30, 2023 2022 2021 2020 2019 Beginning Fund Balance (July 1) 520,264,135 520,264,135 517,854,311 518,686,924 450,420,326 Local and Intermediate Sources 625,841,065 \$ 568,749,071 \$ 551,489,698 536,237,378 556,434,166 414,287,408 (a) State Sources 437,373,517 419,605,923 413,642,821 404,841,099 32,195,674 Federal Sources 42,972,569 32,045,562 23,153,193 21,318,647 Total Revenues 1,106,187,151 1,020,400,556 997,328,193 964,231,670 992,040,221 Expenditures: Instruction 712,625,724 \$ 682,840,920 \$ 658,567,171 642,068,397 \$ 599,265,464 Resources and Media Services 8,756,505 8,397,113 8,361,084 8,210,609 7,953,704 Staff Development 13,566,039 12,461,886 12,182,425 11,389,419 10,253,895 Instructional Leadership 9,140,867 8,712,506 8,053,104 8,124,388 7,759,542 School Leadership 54,476,490 53,359,990 51,508,538 50,642,971 48,655,373 Guidance and Counseling 30,558,429 32,732,610 40,934,785 38,268,611 34,830,975 Social Work Services 460,159 527,500 1,264,265 1,196,581 1,049,979 Health Services 12,909,594 12,343,068 11,950,368 12,276,298 10,548,683 43,340,225 43,773,247 40,577,521 43,871,000 Transportation 42,178,602 Extra-curricular Activities 24,853,334 22,933,114 21,823,305 20,459,602 21,402,264 General Administration 19,538,489 19,205,727 17,406,220 17,363,819 16,656,552 Maintenance and Operations 85,133,350 72,309,045 82,983,641 72,484,078 73,454,103 Security and Monitoring Services 15,067,117 14,398,040 12,767,644 12,062,457 12,235,541 18,535,128 Data Processing 16,456,017 18,732,776 13,639,370 14,344,188 Community Services 9,804,221 9,190,353 7,088,541 7,685,944 8,547,494 Debt Service 5,281,655 2,674,499 Acquisition and Construction 2,302,872 591,275 352,181 480,398 323,863 Fiscal Agent SSA 1,714,279 1,632,561 1,737,474 1,487,343 1,269,902 Juvenile Justice Program 11,200 5,400 3,600 8,866 3,600 5,797,199 5,487,421 5,475,617 Other Intergovernmental Charges 6,171,163 5,359,181 1,072,167,729 1,001,584,416 965,503,370 **Total Expenditures** 1,022,618,829 917,785,303 Other Financing Sources (Uses): \$ Sale of Real and Personal Property 641,319 \$ 767,377 \$ 572,156 \$ 239,087 \$ 211,680 Financed Purchases 378,761 Transfers In 1,400,000 1,450,896 5,000,000 200,000 2,500,000 Transfers Out (8,700,000) (b) \$ 2,420,080 2,218,273 439,087 Total Other Financing Sources (Uses) \$ 5,572,156 (5,988,320)\$ 36,439,502 \$ \$ \$ Net Change in Fund Balance 1,315,933 (832,613)\$ 68,266,598 Prior Period Adjustment - GASB 84 1,093,891 556,703,637 520,264,135 517,854,311 518,686,924 Ending Fund Balance (June 30) 520,264,135

Source: The District's audited financial statements.

<sup>(</sup>a) The District received state aid in the form of a one-time \$31.7 million payment for property value decline due to Hurricane Harvey.

<sup>(</sup>b) Section 26.08 of the Property Tax Code provided for an exception to the tax ratification election requirement for the year following the year in which a disaster occurs when a district is required to increase expenditures to respond to a disaster. The District utilized such provision to increase its M&O tax levy by \$0.02 per \$100 taxable assessed valuation for the 2018-2019 school year. The District reduced its I&S rate by \$0.02 in order to maintain a stable tax rate. Anticipated reductions in I&S tax receipts during this one-year period were offset by transfers from amounts set aside from existing fund balance in the General Fund. The \$8,700,000 represents the transfer into the Debt Service Fund from the General Fund's fund balance for such purpose.

Table 12
COMPARATIVE STATEMENT OF DEBT SERVICE FUND REVENUES AND EXPENDITURES

Fiscal Year Ended June 30, 2023 2022 2021 2020 2019 117,594,111 117,780,498 122,434,911 105,020,474 100,674,450 Beginning Fund Balance (July 1) Revenues: 267,440,052 224,417,603 \$ 214,484,969 Local Taxes for Debt Service 242,961,863 193,540,641 State Sources 8,918,946 3,137,385 2,962,968 3,418,340 3,746,518 Federal Sources 337,338 422,378 507,676 588,830 4,816,736 Total Revenues 276,696,336 246,521,626 227,888,247 218,492,139 202,103,895 **Expenditures:** Principal 133,485,000 121,735,000 106,295,000 94,710,000 \$ 88,520,000 110,374,391 Interest 126,742,507 124,522,954 117,775,163 116,870,813 Bond Issuance Fees 5,307,364 2,427,532 4,720,608 3,037,933 3,828,009 209,218,822 **Total Expenditures** 265,534,871 248,685,486 228,790,771 208,122,324 Other Financing Sources (Uses): Issuance of Bonds \$ 4,209,848 102,755,000 250,045,000 145,380,000 \$ 8,700,000 (a) Transfers In Premium from Issuance of Bonds 24,608,675 19,536,626 33,185,742 37,128,565 2,390,209 Issuance of Refunding Bonds 124,405,000 132,050,000 420,325,000 (145,380,000)Payment to Refunded Bonds Escrow Agent (144,618,250)(247, 336, 966)(286,457,428)(450,749,791)716,137 Total Other Financing Sources (Uses) 7,004,660 \$ 2,390,209 11,460,951 8,605,273 \$ Net Change in Fund Balance 19,766,738 4,840,800 (186,387)12,760,024 4,346,024 \$ \$ 142,201,649 122,434,911 117,594,111 117,780,498 105,020,474 Ending Fund Balance (June 30)

Source: The District's audited financial statements.

<sup>(</sup>a) Section 26.08 of the Property Tax Code provided for an exception to the tax ratification election requirement for the year following the year in which a disaster occurs when a district is required to increase expenditures to respond to a disaster. The District utilized such provision to increase its M&O tax levy by \$0.02 per \$100 taxable assessed valuation for the 2018-2019 school year. The District reduced its I&S rate by \$0.02 in order to maintain a stable tax rate. The anticipated reductions in the I&S tax receipts during this one-year period were offset by transfers from amounts set aside from existing fund balance in the District's General Fund. The \$8,700,000 represents the transfer into the Debt Service Fund from the General Fund's fund balance for such purpose.

### APPENDIX B

## GENERAL INFORMATION REGARDING THE DISTRICT

#### GENERAL INFORMATION REGARDING THE DISTRICT

#### **Description of the District**

The District, an area of approximately 186 square miles, is located in the western and northwestern portions of Harris County. Bisected by both U.S. Highway 290 and FM 1960, the District is readily accessible to all other parts of Harris County through interconnecting freeways. The unincorporated communities of Cypress and Fairbanks, the City of Jersey Village and a number of utility districts provide municipal services to District residents. A small portion of the District lies within the City of Houston along the District's eastern boundary.

The District operates 12 comprehensive high schools, 20 middle schools, 59 elementary schools and five special program schools. As of June 30, 2023, the District employed 16,023 persons, of which 8,254 are in the instructional field. Administration accounts for 350 employees and 7,419 employees are support personnel. The following table has been prepared by District officials and sets forth historical enrollment data through the 2024-25 school year.

School Year	Enrollment
2010-11	106,067
2011-12	107,932
2012-13	109,975
2013-14	111,404
2014-15	112,986
2015-16	113,897
2016-17	114,842
2017-18	116,368
2018-19	116,512
2019-20	117,446
2020-21	115,801
2021-22	117,217
2022-23	118,010
2023-24	118,470
2024-25	118,798*

<sup>\*</sup>As of adopted budget, July 1, 2024.

Source: Texas Education Agency

Public Education Information Management System (PEIMS)

The District's 59 elementary schools include early childhood through grade five. A variety of grouping arrangements (heterogeneous, homogeneous, small group, large group, one-to-one, literacy groups, work stations, flexible subgroups, etc.) are used to personalize the instructional program and to help all students receive the type of assistance needed to be academically successful. All of the District's elementary schools embody the "modified open concept," using a minimum of interior wall partitions to differentiate classrooms, and allowing for flexible use of the teaching spaces to meet students' needs. Core subjects include reading, language arts, mathematics, science, social studies, computer literacy, health, physical education, art, music, and theater arts.

The District's 20 middle schools consist of grades six, seven, and eight. Students are enrolled in seven classes per day. In addition to the core courses listed above for elementary school students, middle school students are given opportunities to study foreign language, vocational/technology, and fine arts, as well as participate in athletics. Students also have opportunities to obtain high school credit in middle school.

The District's 12 comprehensive high schools operate under a two-semester system divided into three six-week reporting periods. Students take six classes per day. In addition to the regular curriculum, vocational, honors, advanced placement and college dual-credit programs are offered. Each high school has a center for fine arts performances as well as facilities for a variety of athletic sports. Special program campuses include Windfern High School, the Carpenter Center, the Alternative Learning Centers, East and West, and the Carlton Pre-Vocational Center.

The District also provides special programs for gifted and talented, and bilingual/ESL, as well as special education services for students with disabilities.

The District also includes the Richard E. Berry Educational Support Center (Berry Center), a multipurpose facility on a 65-acre site. Amenities of the Berry Center include an 11,000-seat athletic stadium, a 456-seat auditorium, 16,000 square-foot staff development/conference center and a multi-purpose area designed for 9,500 maximum capacity with 8,300 fixed seats. The facility is used for District activities as well as non-district events.

All students are provided free bus service by the District. Six transportation facilities house the District's buses and other District vehicles.

The District operates 908 buses which are able to transport approximately 55,000 students daily.

### ECONOMIC AND GROWTH INDICATORS

The following information has been derived from various sources, including the Texas Almanac, The Texas Municipal Advisory Council's Texas Municipal Reports and U.S. Census data. While such sources are believed to be reliable, no representation is made as to the accuracy thereof.

#### **Harris County Economic Base**

A significant portion of the District is located in Harris County (the "County"), the most populous county in the State, with a 2020 estimated population of 4,731,145, an increase of approximately 15.61% since 2010. The County's economy is based on industry, mineral production, shipping and agriculture.

The County is a highly industrialized county with manufacturing plants producing petroleum refining, chemicals, food, fabricated metal products, non-electric machinery, primary metals, scientific instruments, paper and allied products and printing and publishing. The County is also a corporate management center, a center of energy, space and medical research centers and a center of international business. The County contains the nation's largest concentration of petrochemical plants and the largest U.S. wheat exporting port which is among the top U.S. ports in the value of foreign trade and total tonnage.

### U.S. Census of Population

<u>Year</u>	City of I	<u> Iouston</u>	<u>Harı</u>	<b>Harris County</b>		
	<u>Number</u>	% Change	<u>Number</u>	% Change		
1930	292,352	+ 111.43	359,328	+ 92.50		
1940	384,514	+ 31.52	528,961	+ 47.21		
1950	596,163	+ 55.04	806,701	+ 52.51		
1960	938,219	+ 57.38	1,243,158	+ 54.10		
1970	1,233,505	+ 31.40	1,741,912	+ 40.12		
1980	1,595,138	+ 29.31	2,409,547	+ 38.33		
1990	1,631,766	+ 2.75	2,818,199	+ 16.96		
2000	1,953,631	+ 19.28	3,400,578	+ 20.66		
2010	2,100,263	+ 7.46	4,092,459	+ 20.35		
2020	2,304,580	+ 9.73	4,731,145	+ 15.61		

### **Harris County Employment Statistics**

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
Labor Force	2,492,758	2,414,902	2,341,765	2,292,623	2,274,838
Employed	2,370,517	2,312,228	2,241,382	2,146,642	2,070,430
Unemployed	122,241	102,674	100,383	145,981	204,408
Rate	4.9%	4.3%	4.3%	6.4%	9.0%

Source: Texas Workforce Commission Texas Local Area Unemployment Statistics Report

### APPENDIX C

### EXCERPTS FROM THE ANNUAL FINANCIAL REPORT

The information contained in this Appendix consists of excerpts from the Cypress-Fairbanks Independent School District Annual Financial Report for the Fiscal Year Ended June 30, 2023 (the "Report") and is not intended to be a complete statement of the District's financial condition. Reference is made to the complete Report for further information.



#### **Independent Auditor's Report**

To the Board of Trustees of Cypress-Fairbanks Independent School District 11440 Matzke Road Cypress, Texas 77429

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Cypress-Fairbanks Independent School District (the District), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Emphasis of Matter

As discussed in Note 1 to the basic financial statements, during the year ended June 30, 2023, the District implemented Governmental Accounting Standards Board (GASB) Statement No. 96, Subscription-Based Information Technology Arrangements. Our opinions are not modified with respect to this matter.

### Responsibilities of Management for the Financial Statements

District's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

The Board of Trustees of Cypress-Fairbanks Independent School District

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control—related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Required Supplementary Information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Supplementary Information is presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Supplementary Information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Supplementary Information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The Board of Trustees of Cypress-Fairbanks Independent School District

Other Information Included in the Annual Comprehensive Financial Report (ACFR)

Management is responsible for the other information included in the ACFR. The other information comprises the Introductory Section and Statistical Section but does not include the financial statements and our auditor's report thereon. Our opinions on the financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 25, 2023 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

WEAVER AND TIDWELL, L.L.P.

Weaver and Siduell, L. I.P.

Conroe, Texas October 25, 2023

As management of the Cypress-Fairbanks Independent School District (the District), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2023.

### **Financial Highlights**

- The liabilities and deferred inflows of resources of the District exceeded its assets and deferred outflows of resources at the close of the most recent fiscal year by \$423,068,120 (net position).
- Unrestricted net position of (\$584,156,873) remains a deficit as a result of the implementations of GASB Statement No. 75 and GASB Statement No. 68 in prior fiscal years.
- The District's total net position increased by \$64,176,700, reflecting increases in deferred outflows and decreases in inflows for TRS pension and a decrease in the OPEB liability stemming from changes in deferred outflows and inflows.
- As of the close of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$1,484,199,957, an increase of \$346,902,149 in comparison with the prior year. The increase in governmental fund balances was primarily due to the increase of \$274,247,796 in the capital projects fund.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$370,678,717 or 35 percent of total general fund expenditures.
- The District's net bonded debt increased by \$477,419,030 (13.9 percent) during the current fiscal year.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains required supplementary information and supplementary and other information in addition to the basic financial statements.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all of the District's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The *Statement of Activities* presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused sick leave).

The government-wide financial statements of the District are principally supported by taxes and intergovernmental revenues (governmental activities). The governmental activities of the District include Instruction, Instructional Resources and Media Services, Curriculum and Instructional Staff Development, Instructional Leadership, School Leadership, Guidance, Counseling, and Evaluation Services, Social Work Services, Health Services, Student Transportation, Food Services, Cocurricular/Extracurricular Activities, General Administration, Plant Maintenance and Operations, Security and Monitoring Services, Data Processing Services, Community Services, Interest on Debt, Bond Issuance Costs and Fees, Facilities Repair and Maintenance, Payments to Fiscal Agents SSA, Payments to Juvenile Justice Alternative Education Programs, and Other Intergovernmental Charges. The business-type activities of the District include the operation of a before and after school care program and summer programs reported as Community Programs.

The government-wide financial statements are referenced as Exhibits A-1 and A-2 in this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The District maintains twenty-nine individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, debt service fund, and the capital projects fund, all of which are considered to be major funds. Data from the other twenty-six governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in the financial statements. The District adopts an annual appropriated budget for its general fund, debt service fund, and National School Breakfast and Lunch Program special revenue fund.

The basic governmental fund financial statements are referenced as Exhibits B-1, B-1R, B-2 and B-2R in this report.

**Proprietary funds.** The District maintains two different types of proprietary funds. *Enterprise funds* are used to report activities for which fees are charged to external users for goods or services (*business-type activities*). The function of the District's enterprise fund is to provide before and after school care for elementary school students and summer programs for all students in the District. A fee is charged for these services. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the District's various funds and functions. The District uses an internal service fund to account for its workers' compensation benefits to district employees. Because this service predominantly benefits governmental functions, it has been included within *governmental activities* in the government-wide financial statements.

Proprietary funds statements provide the same type of information as the government-wide financial statements, only in more detail. The basic proprietary funds financial statements are referenced as Exhibits C-1 through C-3.

*Fiduciary fund.* The fiduciary fund is used to account for assets and activities when a governmental unit is functioning either as a trustee or a custodian for another party. The District has one fiduciary fund.

The *custodial fund* accounts for resources held for the benefit of student and staff organizations. The custodial fund is *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the District's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements are referenced as Exhibits D-1 and D-2 in this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements immediately follow the basic financial statements in this report.

Required supplementary information. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information that further explains and supports the information in the financial statements. The required supplementary information relates to comparison of the original adopted budget, the final amended budget, and the actual amounts for the fiscal year. This is required supplementary information for the general fund and any major special revenue funds. The District did not have any major special revenue funds; therefore, only the general fund is presented as required supplementary information. The required supplementary information also provides information on the District's cost-sharing multiple-employer pension and OPEB plans of which the District is a participant. The required supplementary information is referenced as Exhibits E-1 through F-4, and the associated notes immediately follow the exhibits in this report.

**Supplementary information.** The combining and individual fund statements and schedules and the compliance schedules comprise the supplementary information and are presented immediately following the required supplementary information. The supplementary information is referenced as Exhibits G-1 through J-4 in this report.

### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a District's financial position. In the case of the District, liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources by \$423,068,120 at the close of the fiscal year ended June 30, 2023.

#### CYPRESS-FAIRBANKS INDEPENDENT SCHOOL DISTRICT'S NET POSITION

		<b>Governmental Activities</b>			Business-type Activities				Total		
	_	2023		2022	 2023		2022	_	2023		2022
Current and Other Assets	\$	1,765,546,472	\$	1,379,962,526	\$ 954,482	\$	1,025,108	\$	1,766,500,954	\$	1,380,987,634
Capital Assets, net of											
Accumulated Depreciation		2,779,480,063		2,592,342,162	 52,280		-		2,779,532,343		2,592,342,162
Total Assets		4,545,026,535		3,972,304,688	1,006,762		1,025,108		4,546,033,297		3,973,329,796
Total Deferred Outflows of		_	_	_	 			_	_		
Resources		286,134,926		217,210,155	 		<u> </u>		286,134,926		217,210,155
Other Liabilities	_	294,898,925		256,719,942	96,668		118,266		294,995,593		256,838,208
Long-term Liabilities Outstanding		4,562,305,951		3,963,291,803	58,810		-		4,562,364,761		3,963,291,803
Total Liabilities	_	4,857,204,876	_	4,220,011,745	 155,478		118,266		4,857,360,354	_	4,220,130,011
Total Deferred Inflows of	_		_							_	
Resources		397,875,989		457,654,760					397,875,989		457,654,760
Net Position (Deficit):	_										
Net Investment in Capital Assets		14,689,411		(42,099,681)	(6,530)		-		14,682,881		(42,099,681)
Restricted for Grants - Education		521,418		209,077	-		-		521,418		209,077
Restricted for Grants - Nutrition		46,809,287		32,278,653	-		-		46,809,287		32,278,653
Restricted for Grants - Health		166,986		198,823	-		-		166,986		198,823
Restricted for Debt Service		98,908,181		81,889,190	-		-		98,908,181		81,889,190
Unrestricted		(585,014,687)		(560,627,724)	857,814		906,842		(584, 156, 873)		(559,720,882)
Total Net Position (Deficit)	\$	(423,919,404)	\$	(488,151,662)	\$ 851,284	\$	906,842	\$	(423,068,120)	\$	(487,244,820)

Net investment in capital assets of \$14.7 million reflects the District's investment of \$2.8 billion in capital assets (e.g., deferred charges and gains on refundings, land, buildings and improvements, furniture and equipment, leases, subscriptions, construction in progress), less any outstanding related debt used to acquire those assets. The District uses these capital assets to provide services to students; consequently, these assets are *not* available for future spending. The related debt (net) is adjusted for capital project funds that were expended, but not capitalized. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Restricted net position of \$146,405,872 is an additional portion of the District's net position which represents resources that are subject to external restrictions on how they may be used.

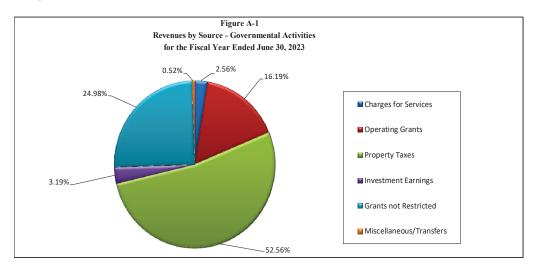
Unrestricted net position of (\$584,156,873) reflects a deficit primarily due to the implementations of GASB 68 and GASB 75 in prior fiscal years. Although the District reports a deficit, the deficit is primarily due to reporting the District's proportionate share of the net pension and OPEB liability. The total District liability for both plans is reported in the governmental activities; however, the actual liability does not require the use of current resources at the fund level. The OPEB plan creates a large timing difference since the TRS-Care plan is funded on a pay-as-you go basis. The District has made all contractually required contributions in both plans as noted in the required supplementary information and has sufficient fund balance to meet the District's ongoing obligations to students and creditors.

**Governmental activities.** Governmental activities increased the District's net position from operations by \$64,232,258. Key elements of this increase are as follows:

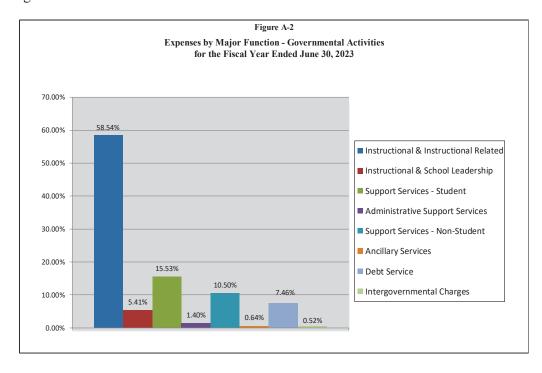
### CYPRESS-FAIRBANKS INDEPENDENT SCHOOL DISTRICT'S CHANGES IN NET POSITION

	<b>Governmental Activities</b>		Business-type	Activities	Total		
	2023	2022	2023	2022	2023	2022	
Revenues:							
Program Revenues:							
Charges for Services	\$ 41,572,949 \$	29,497,191 \$	7,036,371 \$	6,467,608 \$	48,609,320 \$	35,964,799	
Operating Grants and Contributions	263,011,229	213,945,654	-	-	263,011,229	213,945,654	
General Revenues:							
Taxes:							
Property Taxes, Levied for General Purposes	589,729,829	547,431,040	-	-	589,729,829	547,431,040	
Property Taxes, Levied for Debt Service	263,982,953	241,955,134	-	-	263,982,953	241,955,134	
Investment Earnings	51,738,125	4,242,228	78,598	5,966	51,816,723	4,248,194	
Grants and Contributions Not Restricted							
to Specific Programs	405,750,131	383,183,042	-	-	405,750,131	383,183,042	
Miscellaneous	7,148,637	18,351,329	-	-	7,148,637	18,351,329	
Total Revenues	1,622,933,853	1,438,605,618	7,114,969	6,473,574	1,630,048,822	1,445,079,192	
Expenses:							
Instruction	867,500,924	778,020,572	-	-	867,500,924	778,020,572	
Instructional Resources and Media Services	13,448,304	11,705,018	-	-	13,448,304	11,705,018	
Curriculum and Instructional Staff Development	32,321,015	23,040,944	-	-	32,321,015	23,040,944	
Instructional Leadership	13,839,266	12,392,729	-	-	13,839,266	12,392,729	
School Leadership	70,564,539	63,932,937	-	-	70,564,539	63,932,937	
Guidance, Counseling, and Evaluation Services	56,824,210	44,552,211	-	-	56,824,210	44,552,211	
Social Work Services	1,331,991	1,194,396	-	-	1,331,991	1,194,396	
Health Services	14,171,598	12,929,045	-	-	14,171,598	12,929,045	
Student Transportation	52,540,249	51,794,124	-	-	52,540,249	51,794,124	
Food Services	75,012,258	67,845,712	-	-	75,012,258	67,845,712	
Cocurricular/Extracurricular Activities	42,439,590	35,945,634	-	-	42,439,590	35,945,634	
General Administration	21,900,924	19,631,867	-	-	21,900,924	19,631,867	
Plant Maintenance and Operations	88,526,920	90,095,749	-	-	88,526,920	90,095,749	
Security and Monitoring Services	16,207,817	15,285,286	-	-	16,207,817	15,285,286	
Data Processing Services	42,610,475	32,366,843	-	-	42,610,475	32,366,843	
Community Services	10,009,304	9,232,861	-	-	10,009,304	9,232,861	
Interest on Debt	111,132,525	105,722,270	-	-	111,132,525	105,722,270	
Bond Issuance Costs and Fees	5,308,864	2,427,532	-	-	5,308,864	2,427,532	
Facilities Repair and Maintenance	16,514,180	11,886,665	-	-	16,514,180	11,886,665	
Payments to Fiscal Agents SSA	1,714,279	1,632,561	-	-	1,714,279	1,632,561	
Payments to Juvenile Justice Alternative							
Education Programs	11,200	5,400	-	-	11,200	5,400	
Other Intergovernmental Charges	6,171,163	5,797,199	-	-	6,171,163	5,797,199	
Community Programs			5,770,527	4,660,973	5,770,527	4,660,973	
Total Expenses	1,560,101,595	1,397,437,555	5,770,527	4,660,973	1,565,872,122	1,402,098,528	
Increase (Decrease) in Net Position before Transfers	62,832,258	41,168,063	1,344,442	1,812,601	64,176,700	42,980,664	
Transfers	1,400,000	1,450,896	(1,400,000)	(1,450,896)			
Change in Net Position	64,232,258	42,618,959	(55,558)	361,705	64,176,700	42,980,664	
Net Position (Deficit) - Beginning	(488,151,662)	(530,770,621)	906,842	545,137	(487,244,820)	(530,225,484)	
Net Positon (Deficit) - Ending	(423,919,404) \$	(488,151,662) \$	<u>851,284</u> \$	906,842 \$	(423,068,120) \$	(487,244,820)	

Revenues are generated primarily from two sources (see Figure A-1). Grants and contributions (program and general revenues totaling \$668,761,360) represent 41 percent of total revenues and property taxes (\$853,712,782) represent 53 percent of total revenues. The remaining 6 percent is generated from charges for services, investment earnings, and miscellaneous revenues/transfers. Operating grants and contributions increased primarily due to the receipt of federal stimulus grants. Property taxes increased primarily due to an increase in property values. Investment earnings increased due to the rise in interest rates.



The District's expenses by major function are shown below (see Figure A-2). The primary functional expense of the District is instruction (\$867,500,924), which represents 56 percent of total expenses. Interest on debt (\$111,132,525) represents 7 percent of total expenses, and plant maintenance and operations (\$88,526,920) represents 6 percent of total expenses. The remaining individual functional categories of expenses are each less than 5 percent of total expenses. The increase in functional expenses is primarily due to using federal stimulus grants to address learning loss.



**Business-type activities.** Business-type activities decreased net position by \$55,558. The decrease in business-type activities from the prior year is due to implementation of GASB 96 for subscription-based information technology arrangements.

#### Financial Analysis of the Government's Funds

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the District's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the District's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a District's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$1,484,199,957, an increase of \$346,902,149 in comparison with the prior year. The increase in ending governmental fund balances is primarily due to the increase in the capital projects fund balance. Of the combined ending fund balances, \$370,678,717 constitutes unassigned fund balances. The remaining \$1,113,521,240 is reserved to indicate that it is not available for spending because it has been identified as nonspendable, restricted, committed, or assigned for other purposes.

The general fund is the chief operating fund of the District. At the end of the current fiscal year, unassigned fund balance of the general fund was \$370,678,717, while total fund balance reached \$556,703,637. As a measure of the general fund's liquidity, it may be useful to compare unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 35 percent of total general fund expenditures, while total fund balance represents 52 percent of that same amount.

The fund balance of the District's general fund increased during the current fiscal year primarily due to reclassification of expenditures to federal stimulus grants. Overall, the general fund's performance resulted in revenues over expenditures during the fiscal year ended June 30, 2023 of \$36,439,502.

The debt service fund has a total fund balance of \$142,201,649, all of which is restricted for the payment of debt service. The District makes semi-annual debt service payments in February and August of each year. Debt service payments on bonded indebtedness, including bond fees, for the year ended June 30, 2023 were \$265,534,871. The net increase in fund balance of \$19,766,738 relates to an increase in property values and interest earnings.

The capital projects fund has a total fund balance of \$726,383,089, all of which is restricted for authorized construction, equipment of schools, buses, and technology projects. The net increase in fund balance during the current year of \$274,247,796 was primarily due to the proceeds from the issuance of new bonds.

**Proprietary funds.** The District's proprietary fund financial statements reflect the District's internal service fund for workers' compensation and the District's enterprise fund for community programs. Net position in workers' compensation decreased marginally due to claims trending higher than expected. The net change in assets of the internal service fund is eliminated and allocated to the governmental expenses in the government-wide financial statements. The decrease in net position for the enterprise fund is primarily due to the effects of implementing GASB 96 for subscription-based information technology arrangements.

### **General Fund Budgetary Highlights**

Differences between the original budget and the final amended budget of the general fund can be briefly summarized as follows:

	Estimated	
	Revenues	
\$	21,931,544	Net increase in local revenue due to higher than anticipated interest rates.
	(7,957,233)	Net decrease in state revenue due to lower than anticipated average daily attendance.
	(4,000,000)	Decrease in state revenue due to lower than anticipated TRS On-Behalf.
	15,047,278	Net increase in federal revenue due to indirect costs on various grant awards and and receipt of SHARS reimbursements.
•	25 021 500	Total Estimated Revenues Increase
Ф	25,021,589	Total Estimatea Revenues increase
A	Appropriations	
\$	(70,841,140)	Net decrease in payroll costs for unfilled positions and positions funded with
	( , , , ,	Elementary and Secondary School Emergency Relief (ESSER) funds.
	5,624,607	Net increase in contracted services for freeze damage repairs, portable building moves
	, ,	and increased costs for music, occupational, and physical therapy serivces.
	11,086,071	Net increase in supplies and other operating costs due to inflation and long lead times.

Total Estimated Appropriations Decrease

The review of the final amended budget versus actual for the general fund reflects that revenues were higher than budgetary estimates and expenditures were lower than budgetary estimates. At year end, actual revenues were more than final budgeted amounts by \$23,368,223 primarily due to an increase in state funding for prior year property value studies. Operating expenditures were \$40,704,444 less than final budgeted amounts due to unfilled positions and the receipt of Elementary and Secondary School Emergency Relief funds used to transfer allowable costs from the general fund to the ESSER II and ESSER III funds.

#### **Capital Assets and Long-term Liabilities**

(54,130,462)

Capital assets. The District's investment in capital assets for its governmental type activities as of June 30, 2023, amounts to \$2,779,480,063 (net of accumulated depreciation and amortization). This investment in capital assets includes land, buildings and improvements, furniture and equipment, leases, subscriptions, and construction in progress. The total increase in the District's investment in capital assets for the current fiscal year was 7.2 percent.

Major capital asset events during the current fiscal year included the following:

- Completion of the Visual and Performing Arts Center and the Mark Henry Administration Building;
- Completion of Sprague Middle School and Brosnahan Elementary School;
- Extensive renovations and additions to existing facilities;
- Construction of a new transportation center; and
- Construction of a new elementary school.

**Construction commitments**. The District has several active construction projects as of June 30, 2023. The projects include the renovation and equipment of school facilities and new construction. At year end, the District's remaining commitments with contractors totaled \$110,157,465 for all ongoing projects.

#### CYPRESS-FAIRBANKS INDEPENDENT SCHOOL DISTRICT'S CAPITAL ASSETS

(Net of Depreciation and Amortization)

	_	<b>Governmental Activities</b>			
	_	2023	_	2022	
Land	\$	157,598,326	\$	154,239,922	
Buildings and Improvements		2,298,775,860		2,043,683,818	
Furniture and Equipment		107,667,232		104,335,129	
Right-to-Use Subscriptions		4,155,911		-	
Right-to-Use Leased Buildings		656,201		953,847	
Right-to-Use Leased Equipment		-		1,791,201	
Construction in Progress	_	210,626,533		287,338,245	
Totals	\$	2,779,480,063	\$	2,592,342,162	

Additional information on the District's capital assets can be found in Note III, item C of the notes to the financial statements.

**Long-term liabilities.** At the end of the current fiscal year, the District had total long-term liabilities outstanding of \$4,562,305,951. Of this amount, \$3,916,866,501 comprises debt backed by the full faith and credit of the District, as further guaranteed by the Texas Permanent School Fund Guarantee Program, \$4,675,376 is a liability for workers' compensation claims, \$4,115,886 is a liability for compensated absences, \$665,944 is a liability for leases, \$1,511,239 is a liability for financed purchases, \$2,417,139 is a liability for subscriptions, \$416,942,962 is a liability for pensions, and \$215,110,904 is a liability for OPEB.

The District's net bonded debt increased by \$477,419,030 (13.9 percent) during the current fiscal year.

The District's bonds are sold with an "AAA" rating and are guaranteed through the Texas Permanent School Fund Bond Guarantee Program. The underlying rating of the bonds from S&P Global Ratings is "AA" and from Moody's Investor Services is "Aa1" for outstanding general obligation debt. These ratings are unchanged from the prior year.

The District's net pension liability (NPL) increased by \$247,387,332 primarily as a result of differences between projected and actual investment earnings and expected and actual actuarial experience. The net OPEB liability decreased by \$125,495,313 primarily as a result of differences between expected and actual actuarial experience and changes in actuarial assumptions.

The following table provides key pension and OPEB statistics from Teacher Retirement System as of and for the fiscal year ended June 30, 2023:

	 Summary of District Pension and OPEB Benefits Information					
	Pension		OPEB		Total	
Net Liability	\$ 416,942,962	\$	215,110,904	\$	632,053,866	
Expense *	52,122,397		(22,488,696)		29,633,701	

<sup>\*</sup> Excluding on-behalf expense paid by the State

Additional information on the District's long-term liabilities can be found in Note III, item E and Note IV, items C and D of the notes to the financial statements.

#### **Economic Factors and Next Year's Budgets and Tax Rates**

The primary factors considered in preparing the District's budget for the 2023-24 fiscal year were the impact of inflation, a 14 percent increase in local property values, preserving the quality of instruction and services, safety and security, retaining and recruiting quality staff, addressing learning loss and student discipline, and a conservative enrollment of 118,732. The Board of Trustees adopted a \$138.6 million deficit budget for 2023-24, prior to utilizing fund balance accumulated in prior years and federal stimulus funds, which provides a 3% raise for employees, an increase in the teacher starting salary from \$60,500 to \$62,000, additional positions for special education services and operating costs to open new facilities.

The District's 2023-24 adopted tax rate of \$1.0811 per \$100 of assessed value reflects a decrease of 21.37 cents. The total tax rate includes a maintenance and operations tax rate of \$0.6811 and an interest and sinking tax rate of \$0.40. House Bill 3 of the 86<sup>th</sup> Texas Legislative Session reduces the maintenance and operations tax rate to the lower of the state compressed rate or the local compressed rate when property values grow more than 2.5 percent. Since the District's property values increased by more than 2.5 percent and more than the state average, the maintenance and operations tax rate was based on the local compressed rate for 2023-24. The reduction in property tax revenues due to the compression of the maintenance and operations tax rate is offset by an increase in state funding.

Despite challenges, the state of the District is strong because of the dedicated leadership provided by its Board of Trustees, committed staff members, students who take pride in their education, and community members who promote high standards and show tremendous support for the District. The District continues to be recognized for operating efficiently to maximize benefits that flow to students and accommodate student enrollment growth.

### **Requests for Information**

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Assistant Superintendent of Business and Financial Services, Cypress-Fairbanks Independent School District, 11440 Matzke Road, Cypress, Texas, 77429.

(This page intentionally left blank)

# **BASIC FINANCIAL STATEMENTS**

# CYPRESS-FAIRBANKS INDEPENDENT SCHOOL DISTRICT STATEMENT OF NET POSITION JUNE 30, 2023

Data			Primary Government	
Control		Governmental	Business-type	
Codes		Activities	Activities	Total
	ASSETS			
1110	Cash and Cash Equivalents	\$ 865,526	\$ 444,584	\$ 1,310,110
1120	Current Investments	1,531,743,421	1,929,983	1,533,673,404
1225	Property Taxes Receivable (Net of allowance for uncollectibles)	26,911,804	-	26,911,804
1240	Due from Other Governments	185,952,004	-	185,952,004
1250	Accrued Interest	483,333	-	483,333
1260	Internal Balances	1,420,085	(1,420,085)	<u>-</u>
1290	Other Receivables	984,336	-	984,336
1293	Lease Receivable	8,158,073	-	8,158,073
1300	Inventories, at Cost	9,027,890	-	9,027,890
	Capital Assets, Not Being Depreciated or Amortized:			
1510	Land	157,598,326	-	157,598,326
1580	Construction in Progress	210,626,533	-	210,626,533
	Capital Assets, Net of Accumulated Depreciation and Amortization			, ,
1520	Buildings and Improvements	2,298,775,860	-	2,298,775,860
1530	Furniture and Equipment	107,667,232	-	107,667,232
1553	Right-to-Use Subscriptions	4,155,911	52,280	4,208,191
1551	Right-to-Use Leased Buildings	656,201	-	656,201
1000	Total Assets	4,545,026,535	1,006,762	4,546,033,297
	DEFERRED OUTFLOWS OF RESOURCES			
1705	Deferred Outflows - Pension	175,623,984	-	175,623,984
1706	Deferred Outflows - OPEB	89,440,594	-	89,440,594
1710	Deferred Charge on Refunding	21,070,348		21,070,348
1700	Total Deferred Outflows of Resources	286,134,926		286,134,926
	LIABILITIES			
2110	Accounts Payable	84,082,950	10	84,082,960
2140	•	50,305,111	10	50,305,111
	Accrued Interest Payable		06.650	
2160	Accrued Wages Payable Due to Other Governments	136,456,959	96,658	136,553,617
2180 2300	Unearned Revenue	23,336,792	-	23,336,792
2300	Noncurrent Liabilities:	717,113	-	717,113
2501		152 400 472	50 010	152 460 202
2501	Due within one year	153,409,472	58,810	153,468,282
2502	Due in more than one year	3,776,842,613	-	3,776,842,613
2540	Net Pension Liability Net OPEB Liability	416,942,962	-	416,942,962
2545 2000	Total Liabilities	215,110,904 4,857,204,876	155,478	215,110,904 4,857,360,354
2000	Total Liaumues	7,037,404,070	133,476	4,037,300,334
	DEFERRED INFLOWS OF RESOURCES			
2604	Deferred Inflows - Leases	7,898,779		7,898,779
2605	Deferred Inflows - Leases Deferred Inflows - Pension	36,642,488	<del>-</del>	36,642,488
2606	Deferred Inflows - OPEB	336,541,193	-	336,541,193
2610	Deferred Gain on Refunding	16,793,529	_	16,793,529
2600	Total Deferred Inflows of Resources	397,875,989	<del></del>	397,875,989
2000		371,013,707		
3200	NET POSITION (DEFICIT) Net Investment in Conital Assets	14 690 411	(6.520)	11 602 001
3200	Net Investment in Capital Assets	14,689,411	(6,530)	14,682,881
3820	Restricted for Grants - Education	521,418	-	521,418
3821	Restricted for Grants - Nutrition	46,809,287	-	46,809,287
3822	Restricted for Grants - Health	166,986	-	166,986
3850	Restricted for Debt Service	98,908,181	057 014	98,908,181
3900	Unrestricted Total Net Position (Deficit)	(585,014,687) (423,919,404)	857,814 851 284	(584,156,873)
3000	TOTAL MET LOSITION (DELICIT)	\$ (423,919,404)	\$ 851,284	\$ (423,068,120)

# CYPRESS-FAIRBANKS INDEPENDENT SCHOOL DISTRICT STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2023

Data			Progr	am R	evenues	Net (Expense)	Revenue and Change	es in Net Position
Control			Charges for		perating Grants	Governmental	Business-type	
Codes	Functions/Programs	Expenses	Services	a	nd Contributions	Activities	Activities	Total
	Primary Government:							
	Governmental Activities:							
0011	Instruction	\$ 867,500,924	\$ 22,593,132	\$	123,644,311	\$ (721,263,481)	\$ -	\$ (721,263,481)
0012	Instructional Resources and Media Services	13,448,304	-		1,252,015	(12,196,289)	-	(12,196,289)
0013	Curriculum and Instructional Staff Development	32,321,015	-		4,409,322	(27,911,693)	-	(27,911,693)
0021	Instructional Leadership	13,839,266	-		1,943,572	(11,895,694)	-	(11,895,694)
0023	School Leadership	70,564,539	-		7,692,774	(62,871,765)	-	(62,871,765)
0031	Guidance, Counseling, and Evaluation Services	56,824,210	-		7,758,624	(49,065,586)	-	(49,065,586)
0032	Social Work Services	1,331,991	-		184,354	(1,147,637)	-	(1,147,637)
0033	Health Services	14,171,598	-		2,014,598	(12,157,000)	-	(12,157,000)
0034	Student Transportation	52,540,249	-		8,207,480	(44,332,769)	-	(44,332,769)
0035	Food Services	75,012,258	13,821,597		68,134,852	6,944,191	-	6,944,191
0036	Cocurricular/Extracurricular Activities	42,439,590	2,893,059		3,394,632	(36,151,899)	-	(36,151,899)
0041	General Administration	21,900,924	-		2,689,825	(19,211,099)	-	(19,211,099)
0051	Plant Maintenance and Operations	88,526,920	2,265,161		12,544,889	(73,716,870)	-	(73,716,870)
0052	Security and Monitoring Services	16,207,817	-		2,418,531	(13,789,286)	-	(13,789,286)
0053	Data Processing Services	42,610,475	-		5,970,443	(36,640,032)	-	(36,640,032)
0061	Community Services	10,009,304	-		1,494,723	(8,514,581)	-	(8,514,581)
0072	Interest on Debt	111,132,525	-		9,256,284	(101,876,241)	-	(101,876,241)
0073	Bond Issuance Costs and Fees	5,308,864	-		-	(5,308,864)	-	(5,308,864)
0081	Facilities Repair and Maintenance	16,514,180	-		-	(16,514,180)	-	(16,514,180)
0093	Payments to Fiscal Agents SSA	1,714,279	-		-	(1,714,279)	-	(1,714,279)
0095	Payments to Juvenile Justice Alternative Education Programs	11,200	-		-	(11,200)	-	(11,200)
0099	Other Intergovernmental Charges	6,171,163	-		-	(6,171,163)	-	(6,171,163)
TG	Total Governmental Activities	1,560,101,595	41,572,949		263,011,229	(1,255,517,417)		(1,255,517,417)
0001	Business-type Activities:							
	Community Programs	5,770,527	7,036,371		-	-	1,265,844	1,265,844
TP	Total Primary Government	\$ 1,565,872,122	\$ 48,609,320	\$	263,011,229	(1,255,517,417)	1,265,844	(1,254,251,573)
				_				
	General Reven	ues:						
MT	Property Tax	es, Levied for General	Purposes			589,729,829	-	589,729,829
DT	* *	es, Levied for Debt Ser	•			263,982,953	-	263,982,953
ΙE	Investment E					51,738,125	78,598	51,816,723
GC		ontributions Not Restr	ricted to Specific P	rograi	ms	405,750,131	-	405,750,131
MI	Miscellaneou		1	0		7,148,637	_	7,148,637
FR	Transfers					1,400,000	(1,400,000)	
TR		ral Revenues and Trans	sfers			1,319,749,675	(1,321,402)	1,318,428,273
CN	Change in N		-			64,232,258	(55,558)	64,176,700
NB	•	Deficit) - Beginning				(488,151,662)	906,842	(487,244,820)
NE		Deficit) - Ending				\$ (423,919,404)	\$ 851,284	\$ (423,068,120)

# CYPRESS-FAIRBANKS INDEPENDENT SCHOOL DISTRICT

BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2023

Data Contro	1		Debt
Codes	<del>-</del>	General	Service
	ASSETS		
1110	Cash and Cash Equivalents	\$ 522,560	\$ -
1120	Current Investments	569,124,826	140,429,456
1225	Property Taxes Receivable (net of allowance for uncollectibles)	18,954,047	7,957,757
1240	Due from Other Governments	123,823,978	168,864
1250	Accrued Interest	483,333	
1260	Due from Other Funds	19,924,909	1,791,297
1290	Other Receivables	960,328	-
1293	Lease Receivable	8,158,073	-
1300	Inventories, at Cost	4,988,422	
1000	Total Assets	\$ 746,940,476	<b>\$</b> 150,347,374
	LIABILITIES		
2110	Accounts Payable	\$ 20,811,951	\$ -
2160	Accrued Wages Payable	119,990,262	_
2170	Due to Other Funds	2,164,850	_
2180	Due to Other Governments	22,202,712	1,134,080
2300	Unearned Revenues	364,295	, , , <u>-</u>
2000	Total Liabilities	165,534,070	1,134,080
	DEFERRED INFLOWS OF RESOURCES		
2600	Unavailable Revenue - Property Taxes	16,803,990	7,011,645
2604	Deferred Inflows - Leases	7,898,779	7,011,015
2004	Total Deferred Inflows of Resources	24,702,769	7,011,645
	FUND BALANCES		
	Nonspendable:		
3410	Inventory	4,988,422	-
	Restricted For:		
3480	Debt Service	-	142,201,649
3450	Grants - Education	-	-
3451	Grants - Nutrition	-	-
3452	Grants - Health	-	-
3470	Construction Projects	-	-
	Committed To:		
3545	Campus Activities	-	-
3546	Self-Funded Workers' Compensation	5,556,045	-
3546	Self-Funded Unemployment Benefits	420,808	-
3546	Self-Funded Insurance Plans	791,216	-
	Assigned To:		
3590	Purchases on Order	5,006,118	-
3590	Future Appropriations over Estimated Revenues	138,612,073	-
3590	Other Purposes	30,650,238	-
3600	Unassigned:	370,678,717	
3000	Total Fund Balances	556,703,637	142,201,649
4000	Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ \\$ \[ 746,940,476 \]	\$ 150,347,374

Capital	Nonmajor Other	Total Governmental
Projects	Governmental	Funds
110]0005	Governmentur	Tulius
\$ 6,223	\$ -	\$ 528,783
762,019,825	55,467,770	1,527,041,877
-	-	26,911,804
-	61,959,162	185,952,004
-	-	483,333
5,885,357	1,060,891	28,662,454
-	24,008	984,336
-	-	8,158,073
	4,039,468	9,027,890
\$ <u>767,911,405</u>	<b>\$</b> 122,551,299	\$ <u>1,787,750,554</u>
\$ 41,528,316	\$ 21,742,683	\$ 84,082,950
-	16,466,697	136,456,959
-	25,077,519	27,242,369
-	-	23,336,792
<u> </u>	352,818	717,113
41,528,316	63,639,717	271,836,183
-	-	23,815,635
		7,898,779
	<del></del>	31,714,414
		4 000 400
-	-	4,988,422
		142 201 (40
-	-	142,201,649
-	521,418	521,418
-	46,809,287	46,809,287
-	166,986	166,986
726,383,089	-	726,383,089
	11 412 001	11 412 001
-	11,413,891	11,413,891
-	<del>-</del>	5,556,045
-	-	420,808
-	-	791,216
		5 006 110
-	-	5,006,118
-	-	138,612,073
-	-	30,650,238
726 292 090	50.011.502	370,678,717
726,383,089	58,911,582 122,551,200	1,484,199,957
\$ 767,911,405	\$ 122,551,299	\$ 1,787,750,554

(This page intentionally left blank)

### CYPRESS-FAIRBANKS INDEPENDENT SCHOOL DISTRICT RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION JUNE 30, 2023

Exhibit B-1R

1,484,199,957

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds. The governmental capital assets at year-end consist of:

Governmental Capital Assets Costs \$ 4,281,902,545

Accumulated Depreciation and Amortization of Governmental Capital Assets (1,502,422,482) 2,779,480,063

Property taxes receivable, which will be collected subsequent to year-end, but are not available soon enough to pay expenditures and, therefore, are deferred in the funds.

23,815,635

Long-term liabilities, including bonds payable, compensated absences, leases, financed purchases, subscriptions, and net pension and OPEB liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the funds. Liabilities and deferred charges and gains at year end related to such items consist of:

Bonds Payable, at Original Par (3,549,625,000)Premiums, net of discounts, on Bonds Payable (367,241,501)Deferred Charge on Refunding 21,070,348 Deferred Gain on Refunding (16,793,529)Accrued Interest on Bonds (50,305,111)Compensated Absences (4,115,886)Leases Payable (665,944)Financed Purchases (1,511,239)Subscriptions Payable (2,417,139)Net Pension Liability (416,942,962)Net OPEB Liability (215,110,904)(4,603,658,867)

Deferred outflows of resources for pension represents a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditures) until that time.

175,623,984

Deferred inflows of resources for pension represents an acquisition of net position that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time.

(36,642,488)

Deferred outflows of resources for OPEB represents a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditures) until that time.

89,440,594

Deferred inflows of resources for OPEB represents an acquisition of net position that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time.

(336,541,193)

The internal service fund is used by the District to charge the costs of workers' compensation to the individual funds. The assets and liabilities of the internal service fund are included with governmental activities.

Workers' Compensation Fund

Total Net Position - Governmental Activities (Exhibit A-1)

362,911

(423,919,404)

# CYPRESS-FAIRBANKS INDEPENDENT SCHOOL DISTRICT

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

FOR THE FISCAL YEAR ENDED JUNE 30, 2023

Data Control				Debt
Codes	_	General	_	Service
	REVENUES			
5700	Local, Intermediate, and Out-of-State	\$ 625,841,065	\$	267,440,052
5800	State Programs	437,373,517		8,918,946
5900	Federal Programs	42,972,569	_	337,338
5020	Total Revenues	1,106,187,151	_	276,696,336
	EXPENDITURES			
	Current:	-10 cos -0.1		
0011	Instruction	712,625,724		-
0012	Instructional Resources and Media Services	8,756,505		-
0013	Curriculum and Instructional Staff Development	13,566,039		-
0021	Instructional Leadership	9,140,867		-
0023	School Leadership	54,476,490		-
0031	Guidance, Counseling, and Evaluation Services	30,558,429		-
0032	Social Work Services	460,159		-
0033	Health Services	12,909,594		-
0034	Student Transportation	43,340,225		-
0035	Food Services	-		-
0036	Cocurricular/Extracurricular Activities	24,853,334		-
0041	General Administration	19,538,489		-
0051	Plant Maintenance and Operations	85,133,350		-
0052	Security and Monitoring Services	15,067,117		-
0053	Data Processing Services	16,456,017		-
0061	Community Services	9,804,221		-
00=4	Debt Service:			100 107 000
0071	Principal on Long-term Debt	5,248,717		133,485,000
0072	Interest on Debt	31,438		126,742,507
0073	Bond Issuance Costs and Fees	1,500		5,307,364
0004	Capital Outlay:	2 202 052		
0081	Facilities Acquisition and Construction	2,302,872		-
0000	Intergovernmental:	4.544.050		
0093	Payments to Fiscal Agents SSA	1,714,279		-
0095	Payments to Juvenile Justice Alternative Education Programs	11,200		-
0099	Other Intergovernmental Charges	6,171,163	_	-
6030	Total Expenditures	1,072,167,729	_	265,534,871
1100	Excess (Deficiency) of Revenues Over (Under) Expenditures	34,019,422		11,161,465
1100	Zitotti (Benerine)) et trevenius ever (ender) Zirpenariuses	2 1,013,122	_	11,101,100
	OTHER FINANCING SOURCES (USES)			
7911	Issuance of Bonds	-		4,209,848
7912	Sale of Real and Personal Property	641,319		-
7914	Financed Purchases	378,761		-
7915	Transfers In	1,400,000		-
7916	Premium from Issuance of Bonds	-		24,608,675
7901	Issuance of Refunding Bonds	-		124,405,000
8940	Payment to Refunded Bonds Escrow Agent	<u> </u>		(144,618,250)
7080	Total Other Financing Sources (Uses)	2,420,080	_	8,605,273
1200	Net Change in Fund Balances	36,439,502		19,766,738
0100	Fund Palanage Designing	520 264 125		122 424 011
0100 3000	Fund Balances - Beginning Fund Balances - Ending	\$\frac{520,264,135}{556,703,637}\$	<b>\$</b>	122,434,911 142,201,649
3000	1 and Damites - Ending	φ 330, 103,031	Φ_	174,401,07/

The accompanying notes to the basic financial statements are an integral part of this statement.

	Nonmajor	Total
Capital	Other	Governmental
Projects	Governmental	Funds
\$ 22,039,361	\$ 32,754,145	\$ 948,074,623
-	17,457,509	463,749,972
-	206,858,207	250,168,114
22,039,361	257,069,861	1,661,992,709
38,550,728	100,117,682	851,294,134
-	452,428	9,208,933
-	18,865,810	32,431,849
-	5,154,668	14,295,535
-	2,106,108	56,582,598
-	26,508,512	57,066,941
-	900,430	1,360,589
-	1,903,746	14,813,340
6,420,203	10,607,978	60,368,406
-	65,266,243	65,266,243
-	115,168	24,968,502
-	245,961	19,784,450
3,358,071	3,779,890	92,271,311
2,274,272	447,611	17,789,000
26,187,890	1,270,443	43,914,350
-	1,189,890	10,994,111
_	<u>-</u>	138,733,717
_	<u>-</u>	126,773,945
-	-	5,308,864
301,000,401	1,690,209	304,993,482
_	_	1,714,279
-	=	11,200
-	-	6,171,163
377,791,565	240,622,777	1,956,116,942
(355,752,204)	16,447,084	(294,124,233)
597,555,152		601,765,000
-	1,029	642,348
-	-	378,761
-	-	1,400,000
32,444,848	-	57,053,523
-	-	124,405,000
-		(144,618,250)
630,000,000	1,029	641,026,382_
274,247,796	16,448,113	346,902,149
452,135,293	42,463,469	1,137,297,808
\$ <b>726,383,089</b>	\$ 58,911,582	\$ 1,484,199,957

#### CYPRESS-FAIRBANKS INDEPENDENT SCHOOL DISTRICT

Exhibit B-2R

(169,803)

64,232,258

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2023

#### Total Net Change in Fund Balances - Governmental Funds (Exhibit B-2) 346,902,149 Amounts reported for governmental activities in the statement of activities are different because: Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation and amortization expense. 310,049,615 Capital Assets increased Depreciation and Amortization Expense (127,705,590)182,344,025 The net effect of miscellaneous transactions involving capital assets (transfers, adjustments and dispositions) is a decrease to net position. (101.726)Because some property taxes will not be collected for several months after the District's fiscal year ends, they are not considered "available" revenues and are deferred in the governmental funds. Deferred tax revenues increased by this amount this year. 5,477,697 Issuance of long-term debt provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Bonds Payable/Par Value (726,170,000) Bonds Payable Premium (57,053,523)Financed Purchases Issued (378,761)(783,602,284)Payment to the escrow agent to refund bonds from refunding proceeds reduces long-term liabilities. 144,618,250 Repayment of principal on long-term debt, leases, financed purchases, and subscriptions payable is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. Bond Principal 133,485,000 Leases, Financed Purchases, and Subscriptions 5,248,717 138,733,717 Interest on long-term debt in the statement of activities differs from the amount reported in the governmental funds because interest is recognized as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the statement of activities, however, interest expense is recognized as the interest accrues, regardless of when it is due. The decrease in interest reported in the statement of activities consists of the following: Accrued Interest on Bonds Payable increased (4,477,198)Amortization of Bond Premium 20.737.825 Amortization of Deferred Gain on Refunding 1,920,032 Amortization of Deferred Charge on Refunding (2,539,240)15,641,419 The net decrease in compensated absences is reported in the statement of activities but does not require the use of current financial resources and, therefore, is not reported as expenditures in the governmental funds. 276,574 The net change in net pension liability, deferred outflows, and deferred inflows is reported in the statement of activities, but does not require the use of current financial resources and, therefore, is not reported as expenditures in the governmental funds. The net change consists of the following: Deferred Outflows increased 76,274,558 154,992,441 Deferred Inflows decreased Net Pension Liability increased (247,387,332)(16,120,333)The net change in net OPEB liability, deferred outflows, and deferred inflows is reported in the statement of activities, but does not require the use of current financial resources and, therefore, is not reported as expenditures in the governmental funds. The net change consists of the following: (4,810,547)Deferred Outflows decreased \$ Deferred Inflows increased (90,452,193)Net OPEB Liability decreased 125,495,313 30,232,573 An internal service fund is used by the District to charge the costs of workers' compensation to the individual funds. The change in net position of the following internal service fund is reported in the government-wide statements:

The accompanying notes to the basic financial statements are an integral part of this statement.

Workers' Compensation Fund

Change in Net Position for Governmental Activities (Exhibit A-2)

STATEMENT OF NET POSITION PROPRIETARY FUNDS JUNE 30, 2023

		_	Business-type Activities	_	Governmental Activities
Data Control Codes	_	_	Enterprise Fund Community Programs	_	Internal Service Fund Workers' Compensation
	ASSETS				
	Current Assets:				
1110	Cash and Cash Equivalents	\$	444,584	\$	336,743
1120	Current Investments	_	1,929,983	_	4,701,544
	Total Current Assets	_	2,374,567	_	5,038,287
	Capital Assets, Net of Accumulated Amortization:				
1553	Right-to-Use Subscriptions	_	52,280	_	
	Total Capital Assets, Net of Accumulated Amortization	_	52,280	_	<u>-</u>
1000	Total Assets	-	2,426,847	_	5,038,287
	LIABILITIES				
	Current Liabilities:				
2110	Accounts Payable		10		-
2123	Claims Payable - Due within one year		-		1,514,175
2131	Subscriptions Payable - Due within one year		58,810		-
2160	Accrued Wages Payable		96,658		-
2170	Due to Other Funds	_	1,420,085	_	
	Total Current Liabilities		1,575,563		1,514,175
	Noncurrent Liabilities:				
2590	Claims Payable - Due in more than one year	_		_	3,161,201
	Total Noncurrent Liabilities	_		_	3,161,201
2000	Total Liabilities	-	1,575,563	_	4,675,376
	NET POSITION				
3200	Net Investment in Capital Assets		(6,530)		-
3900	Unrestricted		857,814		362,911
3000	<b>Total Net Position</b>	\$	851,284	\$	362,911

# CYPRESS-FAIRBANKS INDEPENDENT SCHOOL DISTRICT

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUNDS

FOR THE FISCAL YEAR ENDED JUNE 30, 2023

Data Control Codes		Business-type Activities Enterprise Fund Community Programs	Governmental Activities Internal Service Fund Workers' Compensation
	OPERATING REVENUES		
5700	Charges for Services	\$ 7,036,371	\$ -
5700	Contributions from Employer		2,568,023
5020	Total Operating Revenues	7,036,371	2,568,023
	OPERATING EXPENSES		
6100	Payroll Costs	5,006,987	67,195
6200	Purchased and Contracted Services	315,799	-
6300	Supplies and Materials	95,405	-
6400	Other Operating Expenses	300,056	2,850,676
6449	Amortization Expense	52,280_	
6030	Total Operating Expenses	5,770,527	2,917,871
1200	Operating Income (Loss)	1,265,844	(349,848)
	NONOPERATING REVENUES		
7000	Investment Earnings	78,598_	180,045
7950	Total Nonoperating Revenues	78,598	180,045
	Income (Loss) before Transfers	1,344,442	(169,803)
8911	Transfers Out	(1,400,000)	<u>-</u>
1300	Change in Net Position	(55,558)	(169,803)
0100	Net Position - Beginning	906,842	532,714
3000	Net Position - Ending	\$ 851,284	\$ 362,911

# CYPRESS-FAIRBANKS INDEPENDENT SCHOOL DISTRICT STATEMENT OF CASH FLOWS

PROPRIETARY FUNDS

FOR THE FISCAL YEAR ENDED JUNE 30, 2023

	En	usiness-type Activities terprise Fund Community Programs	Inte	Governmental Activities rnal Service Fund Workers' Compensation
CASH FLOWS FROM OPERATING ACTIVITIES				
Cash Received from Services Provided	\$	6,995,656	\$	2,560,023
Cash Payments for Claims		-		(2,896,649)
Cash Payments for Goods and Services		(717,272)		-
Cash Payments for Employees		(5,022,573)		(67,195)
Net Cash Provided (Used) for Operating Activities		1,255,811		(403,821)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Transfers to Other Funds		(1,400,000)		_
Net Cash Used for Noncapital Financing Activities		(1,400,000)		-
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTI	VITIES			
Principal Payments for Subscription Liabilities	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	(45,750)		_
Net Cash Used for Capital and Related Financing Activities		(45,750)		-
CASH FLOWS FROM INVESTING ACTIVITIES				
Interest and Dividends Received on Investments		78,598		180,045
Sale (Purchase) of Investments		111,967		(249,473)
Net Cash Provided (Used) by Investing Activities		190,565		(69,428)
Net Increase (Decrease) in Cash and Cash Equivalents		626		(473,249)
Cash and Cash Equivalents at Beginning of Year		443,958		809,992
Cash and Cash Equivalents at End of Year	\$	444,584	\$	336,743
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) FOR OPERATING ACTIVITIES:				
Operating Income (Loss)	\$	1,265,844	\$	(349,848)
Amortization Expense		52,280		-
Change in Assets and Liabilities:				
Decrease in Accounts Payable/Claims Payable		(6,012)		(45,973)
Decrease in Accrued Wages Payable		(15,586)		-
Decrease in Due to Other Funds		(40,715)		(8,000)
Net Cash Provided (Used) for Operating Activities	\$	1,255,811	\$	(403,821)

The accompanying notes to the basic financial statements are an integral part of this statement.

# CYPRESS-FAIRBANKS INDEPENDENT SCHOOL DISTRICT

Exhibit D-1

STATEMENT OF NET POSITION FIDUCIARY FUND JUNE 30, 2023

Data Control Codes		Custodial Fund	<u>1</u>
	ASSETS		
1110	Cash and Cash Equivalents	\$ 433,669	
1120	Current Investments	5,032,575	
1290	Other Receivables	2,051	
1000	Total Assets	5,468,295	_
	LIABILITIES		
2110	Accounts Payable	312,723	
2000	Total Liabilities	312,723	_
	NET POSITION		
3800	Restricted for Student Clubs and Organizations	4,596,896	
3800	Restricted for Staff Groups	558,676	
	Total Net Position	\$ 5,155,572	_

# CYPRESS-FAIRBANKS INDEPENDENT SCHOOL DISTRICT STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

Exhibit D-2

FIDUCIARY FUND

FOR THE FISCAL YEAR ENDED JUNE 30, 2023

Data Control Codes	  -	Custodial Fund
	ADDITIONS	
	Dues and Contributions:	
5700	Student Clubs and Organizations	\$ 5,601,209
5700	Staff Groups	680,733
5020	Total Dues and Contributions	6,281,942
	Investment Earnings:	
7000	Interest	213,806
7950	Total Investment Earnings	213,806
	Total Additions	6,495,748
	DEDUCTIONS	
6400	Miscellaneous Operating Expenses	5,870,628
	Total Deductions	5,870,628
	Net Increase in Fiduciary Net Position	625,120
NB	Net Position - Beginning	4,530,452
NE	Net Position - Ending	\$ 5,155,572

#### I. Summary of Significant Accounting Policies

# A. Reporting Entity

The Cypress-Fairbanks Independent School District (the District) is governed by a seven-member Board of Trustees (Board), which has governance responsibilities over all activities related to public elementary and secondary education within the District. Because members of the Board are elected by the public; have authority to make decisions; appoint management and significantly influence operations; and have primary accountability for fiscal matters; the District is not included in any other governmental reporting entity. The accompanying financial statements present the operations of the District. There are no component units, entities for which the District is considered to be financially accountable, included within the reporting entity.

The District receives funding from local, state, and federal government sources and must comply with the requirements of these funding source entities.

#### **B.** Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the District. As a general rule, the effect of interfund activity has been removed from these statements. Direct expenses are not eliminated from the various functional categories. Interfund services that are provided and used are not eliminated in the process of consolidation. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Depreciation expense, amortization expense, and workers' compensation claims have been allocated to all applicable functions in order to present the expenses of the District more accurately in the statement of activities. *Program revenues* include 1) charges to students or users who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Where applicable, certain indirect costs are included in program expenses reported for individual functions and activities. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### C. Implementation of New Accounting Standards

GASB Statement No. 96, Subscription-Based Information Technology Arrangements (GASB 96), provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users. This statement 1) defines a SBITA; 2) establishes that a SBITA results in a right-to-use subscription intangible asset and a corresponding liability; 3) provides the capitalization criteria for outlays other than subscription payments; and 4) requires note disclosures regarding a SBITA. The requirements of this statement are effective for reporting periods beginning after June 15, 2022 and all reporting periods thereafter. GASB 96 was implemented in the District's 2022-23 financial statements, resulting in recognition of \$4,895,602 in subscription assets and subscription liabilities as of July 1, 2022 within governmental activities and \$104,560 in subscription assets and subscription liabilities as of July 1, 2022 within business-type activities and the enterprise fund to conform to the new standard.

#### D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The accounting policies of the District comply with the rules prescribed in the Texas Education Agency's (TEA) *Financial Accountability System Resource Guide*. These accounting policies conform to generally accepted accounting principles (GAAP) applicable to state and local governments.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary funds and fiduciary funds financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The fiduciary fund financial statements reflect the District's custodial fund. Because the District acts as custodian for this fund, it is not included in the government-wide financial statements and income cannot be used for the District's operations.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers property tax revenues to be available if they are collected within 60 days and all other revenues within 120 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to pension liability, OPEB liability, compensated absences, leases, financed purchases, subscriptions, and claims and judgments, are recorded only when payment is due.

Grant and similar revenues, revenues received from the State of Texas, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the District.

The District's accounting system is organized and operated on the basis of funds, each of which is a separate accounting entity with a self-balancing set of accounts. The District's resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The District reports the following major governmental funds:

The *general fund* is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. Major revenue sources include local property taxes and state funding under the Foundation School Program. Expenditures include all costs associated with the daily operations of the schools except for programs funded by certain local, state and federal sources, school construction and debt service.

The *debt service fund* accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds. The primary revenue source is local property taxes levied specifically for debt service.

The *capital projects fund* is used to account for proceeds from sales of bonds and other revenues to be used for acquiring school sites; constructing, renovating and equipping District facilities; purchasing buses; and technology projects and enhancements.

The District reports the following nonmajor governmental funds:

The *special revenue funds* account for the District's National School Breakfast and Lunch Program, Campus Activity Funds and all federal, state and locally funded grants. These grants are awarded to the District for the purpose of accomplishing specific educational tasks as defined in the grant awards.

The District reports the following proprietary fund types:

The *internal service fund* accounts for the District's workers' compensation plan, which is supported principally by District contributions.

The *enterprise fund* accounts for the District's operation of a before and after school care program and summer programs (Community Programs). This fund is supported principally by revenues generated through program fees.

The District reports the following fiduciary fund type:

The *custodial fund* is used to account for assets held by the District as custodian for student clubs and organizations and staff groups. The funds being custodial in nature are not used for the District's operations.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Interfund services that are provided and used are not eliminated in the process of consolidation.

Amounts reported as *program revenues* include 1) charges to students or users for goods, services, or privileges provided and 2) operating grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes, investment income, and grants and contributions not restricted to specific programs.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's internal service fund are charges to the fund for workers' compensation. Operating expenses for the internal service fund includes the cost of services and administrative expenses. The principal operating revenues of the District's enterprise fund are fees charged for before and after school care for elementary students and summer programs for all students of the District who elect to participate in the community programs. Operating expenses of the enterprise fund include the cost of payroll, contracted services, supplies, and other miscellaneous operating costs to run the program. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses for the internal service fund and the enterprise fund.

#### E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balances

# 1. Deposits and Investments

The District's cash and cash equivalents are considered to be cash on hand and demand deposits with original maturities of three months or less from date of acquisition.

Investments for the District, except for certain investment pools, are reported at fair value. The investment pools operate in accordance with appropriate state laws and regulations and are reported at amortized cost or fair value.

### 2. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

Property tax receivables include unpaid property taxes at year-end and are shown net of an allowance for uncollectibles. Net property tax receivables are stated at the amount estimated to be collectible based on the District's collection experience. Revenues from property taxes are recognized when levied to the extent they are available (collected within 60 days after the close of the fiscal year). However, not all outstanding property taxes are expected to be collected within one year of the date of the financial statements.

Property values are determined by the Harris County Appraisal District as of January 1 of each year. Prior to July 1 of each year, the District must adopt its annual budget and as soon thereafter as practicable, shall adopt a tax rate thus creating the tax levy. Property taxes for the current calendar year are levied on approximately October 1 of each year and are payable by January 31 of the following year. Property tax receivables are recorded as of the date levied. Unpaid taxes become delinquent on February 1 and a tax lien on real property is created as of July 1 of each year. Delinquent taxes collected are prorated between the general fund and the debt service fund based on rates adopted for the year of the levy. Deferred inflows of resources are recorded in an amount equal to the net taxes receivable less subsequent 60-day collection at the fund level.

## 3. Inventories and Prepaid Items

Inventories consisting of supplies and materials are valued at weighted average cost when an item is purchased and are subsequently recognized as expenditures when consumed. A portion of fund balance is reported as nonspendable to reflect minimum inventory quantities considered necessary for the District's continuing operations.

Food service commodities, personal protective equipment (PPE) inventory, and transportation and maintenance supplies are charged to expenditures when received or purchased. Food service commodities and PPE inventory are recorded at fair market value on the date received. Commodities and PPE inventory are recognized as revenues in the period received when all the eligibility requirements are met.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the government-wide and proprietary fund financial statements and reported as an expense when consumed rather than when purchased. In the governmental funds, prepaid expenditures are recorded as an expenditure when purchased rather than when consumed.

### 4. Capital Assets

Capital assets, which include land, construction in progress, buildings and improvements, furniture and equipment, right-to-use buildings, equipment, and subscriptions, and infrastructure assets (e.g., roads, bridges, sidewalks and similar items), are reported in the governmental activities column in the government-wide financial statements. The District's infrastructure includes parking lots and roads associated with various buildings. The cost of the infrastructure was initially capitalized with the building cost and is being depreciated over the same useful life as the building. Capital assets are defined by the District as assets with an initial, individual cost that equals or exceeds \$5,000 with a useful life greater than one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Buildings and improvements, and furniture and equipment of the District are depreciated using the straight-line method over the following estimated useful lives:

Assets	<b>Years</b>
Buildings and Improvements	10-40
Furniture and Equipment	3-15

Land and construction in progress are not depreciated. Right-to-use assets are amortized over the shorter of the duration of the lease/subscription or the useful life using the straight-line method.

#### 5. Compensated Absences

It is the District's policy to permit employees to accumulate earned but unused state personal and sick leave days and local sick leave days. Upon retirement, an employee is entitled to full reimbursement for accumulated, unused days if the employee (1) has a minimum of ten (10) years of consecutive service in the District immediately preceding retirement; and (2) is eligible to receive benefits under the Texas Teacher Retirement System (TRS) on an unreduced pension/annuity immediately upon separation from the District. An eligible employee will be reimbursed a maximum of \$18,750 based on 150 of unused personal and sick leave days at \$125 per day. Employees who have been employed five to nine years with the District may draw 50 percent to 90 percent of the maximum benefit, respectively. All accumulated personal and sick leave for qualifying employees is reported in the government-wide financial statements. A liability is recorded in the governmental funds for only the amount of personal and sick leave that is due to those employees who had retired but had not yet been paid as of June 30, 2023.

Annual vacation time is granted to 250-day non-professional and professional employees; however, any unused vacation time lapses at the end of each calendar year. A liability is recorded in the government-wide and governmental funds financial statements for only those employees with vacation days that had retired but had not yet been paid as of June 30, 2023.

# 6. Long-term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities and proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

### 7. Deferred Outflows/Inflows of Resources

Deferred outflows of resources represent a consumption of net assets that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until that time. Deferred inflows of resources represent an acquisition of net assets that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time.

Deferred outflows/inflows of resources are amortized as follows:

- Deferred outflows/inflows from pension and OPEB activities are amortized over the weighted average remaining service life of all participants in the respective qualified pension plan and OPEB plan, except for projected and actual earnings differences on investments which are amortized on a closed basis over a 5year period.
- Deferred charge/gain on refunding is amortized over the shorter of the life of the refunded or refunding debt.
- Property taxes are recognized in the period the amount becomes available.
- District contributions to the pension and OPEB plans after the measurement date are recognized in the subsequent year.
- Deferred inflows from leases are adjusted over the life of the lease by the current portion of the principal received.

#### 8. Net Position Flow Assumptions

Sometimes the District will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted-net position and unrestricted-net position in the government-wide, proprietary funds, and fiduciary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's policy to consider restricted-net position to have been depleted before unrestricted-net position is applied.

#### 9. Fund Balance Flow Assumptions

Sometimes the District will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). It is the District's policy to use restricted resources first, then unrestricted resources as they are needed. In order to calculate the amounts to report as unrestricted (committed, assigned, and unassigned) fund balance in the governmental funds financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. The District considers that committed amounts would be reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any unrestricted fund balance classification could be used.

#### 10. Fund Balance Policies

In the fund financial statements, governmental funds report fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which the amounts in the respective governmental funds can be spent. Per Board policy, the District shall maintain a balance in the general fund equal to at least 25 percent of its general operating expenditures, excluding any nonspendable fund balance. The District reports the following classifications of fund balance:

The *nonspendable* classification accounts for amounts that are not in spendable form. The amounts reported in this category pertain to inventories that the District does not expect to convert to cash.

The *restricted* classification accounts for amounts that have external constraints imposed upon the use of the resources by bondholders, grantors, laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The amounts reported in this category include funding from external sources such as state and federal grants, tax levies for the repayment of principal and interest on long-term debt, and unspent bond proceeds for the construction and equipment of school facilities.

The *committed* classification accounts for amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the District's Board. These amounts can only be used for the purpose intended, which requires formal Board action by passage of a resolution to establish (as noted in Board minutes), unless the Board modifies or removes the specified use by taking the same formal Board action. The amounts reported in this category include the campus activity fund balances in the special revenue fund and self-funded workers' compensation, unemployment benefits, and insurance plans in the general fund.

The *assigned* classification accounts for amounts that the District intends to use for a specific purpose. Pursuant to Board Policy CE Local, the Board delegates to the Superintendent or designee the responsibility to assign funds. The amounts reported in this category include outstanding encumbrances at the end of the fiscal year and future appropriations over estimated revenues. Also included in this category is other purposes which includes the District's cost of insurance deductibles, operating cost of future school buildings, and the liability for compensated absences.

The *unassigned* classification accounts for the residual amount in the general fund. The general fund is the only fund that reports a positive unassigned fund balance amount. In other governmental funds it is not appropriate to report a positive unassigned fund balance amount.

#### 11. Leases

#### Lessee

The District is a lessee for noncancelable leases of property and equipment. The District recognizes a lease liability, reported with long-term debt, and a right-to-use lease asset, reported with other capital assets, in the government-wide financial statements. The District recognizes lease liabilities with an initial individual value of \$5,000 or more.

At the commencement of a lease, the District measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments. The lease asset is initially measured at the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over the shorter of the lease term or it's useful life.

Key estimates and judgements related to leases include how the District determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The District uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancelable period of the lease.
- Lease payments included in the measurement of the liability are composed of fixed payments, variable payments fixed in substance or that depend on an index or a rate, purchase option price that the District is reasonably certain to exercise, lease incentives receivable from the lessor, and any other payments that are reasonably certain of being required based on an assessment of all relevant factors.

The District has entered into multiple lease agreements as lessee. The leases allow the right to use buildings/infrastructure over the terms of the lease. The District is required to make monthly payments at its incremental borrowing rate or interest rate stated or implied within the leases. The lease rate, term and ending lease liabilities are as follows:

#### Leases Payable Governmental Activities - Lessee

	Interest	Lease Term		Ending
	Rates	in Months	_	Balance
Buildngs/Infrastructure	0.648% - 1.664%	34 - 140	\$	665,944
<b>Total Governmental Activities</b>			\$	665,944

The District monitors changes in circumstances that would require a remeasurement of its leases and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability. As of June 30, 2023, the schedule of lease payments is as follows:

# Principal and Interest Requirements to Maturity Governmental Activities - Lessee

Fiscal	Principal		Interest		Total
Year	<u> </u>	Payments	 Payments	_	Payments
2024	\$	263,161	\$ 7,682	\$	270,843
2025		50,946	6,247		57,193
2026		43,388	5,525		48,913
2027		44,116	4,797		48,913
2028		44,855	4,057		48,912
2029-2033		219,478	8,784		228,262
<b>Total Requirements</b>	\$	665,944	\$ 37,092	\$	703,036

#### Lessor

The District is a lessor for noncancelable leases of property and equipment. The District recognizes a lease receivable and a deferred inflow of resources in the government-wide and governmental fund financial statements.

At the commencement of a lease, the District initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments. The deferred inflow of resources is initially measured at the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term. The District has \$8,158,073 remaining in lease receivables and \$7,898,779 remaining in deferred inflows as of June 30, 2023. The District recorded lease revenue including interest of \$373,366 in the fiscal year.

Key estimates and judgements related to leases include how the District determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts.

- The District uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancelable period of the lease.
- Lease payments included in the measurement of the lease receivable are composed of fixed payments from the lessee, variable payments from the lessee that are fixed in substance or that depend on an index or a rate, residual value guarantee payments from the lessee that are fixed in substance, and any lease incentives that are payable to the lessee.

The District has entered into multiple lease agreements as lessor. The leases allow the lessee the right-to-use cell towers and District sites over the terms of the lease. The District receives monthly payments at its incremental borrowing rate or interest rate stated or implied within the leases. The lease rate, terms and ending lease receivables are as follows:

#### Leases Receivable Governmental Activities - Lessor

	Interest	Lease Term		Ending
	Rates	in Months		Balance
Cell Towers	0.250% - 2.405%	72 - 350	\$	7,964,155
Site Leases	0.648%	57	_	193,918
Total Government	tal Activities		\$	8,158,073

The District monitors changes in circumstances that would require a remeasurement of its leases and will remeasure the lease receivable and deferred inflow of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable. As of June 30, 2023, expectation of lease receipts through the expiration of all leases is as follows:

#### Principal and Interest Expected to Maturity Governmental Activities - Lessor

Fiscal Year		. r		Interest Payments		Total Payments
2024		290,020	\$	93,874	\$	383,894
2025		303,080		91,664		394,744
2026		318,615		89,297		407,912
2027		273,176		87,191		360,367
2028		284,337		85,219		369,556
2029-2033	1,3	224,008		393,013		1,617,021
2034-2038	1,3	234,612		328,073		1,562,685
2039-2043	1,:	530,202		241,242		1,771,444
2044-2048	1,	886,871		126,580		2,013,451
2049-2051	:	813,152		11,221	_	824,373
<b>Total Expected</b>	\$ 8,	158,073	\$	1,547,374	\$	9,705,447

# 12. Subscription-Based Information Technology Arrangements (SBITA)

The District has noncancellable contracts with SBITA vendors for the right to use information technology (IT) software, alone or in combination with tangible capital assets (the underlying IT assets). The District recognizes a subscription liability, reported with long-term debt, and a right-to-use subscription asset (an intangible asset), reported with capital assets, in the government-wide and proprietary fund financial statements. The District recognizes subscription liabilities with an initial individual value of \$5,000 or more.

At the commencement of a SBITA, the District initially measures the subscription liability at the present value of payments expected to be made during the subscription term. Subsequently, the subscription liability is reduced by the principal portion of SBITA payments. The subscription asset is initially measured at the initial amount of the subscription liability, adjusted for SBITA payments made at or before the SBITA commencement date, plus certain initial implementation costs. Subsequently, the subscription asset is amortized on a straightline basis over the shorter of the subscription term or the useful life of the underlying IT assets.

Key estimates and judgements related to SBITAs include how the District determines (1) the discount rate it uses to discount the expected subscription payments to present value, (2) subscription term, and (3) subscription payments.

- The District uses its incremental borrowing rate as the discount rate for SBITAs.
- The subscription term includes the noncancellable period of the SBITA.
- Subscription payments included in the measurement of the subscription liability are composed of fixed payments, variable payments fixed in substance or that depend on an index or a rate, termination penalties if the District is reasonably certain to exercise such option, subscription contract incentives receivable from the SBITA vendor, and any other payments that are reasonably certain of being required based on an assessment of all relevant factors.

The District has entered into multiple subscription arrangements for both governmental activities and business-type activities. The subscriptions allow the right to use information technology over the terms of the subscription. The District is required to make annual payments at its incremental borrowing rate or interest rate stated or implied within the subscriptions. The subscription rate, terms, and ending subscription liabilities are as follows:

## Subscriptions Payable Governmental Activities - SBITA

	Interest	Lease Term	Ending
	Rates	in Months	Balance
Subscriptions	2.023% - 2.184%	24 - 60	\$ 2,417,139
Total Governmen	tal Activities		<b>\$</b> 2,417,139

# Subscriptions Payable Business-type Activities - SBITA

	Interest	Lease Term		Ending
	Rates	in Months	_	Balance
Subscription	2.024%	24	\$	58,810
Total Business-type A	Activities		\$	58,810

The District monitors changes in circumstances that would require a remeasurement of its SBITAs and will remeasure the subscription asset and liability if certain changes occur that are expected to significantly affect the amount of the subscription liability. As of June 30, 2023, the schedule of subscription payments is as follows:

# Principal and Interest Requirements to Maturity Governmental Activities - SBITA

Fiscal		Principal Interest				Total
Year	_	Payments	_	Payments	_	Payments
2024	\$	2,365,538	\$	49,105	\$	2,414,643
2025	_	51,601	_	1,127	_	52,728
<b>Total Requirements</b>	\$	2,417,139	\$	50,232	\$	2,467,371

#### Principal and Interest Requirements to Maturity Business-type Activities - SBITA

Fiscal	Principal		Interest	Total
Year	 Payments_	P	ayments	<b>Payments</b>
2024	\$ 58,810	\$	1,190	\$ 60,000
<b>Total Requirements</b>	\$ 58,810	\$	1,190	\$ 60,000

#### 13. Pensions

The fiduciary net position of the Teacher Retirement System of Texas (TRS) has been determined using the flow of economic resources measurement focus and full accrual basis accounting. This includes for purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, and information about assets, liabilities and additions to/deductions from TRS's fiduciary net position. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# 14. Other Post-Employment Benefits

The fiduciary net position of the Teacher Retirement System of Texas (TRS) TRS-Care Plan has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to other post-employment benefits, OPEB expense, and information about assets, liabilities and additions to/deductions from TRS-Care's fiduciary net position. Benefit payments are recognized when due and payable in accordance with the benefit terms. There are no investments as this is a pay-as you-go plan and all cash is held in a cash account.

## 15. Use of Estimates

A number of estimates relating to the reporting of revenues, expenditures, assets and liabilities, and the disclosure of contingent liabilities were used to prepare these financial statements in conformity with GAAP. Actual results could differ from those estimates.

#### 16. Data Control Codes

The Data Control Codes refer to the account code structure prescribed by the TEA in the *Financial Accountability System Resource Guide*. TEA requires school districts to display these codes in the financial statements filed with the Agency in order to ensure accuracy in building a statewide database for policy development and funding plans.

#### II. Stewardship, Compliance, and Accountability

# A. Budgetary Information

The Board of Trustees adopts an appropriated budget for the general fund, debt service fund, and the National School Breakfast and Lunch Program special revenue fund on a basis consistent with GAAP. Budgetary information for the general fund appears in the required supplementary information subsection where the District compares the final amended budget to actual revenues and expenditures. Per regulatory requirements, the debt service fund and the National School Breakfast and Lunch Program special revenue fund are required to be reported with the original budget, final amended budget and actual revenues and expenditures. These schedules are included in the combining and individual fund financial statements and schedules subsection. All other governmental funds adopt project-length budgets. All annual appropriations lapse at fiscal year-end.

The following procedures are followed in establishing the budgetary data reflected in the financial schedules:

- 1. Prior to June 19 of the preceding fiscal year, the District prepares a budget for the next succeeding fiscal year beginning July 1. The operating budget includes proposed expenditures and the means of financing them.
- 2. A meeting of the Board is then called for the purpose of adopting the proposed budget after ten days' public notice of the meeting has been given.
- **3.** Prior to July 1, the budget is formally approved and adopted by the Board.

The appropriated budget is prepared by fund and function. The District's campus/department heads may make transfers of appropriations within a campus/department. Transfers of appropriations between campuses/departments require the approval of the District's management. Increasing any one of the functional spending categories, or revenues object accounts and other resources require the approval of the Board. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the function level within a fund. The District made several supplemental budgetary revisions throughout the year, primarily in the general fund. These revisions are further detailed in the notes to the required supplementary information.

#### **B.** Encumbrances

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year-end are reported as restricted, committed, or assigned, as appropriate.

At June 30, 2023, certain amounts which were previously restricted, committed, or assigned for specific purposes have been encumbered in the governmental funds. Significant encumbrances included in governmental fund balances are as follows:

	Encumbrances Included in:							
	Restricted		Committed		Assigned			
	<b>Fund Balance</b>		<b>Fund Balance</b>		<b>Fund Balance</b>			
General Fund	\$ -	\$	-	\$	5,006,118			
Capital Projects Fund	264,598,287		-		-			
Total Nonmajor Funds	2,793,449		883,721					
Total Encumbrances	\$ 267,391,736	\$	883,721	\$	5,006,118			

#### III. Detailed Notes on All Funds

#### A. Deposits and Investments

Cash Deposits: The District's funds are required to be deposited and invested under the terms of a depository contract pursuant to the Texas School Depository Act. The depository bank pledges securities which comply with state law and these securities are held for safekeeping and trust with the District's and the depository banks' agent bank. The pledged securities are in compliance with the Texas Government Code, Chapter 2257 "Collateral for Public Funds", and are sufficient to meet the terms agreed to in the current depository contract as approved by TEA.

Investments: The District's investment policy is in accordance with the Public Funds Investment Act, the Public Funds Collateral Act, and federal and state laws. The District further limits its investments to obligations of the U.S. Treasury or the State of Texas, certain U.S. Agencies, certificates of deposit, no-load money market mutual funds, certain municipal securities, repurchase agreements, banker's acceptances, commercial paper or investment pools.

For fiscal year 2023, the District invested in certificates of deposit, the Texas Local Government Investment Pool (TexPool), Texas CLASS, Texas Association of School Boards Lone Star Investment Pool (Lone Star), and Local Government Investment Cooperative (LOGIC) Investment Pool. TexPool is duly chartered and overseen by the State Comptroller's Office, managed and serviced by Federated Hermes. State Street Bank serves as the custodial bank. The portfolio consists of U.S. Government securities; collateralized repurchase and reverse repurchase agreements; no-load money market mutual funds regulated by the Securities and Exchange Commission (SEC) and rated AAAm by Standard and Poor's; and securities lending programs. Texas CLASS is organized under the Ninth Amended and Restated Trust Agreement in accordance with all the requirements contained in section 2256.016 of the Act. Texas CLASS is administered by Public Trust Advisors, LLC and all funds are held by the custodial agent, UMB Bank, N.A. Texas CLASS may invest in obligations of the U.S. or its agencies and instrumentalities; repurchase agreements; SEC-registered money market funds rated in the highest rating category by at least one Nationally Recognized Statistical Rating Organization (NRSRO); and commercial paper rated A-1, P-1 or equivalent by two nationally recognized rating agencies. Lone Star is duly chartered by the State of Texas Interlocal Cooperation Act, is administered by First Public, LLC, and managed by American Beacon Advisors and Mellon Investment Corp (Dreyfus). State Street Bank is the custodial bank. Lone Star Corporate Overnight Plus Fund may invest in obligations of the U.S. or its agencies and instrumentalities; other obligations insured by the U.S.; fully collateralized repurchase agreements having a defined termination date, secured by obligations described previously; SEC-regulated no-load money market mutual funds, the assets which consist exclusively of the obligations described above; and commercial paper rated A-1, P-1 or equivalent by two nationally recognized rating agencies. LOGIC is duly chartered by the State of Texas Interlocal Cooperation Act, is administered by Hilltop Securities, Inc. and J.P. Morgan Asset Management, Inc. (JPMAM), and managed by JPMAM, who provides custody, fund accounting and investment management. Transfer agency services are provided by DST Asset Manager Solutions, Inc. LOGIC may invest in obligations of the U.S. or its agencies and instrumentalities; repurchase agreements; SEC-registered money market funds rated in the highest rating category by at least one NRSRO; and commercial paper rated A-1, P-1 or equivalent by two nationally recognized rating agencies.

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. GASB Statement No. 72, *Fair Value Measurement and Application* provides a framework for measuring fair value which establishes a three-level fair value hierarchy that describes the inputs that are used to measure assets and liabilities.

- Level 1 inputs are quoted prices (unadjusted) for identical assets or liabilities in active markets that a government can access at the measurement date.
- Level 2 inputs are inputs other than quoted prices within Level 1 that are observable for an asset or liability, either directly or indirectly.
- Level 3 inputs are unobservable inputs for an asset or liability.

The fair value hierarchy gives the highest priority to Level 1 inputs and the lowest priority to Level 3 inputs. If a price for an identical asset or liability is not observable, a government should measure fair value using another valuation technique that maximizes the use of relevant observable inputs and minimizes the use of unobservable inputs. If the fair value of an asset or a liability is measured using inputs from more than one level of the fair value hierarchy, the measurement is considered to be based on the lowest priority level input that is significant to the entire measurement.

The District's investment balances, including fiduciary funds, and weighted average maturity of such investments are as follows:

. . . . .

			Me	Fair Value easurement Using			
	-	Current Investments	_	Significant Other Observable Inputs (Level 2)	Percent of Total Investments	Weighted Average Maturity (Days)	Weighted Average Credit Risk
Investments Measured at Amortized Cost Investment Pools TexPool	\$	83,565	\$	-	0.01%	26	AAAm*
Investments Measured at Net Asset Value Investment Pools							
Lone Star Corporate Overnight Plus Fund		511,276,196		-	33.23%	35	AAAf/S1+*
Texas CLASS		612,641,927		-	39.82%	45	AAAm*
LOGIC		399,704,291		-	25.98%	40	AAAm*
Investments Measured at Fair Value							
Certificates of Deposit	_	15,000,000	_	15,000,000	0.97%	423	Not rated
Total	\$	1,538,705,979	\$_	15,000,000	100.00%		
Portfolio Weighted Average Maturity						44	

<sup>\*</sup> S&P rating only

*Investment Pools* are measured at amortized cost or net asset value (NAV), which approximates fair value, and are not subject to level reporting.

Certificates of Deposit classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

The *TexPool* investment pool is an external investment pool measured at amortized cost. In order to meet the criteria to be recorded at amortized cost, the investment pool must transact at a stable net asset value per share and maintain certain maturity, quality, liquidity and diversification requirements within the investment pool. The investment pool transacts at a net asset value of \$1.00 per share, has weighted average maturities of 60 days or less and weighted average lives of 120 days or less, investments held are highly rated by nationally recognized statistical rating organizations, have no more than 5% of portfolio with one issuer (excluding U.S. government securities), and can meet reasonably foreseeable redemptions. TexPool has a redemption notice period of one day and may redeem daily. The investment pool's authority may only impose restrictions on redemptions in the event of a general suspension of trading on major securities markets, general banking moratorium or national state of emergency that affects the pool's liquidity.

The *Lone Star*, *Texas CLASS*, and *LOGIC* investment pools are external investment pools measured at NAV, which approximates fair value. Lone Star, Texas CLASS, and LOGIC's strategy is to seek preservation of principal, liquidity and current income through investment in a diversified portfolio of short-term marketable securities. The District has no unfunded commitments related to the investment pools. Lone Star, Texas CLASS, and LOGIC have a redemption notice period of one day and may redeem daily. The investment pools' authorities may only impose restrictions on redemptions in the event of a general suspension of trading on major securities markets, general banking moratorium or national or state emergency that affects the pools' liquidity.

Interest Rate Risk: Interest rate risk is the risk that changes in interest rates may adversely affect the value of the investments. The District monitors interest rate risk utilizing weighted average maturity analysis. In accordance with its investment policy, the District reduces its exposure to declines in fair values by limiting the weighted average maturity of its investment portfolio as a whole to no more than 547 days (18 months), diversification, and by holding securities to maturity. In addition, the District shall not directly invest in an individual security maturing more than three years from the date of purchase.

Custodial Credit Risk: The District's agent holds securities in the District's name; therefore, the District is not exposed to custodial credit risk. Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker/dealer) to a transaction, a government will not be able to recover the value of its investments or collateral securities that are in the possession of another party. The District's policy requires that the investments of the District shall be secured through third-party custodial and safekeeping procedures as designated by the District.

*Credit Risk:* State law and the District's investment policy limits investments in all categories to top ratings issued by nationally recognized statistical rating organizations. The credit ratings for the District's investments are disclosed in the table on the previous page.

Concentration of Credit Risk: The District's investment policy requires the investment portfolio to be diversified in terms of investment instruments, maturity scheduling, and financial institutions in order to reduce the risk of loss resulting from over-concentration of assets in a specific class of investments, specific maturity, or specific issuer.

#### **B.** Receivables

Receivables as of year-end for the District's individual major funds and nonmajor governmental funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

		General		Debt Service		Nonmajor Governmental		Total
Receivables:	_		_		-		_	
Property Taxes	\$	24,921,124	\$	10,463,003	\$	-	\$	35,384,127
Due From Other Governments:								
Local		-		-		1,031,232		1,031,232
State		118,820,790		-		7,903,197		126,723,987
Federal		5,003,188		168,864		53,024,733		58,196,785
Accrued Interest		483,333		-		-		483,333
Other Receivables		960,328		-		24,008		984,336
Lease Receivable		8,158,073		_		-		8,158,073
Gross Receivables		158,346,836		10,631,867	-	61,983,170	_	230,961,873
Less: Allowance for Uncollectibles		(5,967,077)		(2,505,246)		-		(8,472,323)
Net Total Receivables	\$	152,379,759	\$	8,126,621	\$	61,983,170	\$	222,489,550

Sixty-two percent of property taxes receivable is not expected to be collected in the subsequent year.

Governmental funds report unearned revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period or in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of unearned revenues reported in the governmental funds were as follows:

	 Unearned
Child Care Grant-High School Daycares (General Fund)	\$ 364,295
Cash Advance for Grants (Nonmajor Governmental Funds)	 352,818
Total Unearned Revenues For Governmental Funds	\$ 717,113

# C. Capital Assets

Capital asset activity for the year ended June 30, 2023, was as follows:

		Beginning Balance		Additions	A	Transfers, Adjustments and Dispositions		Ending Balance
Governmental Activities:	_		_		_	<u> </u>	_	
Capital Assets, not being Depreciated or Amortized:								
Land	\$	154,239,922	\$	3,358,404	\$	-	\$	157,598,326
Construction in Progress		287,338,245		149,741,004	_	(226,452,716)		210,626,533
Total Capital Assets, not being Depreciated or Amortized	_	441,578,167		153,099,408	_	(226,452,716)	_	368,224,859
Capital Assets, being Depreciated and Amortized:								
Buildings and Improvements		3,203,222,789		133,604,024		226,452,716		3,563,279,529
Furniture and Equipment		332,635,450		21,407,608		(15,349,652)		338,693,406
Right-to-Use Subscriptions *		4,895,602		1,938,575		36,680		6,870,857
Right-to-Use Lease Assets-Buildings		1,251,493		-		-		1,251,493
Right-to-Use Lease Assets-Equipment		3,582,401		-				3,582,401
Total Right-to-Use Lease Assets		4,833,894		-		-		4,833,894
Total Capital Assets, being Depreciated and Amortized	_	3,545,587,735	_	156,950,207	_	211,139,744	_	3,913,677,686
Less Accumulated Depreciation and Amortization for:								
Buildings and Improvements		(1,159,538,971)		(104,964,698)		-		(1,264,503,669)
Furniture and Equipment		(228,300,321)		(17,937,099)		15,211,246		(231,026,174)
Right-to-Use Subscriptions		-		(2,714,946)		-		(2,714,946)
Right-to-Use Lease Assets-Buildings		(297,646)		(297,646)		-		(595,292)
Right-to-Use Lease Assets-Equipment		(1,791,200)		(1,791,201)		-		(3,582,401)
Total Accumulated Amortization, Right-to-Use Lease Assets		(2,088,846)		(2,088,847)		-		(4,177,693)
Total Accumulated Depreciation and Amortization		(1,389,928,138)	_	(127,705,590)	_	15,211,246		(1,502,422,482)
Total Capital Assets, being Depreciated and Amortized,net		2,155,659,597		29,244,617		226,350,990		2,411,255,204
Governmental Activities Capital Assets, net	\$	2,597,237,764	\$	182,344,025	\$	(101,726)	\$	2,779,480,063
Business-type Activities:								
Capital Assets, being Amortized:								
Right-to-Use Subscriptions *	\$	104,560	\$		\$_	-	\$	104,560
Total Capital Assets, being Amortized	_	104,560	_	-	_	-	_	104,560
Less Accumulated Amortization for:								
Right-to-Use Subscriptions	_	_	_	(52,280)	_	-	_	(52,280)
Total Accumulated Amortization	_	-	_	(52,280)	_	-	_	(52,280)
Business-type Activities Capital Assets, net	\$	104,560	\$	(52,280)	\$	-	\$	52,280

<sup>\*</sup> Beginning balances have been adjusted to reflect the adoption of GASB 96, SBITAs.

Depreciation and amortization expense was charged to functions/programs of the District as follows:

Governmental Activities:		
11 Instruction	\$	59,217,305
12 Instructional Resources and Media Services		4,704,336
23 School Leadership		17,620,399
31 Guidance, Counseling, and Evaluation Services		380,662
33 Health Services		3,400
34 Student Transportation		10,340,128
35 Food Services		8,006,063
36 Cocurricular/Extracurricular Activities		18,685,343
41 General Administration		3,491,512
51 Plant Maintenance and Operations		1,463,583
52 Security and Monitoring Services		1,933,640
53 Data Processing Services		1,847,238
61 Community Services		11,981
Total Depreciation and Amortization Expense	\$	127,705,590
Business-type Activities:		
61 Community Services	\$_	52,280

# **Construction Commitments**

Total Depreciation and Amortization Expense

The District has active construction projects as of June 30, 2023. The projects include the construction and equipment of school facilities. At year-end, the District's active commitments with contractors are as follows:

52,280

	Remaining
<u>Project</u>	Commitment
Mark Henry Administration Building	\$ 493,191
Visual and Performing Arts Center	1,516,789
Transportation Center #6	266,185
Additions and Renovations to Existing Facilities	73,313,756
McGown Elementary School	383,802
Brosnahan Elementary School	844,843
Sprague Middle School	2,335,303
Multisite Master Plans	7,726,195
Elementary School #59	23,261,806
Baseball/Softball Field Improvements	15,595
Totals	\$ 110,157,465

# D. Interfund Receivables, Payables, and Transfers

The composition of interfund balances as of June 30, 2023, is as follows:

	Interfund Receivables			Interfund Payables	
Governmental Funds:					
General Fund	\$	19,924,909	\$	2,164,850	
Debt Service Fund		1,791,297		-	
Capital Projects Fund		5,885,357		-	
Nonmajor Governmental Funds	_	1,060,891		25,077,519	
Total Governmental Funds		28,662,454		27,242,369	
Proprietary Funds:					
Enterprise Fund				1,420,085	
Total Proprietary Funds				1,420,085	
Total - All Funds	\$_	28,662,454	\$_	28,662,454	

Interfund balances consist of short-term lending/borrowing arrangements that result primarily from payroll, warehouse ordering and other regularly occurring charges that are paid by the general fund and then charged back to the appropriate other fund. Additionally, some lending/borrowing may occur between two or more nonmajor governmental funds. Interfund balances between governmental funds and proprietary funds are eliminated in the statement of net position and reported as internal balances.

The general fund is the main operating fund of the District. The amount indicated as receivable stems from the short-term borrowing from state and federal grants that operate on a reimbursement basis and the amount of transfers-in at year-end from the enterprise fund.

The amount indicated as receivable in the capital projects fund is the amount due at year-end from state and federal grants that operate on a reimbursement basis.

The amount due to the debt service fund is the allocation of tax proceeds outstanding at year-end for the interest and sinking fund portion of the tax rate.

Interfund transfers are defined as "flows of assets without equivalent flow of assets in return and without a requirement for repayment." The composition of interfund transfers as of June 30, 2023, is as follows:

Transfers Out	Transfers In	Amount
Enterprise Fund	General Fund	\$ 1,400,000

The net position in the enterprise fund not needed for operations was transferred to the general fund.

### E. Long-term Liabilities

The District's long-term liabilities consist of bond indebtedness, workers' compensation, compensated absences, leases, financed purchases, subscriptions, net pension liability and net OPEB liability. The current requirements for general obligation bonds principal and interest expenditures are accounted for in the debt service fund. Current funding requirements for workers' compensation, compensated absences, leases, financed purchases, subscriptions, pension, and OPEB plans are accounted for in the governmental funds. There is also a current funding requirement for subscriptions in the enterprise fund. Unfunded long-term liabilities are generally liquidated with resources of the general fund.

### Changes in Long-term Liabilities

Long-term liability activity for the year ended June 30, 2023, was as follows:

		Beginning Balance		Additions		Reductions		Ending Balance		Due Within One Year
Governmental Activities:	_		•				_		_	
Bonds Payable:										
General Obligation Bonds, par	\$	3,100,660,000	\$	726,170,000	\$	(277,205,000)	\$	3,549,625,000	\$	145,785,000
Issuance Premiums(Discounts)	_	338,787,471		57,053,523		(28,599,493)		367,241,501	_	
Total Bonds Payable		3,439,447,471		783,223,523	•	(305,804,493)		3,916,866,501	_	145,785,000
Workers' Compensation		4,721,349		2,256,450		(2,302,423)		4,675,376		1,514,175
Compensated Absences		4,392,460		1,809,018		(2,085,592)		4,115,886		2,800,000
Leases Payable		2,756,223		-		(2,090,279)		665,944		263,161
Financed Purchases		1,812,453		378,761		(679,975)		1,511,239		681,598
Subscriptions Payable*		4,895,602		-		(2,478,463)		2,417,139		2,365,538
Net Pension Liability		169,555,630		280,159,159		(32,771,827)		416,942,962		-
Net OPEB Liability		340,606,217		14,729,946		(140,225,259)		215,110,904	_	-
Total Long-term Liabilities	\$_	3,968,187,405	\$	1,082,556,857	\$	(488,438,311)	\$_	4,562,305,951	\$	153,409,472
Business-type Activities:										
Subscriptions Payable*	\$_	104,560	\$		\$	(45,750)	\$_	58,810	\$_	58,810
Total Subscriptions Payable	\$_	104,560	\$		\$	(45,750)	\$	58,810	\$	58,810

<sup>\*</sup> Beginning balances have been adjusted to reflect the adoption of GASB 96, SBITAs.

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for them are included as part of the above totals for governmental activities.

#### **General Obligation Bonds**

The District issues general obligation bonds to provide funds for the construction and equipment of school facilities, purchase of buses, and to refund general obligation bonds.

General obligation bonds are direct obligations and pledge the full faith and credit of the District. These are issued as 10-30 year current interest bonds with fixed or adjustable rates. Certain outstanding bonds may be redeemed at their par value prior to their normal maturity dates in accordance with the terms of the related bond indenture. The 2010B taxable series qualified school construction bonds entitle the District to receive a subsidy payment from the federal government equal to 100% of the amount of each interest payment on these taxable bonds. As a result of Congressionally-mandated Sequestration, the federal subsidy payments for the qualified school construction bonds was reduced to 5.7 percent through fiscal year 2030.

The following is a summary of changes in the general obligation bonds for the fiscal year:

	Interest	Amounts								
	Rate	Original	Maturity		Beginning					Ending
Series	<u>Payable</u>	Issue	Date	_	Balance	Additions	_	Reductions	_	Balance
Series 2010A	0.00%	\$ 30,000,000	2026	\$	8,000,000	\$ -	\$	(2,000,000)	\$	6,000,000
Series 2010B	5.41%	25,140,000	2026		6,620,000	-		(1,655,000)		4,965,000
Series 2013	2.00-5.00%	145,845,000	2027		16,455,000	-		(16,455,000)		-
Series 2014A	2.00-5.00%	40,340,000	2032		1,170,000	-		(1,170,000)		-
Series 2014B	1.25-3.00%	114,680,000	2044		37,675,000	-		(37,675,000)		-
Series 2014C	1.00-5.00%	435,740,000	2044		360,205,000	-		(13,970,000)		346,235,000
Series 2015	4.00-5.00%	308,045,000	2035		301,780,000	-		-		301,780,000
Series 2015A	2.00-5.00%	209,045,000	2040		178,220,000	-		(11,825,000)		166,395,000
Series 2015B	1.25-4.00%	143,745,000	2040		137,995,000	-		(48,520,000)		89,475,000
Series 2016	3.00-5.00%	446,170,000	2041		364,775,000	-		(21,730,000)		343,045,000
Series 2017A	1.25-3.00%	184,725,000	2043		61,715,000	-		(61,715,000)		-
Series 2018	3.00-5.00%	187,260,000	2043		177,725,000	-		(5,130,000)		172,595,000
Series 2019	4.00-5.00%	260,070,000	2038		219,805,000	-		(13,055,000)		206,750,000
Series 2019A	3.00-5.00%	352,895,000	2044		345,550,000	-		(7,720,000)		337,830,000
Series 2020	2.25-5.00%	263,945,000	2045		263,945,000	-		(2,690,000)		261,255,000
Series 2020A	2.25-5.00%	387,150,000	2045		373,620,000	-		(19,565,000)		354,055,000
Series 2021	5.00%	40,380,000	2027		28,330,000	-		(12,330,000)		16,000,000
Series 2021A	2.125-5.00%	125,405,000	2043		125,405,000	-		-		125,405,000
Series 2021B	2.125-5.00%	91,670,000	2043		91,670,000	-		-		91,670,000
Series 2022	5.00%	124,405,000	2040		-	124,405,000		-		124,405,000
Series 2022A	4.25-5.00%	233,055,000	2047		-	233,055,000		-		233,055,000
Series 2023	4.00-5.00%	368,710,000	2048		-	368,710,000	_			368,710,000
Totals				\$ .	3,100,660,000	<b>\$</b> 726,170,000	\$	(277,205,000)	\$	3,549,625,000

As of June 30, 2023, the District had \$315,000,000 in authorized but unissued bonds remaining from the May 4, 2019 bond election.

In August 2022, the District issued \$124,405,000 of unlimited tax refunding bonds (Series 2022). The proceeds of the refunding bonds were used to convert \$37,675,000 (Series 2014B-1), \$44,330,000 (Series 2015B-3), and \$61,715,000 (Series 2017A-2) of previously issued variable rate bonds to a fixed rate. Actual debt service savings cannot be calculated since future rates on the variable rate bonds are not known at the date of conversion. The net carrying value of the old debt at the variable rate exceeded the new carrying value at the fixed rate by \$6,963,418. This deferred gain is added to the new debt and amortized over the life of the new debt.

In October 2022, the District also issued \$233,055,000 of unlimited tax school building bonds (Series 2022A). The proceeds of the tax school building bonds are to be used for building and equipping facilities, renovations, safety and security, and technology enhancements.

In May 2023, the District also issued \$368,710,000 of unlimited tax school building bonds (Series 2023). The proceeds of the tax school building bonds are to be used for building and equipping facilities, renovations, new and ongoing construction projects, safety and security, and technology enhancements.

The District has outstanding variable rate unlimited tax school building bonds. These bonds were issued as term bonds scheduled to mature on various dates. Following the initial rate period, the bonds will bear interest at a term rate determined by the remarketing agent with a term rate period of two years unless a different rate period is specified by the District; however, the interest rate mode on the bonds may at the District's option, be converted from time to time to a weekly rate, monthly rate, quarterly rate, semiannual rate, or a different term rate period; or to a flexible rate; or to a fixed rate until maturity. The bonds are subject to mandatory redemption and a mandatory redemption schedule for each subseries has been established.

The following is a summary of all variable rate unlimited tax school building bonds issued by the District:

#### Variable Rate Unlimited Tax School Building Bonds

			Initial/		Initial/	Initial/	
	Principal	Issue	Current	Stated	Remarketed	Remarketed	Stepped
	 Amount	Date	Rate Period	<b>Maturity Date</b>	<b>Interest Rate</b>	Yield	Rate
Series 2015B-1	\$ 45,340,000	11/1/2015	8/15/2024	2/15/2040	0.280%	0.280%	7%
Series 2015B-2	44,135,000	11/1/2015	8/15/2024	2/15/2040	0.280%	0.280%	7%

The interest rate borne by these bonds cannot exceed the lesser of a maximum rate of 8 percent or the maximum net effective interest rate permitted under Chapter 1204, Texas Government Code, as amended. In the event of a failed remarketing, a step rate will be invoked until such a time as the bonds are successfully remarketed. A failed remarketing will not be considered an event of default.

Annual debt service requirements to maturity for general obligation bonds are as follows:

	Principal		
Year Ending	Value	_	Total
June 30	At Maturity	Interest	Requirements
2024	\$ 145,785,000	\$ 143,838,591	\$ 289,623,591
2025	158,260,000	143,191,480	301,451,480
2026	162,790,000	137,381,942	300,171,942
2027	163,530,000	129,440,506	292,970,506
2028	169,845,000	121,502,957	291,347,957
2029	183,155,000	113,224,806	296,379,806
2030	191,735,000	104,597,984	296,332,984
2031	158,260,000	95,387,414	253,647,414
2032	165,215,000	88,017,199	253,232,199
2033	171,590,000	80,894,125	252,484,125
2034	178,445,000	73,658,025	252,103,025
2035	185,645,000	66,300,275	251,945,275
2036	164,240,000	58,475,275	222,715,275
2037	169,870,000	51,806,575	221,676,575
2038	176,520,000	45,088,713	221,608,713
2039	150,180,000	37,665,387	187,845,387
2040	155,655,000	31,693,963	187,348,963
2041	136,085,000	25,783,206	161,868,206
2042	130,710,000	20,706,175	151,416,175
2043	135,265,000	15,978,888	151,243,888
2044	117,725,000	10,982,525	128,707,525
2045	70,145,000	6,750,237	76,895,237
2046	45,630,000	4,387,875	50,017,875
2047	39,290,000	2,614,700	41,904,700
2048	24,055,000	962,200	25,017,200
Totals	\$ 3,549,625,000	\$ 1,610,331,023	\$ 5,159,956,023

In accordance with the provisions of Section 148 of the Internal Revenue Code of 1986, as amended, bonds must satisfy certain arbitrage rebate requirements. Rebatable arbitrage is the excess of the amount earned on investments purchased with bond proceeds over the amount that such investments would have earned had such investments been invested at a rate equal to the yield on the bond issue. Rebatable arbitrage must be paid to the U.S. Treasury at the end of each five-year anniversary of the bond issue and upon final redemption of all outstanding bonds of the issue. As of June 30, 2023, the District does not have a rebatable arbitrage liability.

#### F. Financed Purchases

The District has entered into financed purchase agreements for equipment with various maturity dates. The asset for Financed Purchases is included with Equipment in capital assets activity for governmental activities. This equipment class bears an interest rate of 0.2500% and lease terms ranging from 41 to 53 months. As of June 30, 2023, the value of the liability is \$1,511,239. The schedule of payments is as follows:

### Principal and Interest Requirements to Maturity Governmental Activities - Financed Purchases

Fiscal	Principal			Interest		Total
Year	_	Payments	_	Payments	_	Payments
2024	\$	681,598	\$	2,997	\$	684,595
2025		621,613		1,311		622,924
2026		208,028		130	_	208,158
<b>Total Requirements</b>	\$	\$1,511,239	\$	\$4,438	\$	1,515,677

#### G. Fund Balance

Other Purposes in assigned fund balance includes the following assignment of funds:

#### **General Fund:**

Insurance Deductibles	\$ 15,634,352
Operating Cost of Future School Buildings	10,900,000
Compensated Absences	4,115,886
Total Other Purposes Assigned Fund Balance	\$ 30,650,238

#### H. Revenues from Local, Intermediate, and Out-of-State Sources

During the current year, revenues from local, intermediate, and out-of-state sources consisted of the following:

							Other		
				Debt		Capital	Governmental		
	_	General		Service		Projects	Funds	_	Totals
Property Taxes	\$	582,511,231	\$	260,766,810	\$	-	\$ -	\$	843,278,041
Penalties, Interest, and Other Tax-									
Related Income		3,470,353		1,486,692		-	-		4,957,045
Charges for Services		10,698,517		-		-	30,792,950		41,491,467
Investment Earnings		22,399,326		5,186,550		22,039,361	1,932,843		51,558,080
Other	_	6,761,638			_		28,352	_	6,789,990
Totals	\$_	625,841,065	\$_	267,440,052	\$_	22,039,361	\$ 32,754,145	\$_	948,074,623

#### IV. Other Information

# A. Risk Management

#### **Property and Liability**

The District is exposed to various risks of loss related to property and liability losses for which the District carries commercial insurance. The District participates in the TASB Risk Management Fund for various liability coverages. The Fund was created to formulate, develop and administer a program of modified self-funding for the Fund's membership, obtain competitive costs for coverages, and develop a comprehensive loss control program. The District pays an annual premium to the Fund for its liability coverage and transfers the risk of loss to the Fund. The District's agreement with the Fund provides that the Fund will be self-sustaining through member premiums and may provide, through commercial companies, reinsurance contracts. In the event that the Fund was to discontinue operations, the member districts would be responsible for any eligible claims not funded by the Fund. There were no significant reductions in coverage in the past fiscal year and there were no settlements exceeding insurance coverage for each of the past three fiscal years.

#### **Workers' Compensation**

The District established a limited risk management program for workers' compensation by participating as a self-funded member of the TASB Risk Management Fund (the Fund). The Fund was created and is operated under the provisions of the Interlocal Cooperation Act, Chapter 791 of the Texas Government Code and Chapter 504, Texas Labor Code. As a self-funded member of the Fund, Cypress-Fairbanks Independent School District is solely responsible for all claims costs, both reported and unreported. The Fund provides administrative service to its self-funded members including claims administration and customer service.

Transactions related to the plan are accounted for in an internal service fund. The actuarially-determined liability of the fund on June 30, 2023 was \$4,675,376 and has been fully funded through general fund and nonmajor funds contributions.

Liabilities of the fund are reported when it is probable that a loss has occurred, and the amount of the loss can be reasonably estimated. Liabilities also include an estimated amount for claims that have been incurred but not reported (IBNR). The result of the process to estimate the claims liability is not an exact amount as it depends on many complex factors, such as inflation, changes in legal doctrines, and damage awards. Accordingly, claims are reevaluated periodically to consider the effects of inflation, recent claim settlement trends (including frequency and amount of pay-outs), and other economic and social factors. The estimate of the claims liability also includes amounts for incremental claim adjustment expenses related to specific claims and other claim adjustment expenses regardless of whether allocated to specific claims. Estimated recoveries, for example from stop-loss or subrogation, are another component of the claims liability estimate. An excess coverage insurance policy covers individual claims in excess of \$600,000 up to the statutory limits for any given claim. There were no significant reductions in insurance coverage from the prior year. Settlements have not exceeded coverages for each of the past three fiscal years.

Changes in the balances of claims liabilities during the past two years are as follows:

	Tear Engeu	Teal Ellueu
	6/30/2023	6/30/2022
Unpaid Claims, Beginning of Fiscal Year	\$ 4,721,349	\$ 4,084,573
Incurred Claims (including IBNRs)	2,256,450	2,583,300
Claim Payments	_(2,302,423)	(1,946,524)
Unpaid Claims, End of Fiscal Year	\$ 4,675,376	\$ 4,721,349

Voor Endod

Voor Endod

# **B.** Contingent Liabilities

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time, although the District expects such amounts, if any, to be immaterial.

The District is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the District's counsel, the resolution of these matters will not have a material adverse effect on the financial condition of the District.

#### C. Defined Benefit Pension Plan

#### **Plan Description**

The District participates in a cost-sharing multiple-employer defined benefit pension plan that has a special funding situation. The plan is administered by the Teacher Retirement System of Texas (TRS). It is a defined benefit pension plan established and administered in accordance with the Texas Constitution, Article XVI, Section 67 and Texas Government Code, Title 8, Subtitle C. The pension trust fund is a qualified pension trust under Section 401(a) of the Internal Revenue Code. The Texas Legislature establishes benefits and contribution rates within the guidelines of the Texas Constitution. The pension's Board of Trustees does not have the authority to establish or amend benefit terms.

All employees of public, state-supported educational institutions in Texas who are employed for one-half or more of the standard work load and who are not exempted from membership under Texas Government Code, Title 8, Section 822.002 are covered by the system.

# **Pension Plan Fiduciary Net Position**

Detailed information about the TRS's fiduciary net position is available in a separately-issued Annual Comprehensive Financial Report that includes financial statements and required supplementary information. This report also includes information on TRS's measurement focus and basis of accounting and may be obtained on the Internet at <a href="https://www.trs.texas.gov/Pages/about\_archive\_cafr.aspx">https://www.trs.texas.gov/Pages/about\_archive\_cafr.aspx</a>; by writing to TRS at 1000 Red River Street, Austin, TX, 78701-2698; or by calling (512) 542-6592.

#### **Benefits Provided**

TRS provides service and disability retirement, as well as death and survivor benefits, to eligible employees (and their beneficiaries) of public and higher education in Texas. The pension formula is calculated using 2.3 percent (multiplier) times the average of the five highest annual creditable salaries times years of credited service to arrive at the annual standard annuity, except for members who are grandfathered where the three highest annual salaries are used. The normal service retirement is at age 65 with 5 years of credited service or when the sum of the member's age and years of credited service equals 80 or more years. Early retirement is at age 55 with 5 years of service credit or earlier than 55 with 30 years of service credit. There are additional provisions for early retirement if the sum of the member's age and years of service credit total at least 80, but the member is less than age 60 or 62 depending on date of employment, or if the member was grandfathered in under a previous rule. There are no automatic post-employment benefit changes, including automatic cost of living adjustments. Ad hoc post-employment benefit changes, including ad hoc cost of living adjustments can be granted by the Texas Legislature as noted in the Plan Description above.

### **Contributions**

Employee contribution rates are set in state statute, Texas Government Code 825.402. Contribution requirements are established or amended pursuant to Article XV1, section 67 of the Texas Constitution which requires the Texas legislature to establish a member contribution rate of not less than 6% of the member's annual compensation and a state contribution rate of not less than 6% and not more than 10% of the aggregate annual compensation paid to members of the system during the fiscal year. Texas Government Code section 821.006 prohibits benefit improvements, if as a result of the particular action, the time required to amortize TRS' unfunded actuarial liabilities would be increased to a period that exceeds 31 years, or, if the amortization period already exceeds 31 years, the period would be increased by such action.

Contribution rates for the last three fiscal years are as follows:

NECE On-behalf Contributions (State)

	2023	2022	2021
Member	8.00%	8.00%	7.70%
Non-Employer Contributing Entity (NECE - State)	8.00%	7.75%	7.50%
Employers (District)	8.00%	7.75%	7.50%
Employers (District - Public Education Employer Contribution)	1.80%	1.70%	1.60%
The contribution amounts for the District's fiscal year 2023 are	e as follows:		
District Contributions			\$ 36,002,064
Member Contributions			\$ 72,397,904

Contributors to the plan include members, employers and the State of Texas as the only non-employer contributing entity (NECE). The State is the employer for senior colleges, medical schools and state agencies including TRS. In each respective role, the State contributes to the plan in accordance with state statutes and the General Appropriations Act.

48,226,889

As the NECE for public education and junior colleges, the State of Texas contributes to the retirement system an amount equal to the current employer contribution rate times the aggregate annual compensation of all participating members of the pension trust fund during that fiscal year reduced by the amounts described below which are paid by the employers. Employers (public school, junior college, other entities or the State of Texas as the employer for senior universities and medical schools) are required to pay the employer contribution rate in the following instances:

- On the portion of the member's salary that exceeds the statutory minimum for members entitled to the statutory minimum under Section 21.402 of the Texas Education Code.
- During a new member's first 90 days of employment.
- When any part or all of an employee's salary is paid by federal funding sources, a privately sponsored source, from non-educational and general, or local funds.
- When the employing district is a public junior college or junior college district, the employer shall contribute to the retirement system an amount equal to 50% of the state contribution rate for certain instructional or administrative employees; and 100% of the state contribution rate for all other employees.

In addition to the employer contributions listed above, there are two additional surcharges an employer is subject to:

- When employing a retiree of the Teacher Retirement System, the employer shall pay both the member contribution and the state contribution as an employment after retirement surcharge.
- Public education employer contribution all public schools, charter schools and regional education service centers must contribute 1.7% of the member's salary beginning in fiscal year 2022, gradually increasing to 2.0% in fiscal year 2025.

# **Actuarial Methods and Assumptions**

The actuarial valuation of the total pension liability was performed as of August 31, 2021. Update procedures were used to roll forward the total pension liability to August 31, 2022 and was determined using the following actuarial methods and assumptions:

Valuation Date August 31, 2021 rolled forward to

August 31, 2022

Actuarial Cost Method Individual entry age normal

Asset Valuation Method Fair value
Single Discount Rate 7.00%
Long-term Expected Rate 7.00%

Municipal Bond Rate as of August 2022 3.91%\*

Last year ending August 31 in Projection
Period (100 years)
2121

Inflation 2.30% Salary Increases 2.95% to 8.95% including inflation

Ad hoc Post-employment Benefit Changes No

Mortality rates

Based on 90 percent of the RP 2014 Employee Mortality Tables for males and females with full generational mortality. The post-retirement mortality rates for healthy lives were based on the 2021 TRS of Texas Healthy Pensioner Mortality Tables with full generational projection using the ultimate improvement rates from the most recently published projection scale U-MP.

The actuarial methods and assumptions were based primarily on a study of actual experience for the four-year period ending August 31, 2021 and were adopted in July 2022.

<sup>\*</sup>The source for the rate is the Fixed Income Market Data/Yield Curve/Data Municipal Bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-Year Municipal GO AA Index".

# **Discount Rate and Long-Term Expected Rate of Return**

A single discount rate of 7 percent was used to measure the total pension liability. The single discount rate was based on the expected rate of return on pension plan investments of 7 percent. The projection of cash flows used to determine this single discount rate assumed that contributions from active members, employers and the nonemployer contributing entity will be made at the statutorily required rates. It is assumed that future employer and state contributions will be 8.50 percent of payroll in fiscal year 2020 gradually increasing to 9.55 percent of payroll over the next several years. This includes all employer and state contributions for active and rehired retirees. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. As a result, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimates ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of geometric real rates of return for each major asset class included in TRS's target asset allocation as of August 31, 2022 are summarized below:

		Long-Term Expected Geometric	Expected Contribution to Long-Term
	Target	Real Rate of	Portfolio
Asset Class	Allocation **	Return ***	Returns
Global Equity			
U.S.	18.00%	4.60%	1.12%
Non-U.S. Developed	13.00%	4.90%	0.90%
Emerging Markets	9.00%	5.40%	0.75%
Private Equity*	14.00%	7.70%	1.55%
Stable Value			
Government Bonds	16.00%	1.00%	0.22%
Absolute Return*	-	3.70%	-
Stable Value Hedge Funds	5.00%	3.40%	0.18%
Real Return			
Real Estate	15.00%	4.10%	0.94%
Energy, Natural Resources and Infrastructure	6.00%	5.10%	0.37%
Commodities	-	3.60%	-
Risk Parity	8.00%	4.60%	0.43%
Asset Allocation Leverage			
Cash	2.00%	3.00%	0.01%
Asset Allocation Leverage	(6.00)%	3.60%	(0.05)%
Inflation Expectation			2.70%
Volatility Drag ****			(0.91)%
Expected Return	100.0%		8.19%

<sup>\*</sup> Absolute Return includes Credit Sensitive Investments.

<sup>\*\*</sup> Target allocations are based on the FY2022 policy model.

<sup>\*\*\*</sup> Capital Market Assumptions come from Aon Hewitt (as of 8/31/2022).

<sup>\*\*\*\*</sup> The volatility drag results from the conversion between arithmetic and geometric mean returns.

# CYPRESS-FAIRBANKS INDEPENDENT SCHOOL DISTRICT NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2023

# **Discount Rate Sensitivity Analysis**

The following schedule presents the District's proportionate share of net pension liability for TRS calculated using the discount rate of 7.00%, as well as the District's proportionate share of the respective net pension liability if it was calculated using a discount rate that is 1% less than (6.00%) or 1% greater than (8.00%) the current rate:

			Current			
	1% Decrease		Discount Rate		1% Increase	
	6.00%	_	7.00%	_	8.00%	
District's Proportionate Share of the Net Pension Liability \$	648,605,161	\$	416,942,962	\$	229,169,875	

# <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

At June 30, 2023, the District reported a liability of \$416,942,962 for its proportionate share of the TRS's net pension liability. This liability reflects a reduction for State pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the District are as follows:

District's Proportionate Share of the Net Pension Liability	\$ 416,942,962
State's Proportionate Share of the Net Pension Liability Associated with the District	578,583,493
Total	\$ 995,526,455

The net pension liability was measured as of August 31, 2022 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of August 31, 2021 rolled forward to August 31, 2022. The District's proportion of the net pension liability was based on the District's contributions to the pension plan relative to the contributions of all employers to the plan for the period September 1, 2021 through August 31, 2022.

At the measurement date of August 31, 2022, the District's proportion of the collective net pension liability was .7023093% which was an increase of .0365096% from its proportion measured as of August 31, 2021.

For the fiscal year ended June 30, 2023, the District recognized total pension expense of \$107,428,420, which includes the on-behalf portion of \$55,306,023 provided by the State.

# CYPRESS-FAIRBANKS INDEPENDENT SCHOOL DISTRICT NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2023

At June 30, 2023, the District reported the deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		Deferred Outflows of Resources		Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$	6,045,639	\$	9,090,146
Changes of Assumptions		77,690,043		19,362,529
Net Difference Between Projected and Actual Earnings on				
Pension Plan Investments		41,192,631		-
Changes in Proportion and Differences Between District Contributions				
and Proportionate Share of Contributions (Cost-Sharing Plan)		20,534,745		8,189,813
District Contribution after Measurement Date	_	30,160,926	_	
Totals	\$	175,623,984	\$	36,642,488

The \$30,160,926 reported as deferred outflows of resources related to pensions resulting from District contributions paid subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources (deferred inflows of resources) related to pensions will be recognized in pension expense as follows:

Year Ending	
June 30,	Pension Expense
2024	\$ 28,139,018
2025	15,933,047
2026	5,381,060
2027	50,698,785
2028	8,668,660_
Totals	\$ 108,820,570

# **Change of Assumptions Since the Prior Measurement Date**

The primary assumption change was the lowering of the single discount rate from 7.25 percent to 7.00 percent.

# **Change in Benefit Terms Since the Prior Measurement Date**

There were no changes of benefit terms that affected measurement of the total pension liability during the measurement period.

# CYPRESS-FAIRBANKS INDEPENDENT SCHOOL DISTRICT NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2023

# D. Defined Other Post-Employment Benefit Plan

# **Plan Description**

The District participates in the Texas Public School Retired Employees Group Insurance Program (TRS-Care). It is a multiple-employer, cost-sharing defined Other Post-Employment Benefit (OPEB) plan that has a special funding situation. The plan is administered through a trust by the Teacher Retirement System of Texas (TRS) Board of Trustees. It is established and administered in accordance with the Texas Insurance Code, Chapter 1575. The Board may adopt rules, plans, procedures and orders reasonably necessary to administer the program, including minimum benefits and financing standards.

# **OPEB Plan Fiduciary Net Position**

Detailed information about the TRS-Care's fiduciary net position is available in the separately-issued TRS Annual Comprehensive Financial Report that includes financial statements and required supplementary information. The financial report and other benefits information about the plan may be obtained on the Internet at <a href="https://www.trs.texas.gov/Pages/about\_archive\_cafr.aspx">https://www.trs.texas.gov/Pages/about\_archive\_cafr.aspx</a>; by writing to TRS at 1000 Red River Street, Austin, TX, 78701-2698; or by calling (512) 542-6592.

# **Benefits Provided**

TRS-Care provides health insurance coverage to retirees from public schools, charter schools, regional education service centers and other educational districts who are members of the TRS pension system. Optional dependent coverage is available for an additional fee.

Eligible non-Medicare retirees and their dependents may enroll in TRS-Care Standard, a high deductible health plan. Eligible Medicare retirees and their dependents may enroll in the TRS-Care Medicare Advantage medical plan and the TRS-Care Medicare Rx prescription drug plan. To qualify for TRS-Care coverage, a retiree must have at least 10 years of service credit in the TRS pension system. The Board of Trustees of TRS is granted the authority to establish basic and optional group insurance coverage for participants as well as to amend benefit terms as needed under Chapter 1575.052.

The premium rates for retirees are reflected in the following table:

#### **TRS-Care Monthly Premium Rates**

			Non-
	M	ledicare	Medicare
Retiree*	\$	135	\$ 200
Retiree and Spouse	\$	529	\$ 689
Retiree* and Children	\$	468	\$ 408
Retiree and Family	\$	1,020	\$ 999

<sup>\*</sup> or surviving spouse

# CYPRESS-FAIRBANKS INDEPENDENT SCHOOL DISTRICT NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2023

# Contributions

Contribution rates for the TRS-Care plan are established in state statute by the Texas Legislature, and there is no continuing obligation to provide benefits beyond each fiscal year. The TRS-Care plan is currently funded on a pay-as-you-go basis and is subject to change based on available funding. Funding for TRS-Care is provided by retiree premium contributions; and contributions from the state, active employees, and school districts are based upon public school district payroll. The TRS Board of Trustees does not have the authority to set or amend contribution rates.

Texas Insurance Code, section 1575.202 establishes the state's contribution rate which is 1.25% of the employee's salary. Section 1575.203 establishes the active employee rate which is 0.65% of salary. Section 1575.204 establishes an employer contribution rate of not less than 0.25% or not more than 0.75% of the salary of each active employee. The actual employer contribution rate is prescribed by the Legislature in the General Appropriations Act. The following table shows contributions to the TRS-Care plan by type of contributor:

	2023	2022	2021
Active Employee	0.65%	0.65%	0.65%
Non-employer Contribution Entity (State)	1.25%	1.25%	1.25%
Employers/District	0.75%	0.75%	0.75%
Federal/Private Funding Remitted by Employers*	1.25%	1.25%	1.25%

<sup>\*</sup> Contributions paid from federal funds and private grants are remitted by the employer (District) and paid at the State rate.

The contribution amounts for the District's fiscal year 2023 are as follows:

District Contributions	\$ 7,743,877
Member Contributions	\$ 5,882,336
NECE On-behalf Contributions (State)	\$ 10,362,082

The State of Texas contributed \$4,700,698, \$2,749,689, and \$4,236,527, in 2023, 2022, and 2021, respectively, for on-behalf payments for Medicare Part D.

In addition to the employer contributions listed above, there is an additional surcharge all TRS employers are subject to (regardless of whether or not they participate in the TRS-Care OPEB program). When hiring a TRS retiree, employers are required to pay TRS-Care a monthly surcharge of \$535 per retiree.

# CYPRESS-FAIRBANKS INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

JUNE 30, 2023

# **Actuarial Methods and Assumptions**

The actuarial valuation of the total OPEB liability was performed as of August 31, 2021. Update procedures were used to roll forward the total OPEB liability to August 31, 2022.

The actuarial valuation of the OPEB plan offered through TRS-Care is similar to the actuarial valuations performed for the pension plan, except that the OPEB valuation is more complex. The following assumptions used for the valuation of the TRS-Care OPEB liability are identical to the assumptions employed in the August 31, 2021 TRS annual pension actuarial valuation that was rolled forward to August 31, 2022:

<u>Demographic Assumptions</u> Rates of Mortality

Rates of Retirement Rates of Termination Rates of Disability Economic Assumptions
General Inflation
Wage Inflation

See Note C for details on these assumptions. The demographic assumptions were developed in the experience study performed by TRS for the period ending August 31, 2017.

The active mortality rates were based on 90 percent of the RP-2014 Employee Mortality Tables for males and females. The post-retirement rates for healthy lives were based on the 2018 TRS of Texas Healthy Pensioner Mortality Tables. The rates were projected on a fully generational basis using the ultimate improvement rates from mortality projection scale MP-2018.

The initial medical trend rates were 8.25% for Medicare retirees and 7.25% for non-Medicare retirees. There was an initial prescription drug trend rate of 8.25% for all retirees. The initial trend rates decrease to an ultimate trend rate of 4.25% over a period of 13 years.

The following methods and additional assumptions were used in the TRS-Care OPEB valuation:

Actuarial Cost Method Individual Entry Age Normal

Single Discount Rate 3.91% Inflation 2.30%

Aging Factors

Based on plan specific experience

Election Rates

Normal retirement: 62% participation prior to age 65 and 25% after age 65.

30% of pre-65 retirees are assumed to

discontinue coverage at age 65.

Expenses

Third-party administrative expenses related to the delivery of health care

benefits are included in the age-adjusted

claims costs.

Salary Increases 3.05% to 9.05%, including inflation

Ad hoc Post-employment Benefit Changes None

## **Discount Rate**

A single discount rate of 3.91% was used to measure the total OPEB liability as of August 31, 2022. This was an increase of 1.96% in the discount rate since the August 31, 2021 measurement date. Since the plan is a payas-you-go plan, the single discount rate is equal to the prevailing municipal bond rate.

# CYPRESS-FAIRBANKS INDEPENDENT SCHOOL DISTRICT NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2023

# Sensitivity of the Net OPEB Liability:

# **Discount Rate Sensitivity Analysis**

The following table presents the District's proportionate share of the net OPEB liability for TRS-Care if the discount rate used was 1% less than and 1% greater than the discount rate that was used (3.91%) in measuring the net OPEB liability:

			Current Single		
	1% Decrease		Discount Rate		1% Increase
	 2.91%	_	3.91%	_	4.91%
District's Proportionate Share of the Net OPEB Liability	\$ 253,632,814	\$	215,110,904	\$	183,903,212

# **Healthcare Cost Trend Rates Sensitivity Analysis**

The following presents the net OPEB liability of the plan using the assumed healthcare cost trend rate, as well as what the net OPEB liability would be if it were calculated using a trend rate that is 1% less than and 1% greater than the assumed health care cost trend rate:

			Current	
		F	<b>Healthcare Cost</b>	
	1% Decrease		Trend Rate	1% Increase
District's Proportionate Share of the Net OPEB Liability	\$ 177,252,353	\$	215,110,904	\$ 264,189,642

# OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources related to OPEB

At June 30, 2023, the District reported a liability of \$215,110,904 for its proportionate share of the TRS's net OPEB liability. This liability reflects a reduction for State OPEB support provided to the District. The amount recognized by the District as its proportionate share of the net OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

District's Proportionate Share of the Net OPEB Liability	\$ 215,110,904
State's Proportionate Share of the Net OPEB Liability Associated with the District	262,401,506
Total	\$ 477,512,410

The net OPEB liability was measured as of August 31, 2022 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of August 31, 2021 rolled forward to August 31, 2022. The District's proportion of the net OPEB liability was based on the District's contributions to the OPEB plan relative to the contributions of all employers to the plan for the period September 1, 2021 through August 31, 2022.

At the measurement date of August 31, 2022, the District's proportion of the collective net OPEB liability was .8983915% which was an increase of .0154079% of the liability measured as of August 31, 2021.

For the fiscal year ended June 30, 2023, the District recognized net OPEB revenue of (\$59,725,588) due to recognition of deferred inflows in excess of deferred outflows and current year expense, which includes the onbehalf portion of (\$37,236,892) from the State.

# CYPRESS-FAIRBANKS INDEPENDENT SCHOOL DISTRICT NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2023

At June 30, 2023, the District reported its proportionate share of the TRS's deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	_	Deferred Outflows of Resources	_	Deferred Inflows of Resources
Differences Between Expected and Actual Economic Experience	\$	11,959,405	\$	179,206,691
Changes of Assumptions		32,765,652		149,446,259
Net Difference Between Projected and Actual Earnings on				
OPEB Investments		640,757		-
Changes in Proportion and Differences Between District Contributions				
and Proportionate Share of Contributions (Cost-Sharing Plan)		37,575,205		7,888,243
District Contributions after Measurement Date	_	6,499,575		
Totals	\$	89,440,594	\$	336,541,193

The \$6,499,575 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the fiscal year ended June 30, 2024. Other amounts reported as deferred outflows of resources (deferred inflows of resources) related to OPEB will be recognized in OPEB expense as follows:

Year Ending	
June 30,	OPEB Expense
2024	\$ (46,994,024)
2025	(46,991,701)
2026	(37,869,569)
2027	(25,519,829)
2028	(32,657,887)
Thereafter	(63,567,164)
Totals	\$ <u>(253,600,174)</u>

# **Changes Since the Prior Actuarial Valuation**

The following were changes to the actuarial assumptions or other inputs that affected measurement of the total OPEB liability since the prior measurement period:

- The discount rate changed from 1.95% as of August 31, 2021 to 3.91% as of August 31, 2022.
- Lower participation rates and updates to the health care trend rate assumptions were also factors that decreased the total OPEB liability.

# **Change in Benefit Terms Since the Prior Measurement Date**

There were no changes in benefit terms since the prior measurement date.

# CYPRESS-FAIRBANKS INDEPENDENT SCHOOL DISTRICT NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2023

# E. Shared Service Arrangement

The District is the fiscal agent for a Shared Services Arrangement (SSA) which provides deaf education services to eligible students residing in a member district, who are enrolled in the Regional Day School Program for the Deaf (RDSPD). Effective July 1, 2003, TEA issued revised procedures for RDSPD. Currently RDSPD and special education SSAs are governed by specific requirements found in the Texas Education Code (TEC) and the Texas Administrative Code (TAC). The TEC states that LEAs enter into a written contract to jointly operate their special education programs. Funds are allocated to the SSA in accordance with the SSA agreement. The District, acting as fiscal agent is responsible for budgeting, accounting, and personnel responsibilities related to the arrangement. The District is financially responsible to the TEA. In addition to the District, four other member districts are included in the SSA. According to guidance provided in TEA's Resource Guide, the District has accounted for the activities of the SSA in Special Revenue fund 435, Regional Day School for the Deaf. The SSA is accounted for using Model #2 in the Accounting and Reporting Treatment Guidance section of the Resource Guide, Update 18.0 – September 2022.

Expenditures of SSA for the fiscal year are summarized below:

Cypress-Fairbanks ISD	\$ 1,714,279
Klein ISD	364,281
Spring Branch ISD	527,551
Tomball ISD	276,946
Waller ISD	 172,538
Total	\$ 3,055,595

# F. Nonmonetary Transactions

During 2023, the District received textbooks purchased by the State of Texas for the benefit of the District for a purchase price of \$9,350. The textbooks purchased by the State on behalf of the District have been recorded in the Instructional Materials special revenue fund as both state revenue and expenditures.

# APPENDIX D

# FORM OF LEGAL OPINION OF BOND COUNSEL

# **BRACEWELL**

	2024
 	2027

We have represented the Cypress-Fairbanks Independent School District (the "District") as its bond counsel in connection with an issue of bonds described as follows:

CYPRESS-FAIRBANKS INDEPENDENT SCHOOL DISTRICT UNLIMITED TAX SCHOOL BUILDING BONDS, SERIES 2024B in the aggregate principal amount of \$\_\_\_\_\_, dated September 15, 2024 (the "Bonds").

The Bonds mature, bear interest, are subject to redemption prior to maturity, and may be transferred and exchanged as set out in the Bonds and in the order adopted by the Board of Trustees of the District authorizing their issuance (the "Bond Order") and the pricing certificate relating to the Bonds executed pursuant thereto (the "Pricing Certificate," and together with the Bond Order, the "Order").

We have acted as bond counsel for the sole purpose of rendering an opinion with respect to the legality and validity of the Bonds under the Constitution and laws of the State of Texas and the excludability of interest on the Bonds from gross income for federal income tax purposes. We have not investigated or verified original proceedings, records, data or other material, but have relied solely upon the transcript of proceedings described in the following paragraph. We have not assumed any responsibility with respect to the financial condition or capabilities of the District or the disclosure thereof in connection with the sale of the Bonds. Our role in connection with the District's Official Statement prepared for use in connection with the sale of the Bonds has been limited as described therein. Capitalized terms used herein and not otherwise defined are used with the meanings assigned to such terms in the Order.

In our capacity as bond counsel, we have participated in the preparation of and have examined a transcript of certified proceedings pertaining to the authorization and issuance of the Bonds, on which we have relied in giving our opinion.

The transcript contains certified copies of certain proceedings of the District; customary certificates of officers, agents and representatives of the District and other public officials; and other certified showings relating to the authorization and issuance of the Bonds. We have also analyzed such laws, regulations, guidance, documents and other materials as we have deemed necessary to render the opinions contained herein. Moreover, we have examined executed Bond No. I-1 of this issue.

In providing the opinions set forth herein, we have relied on representations and certifications of the District and other parties involved with the issuance of the Bonds with respect to matters solely within the knowledge of the District and such parties, which we have not independently verified. In addition, we have assumed for purposes of this opinion continuing compliance with the covenants in the Order, including, but not limited to, covenants relating to the tax-exempt status of the Bonds.

**Bracewell LLP** 

Based on such examination and in reliance on such representations, certifications and assumptions, it is our opinion that:

- (1) The transcript of certified proceedings evidences complete legal authority for the issuance of the Bonds in full compliance with the Constitution and laws of the State of Texas presently effective and, therefore, the Bonds constitute valid and legally binding obligations of the District;
- (2) A continuing ad valorem tax, without limit as to rate or amount, has been levied on all taxable property in the District and pledged irrevocably to the payment of the principal of and interest on the Bonds; and
- (3) Interest on the Bonds is excludable from gross income for federal income tax purposes under section 103 of the Internal Revenue Code of 1986, as amended. In addition, interest on the Bonds is not a specific preference item for purposes of the alternative minimum tax on individuals, but we observe that such interest is taken into account in computing the alternative minimum tax on certain corporations.

The rights of the owners of the Bonds are subject to the applicable provisions of the federal bankruptcy laws and any other similar laws affecting the rights of creditors of political subdivisions generally, and may be limited by general principles of equity which permit the exercise of judicial discretion.

We express no opinion as to the amount or timing of interest on the Bonds or, except as stated above, any federal, state or local tax consequences resulting from the receipt or accrual of interest on, or the acquisition, ownership, or disposition of the Bonds. This opinion is specifically limited to the laws of the State of Texas and, to the extent applicable, the laws of the United States of America. Further, in the event that the representations of the District and other parties upon which we have relied are determined to be inaccurate or incomplete or the District fails to comply with the covenants of the Order, interest on the Bonds could become includable in gross income for federal income tax purposes from the date of the original delivery of the Bonds, regardless of the date on which the event causing such inclusion occurs.

Our opinions are based on existing law and our knowledge of the facts as to the date hereof and may be affected by certain actions that may be taken or omitted on a later date. We assume no duty to update or supplement our opinions, and this opinion letter may not be relied upon in connection with any changes to the law or facts, or actions taken or omitted, after the date hereof.

# APPENDIX E

# THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM

#### THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM

This disclosure statement provides information relating to the program (the "Guarantee Program") administered by the Texas Education Agency (the "TEA") with respect to the Texas Permanent School Fund guarantee of tax-supported bonds issued by Texas school districts and the guarantee of revenue bonds issued by or for the benefit of Texas charter districts. The Guarantee Program was authorized by an amendment to the Texas Constitution in 1983 and is governed by Subchapter C of Chapter 45 of the Texas Education Code, as amended (the "Act"). While the Guarantee Program applies to bonds issued by or for both school districts and charter districts, as described below, the Act and the program rules for the two types of districts have some distinctions. For convenience of description and reference, those aspects of the Guarantee Program that are applicable to school district bonds and to charter district bonds are referred to herein as the "School District Bond Guarantee Program" and the "Charter District Bond Guarantee Program," respectively.

Some of the information contained in this Section may include projections or other forward-looking statements regarding future events or the future financial performance of the Texas Permanent School Fund (the "PSF" or the "Fund"). Actual results may differ materially from those contained in any such projections or forward-looking statements.

During the 87th Regular Session of the Texas Legislature (the "87th Regular Session"), which concluded on May 31, 2021, Senate Bill 1232 ("SB 1232") was enacted and became effective on September 1, 2021. SB 1232 provided for a variety of changes to the operations and management of the Fund, including the creation of the Permanent School Fund Corporation (the "PSF Corporation"), and the delegation of responsibility to manage the portion of the Fund previously under the management supervision of the State Board of Education (the "SBOE") to the PSF Corporation. SB 1232 also required changes with respect to the management of certain investments previously made at the discretion of the Texas School Land Board (the "SLB"), including limiting the types of investments that may be made by the SLB and mandating the transfer of cash and certain other investment properties from the SLB to the PSF Corporation.

The regular session of the 88th Texas Legislature (the "Legislature") was held from January 10, 2023, to May 29, 2023. As of the date of this disclosure, there have been four special sessions held, with the fourth special session ending December 5, 2023. The Texas Governor may call one or more additional special sessions. During this time, the Legislature may enact laws that materially change current law as it relates to the Guarantee Program, the TEA, the SBOE, the Act, the PSF Corporation, and Texas school finance generally. No representation is made regarding any actions the Legislature has taken or may take, but the TEA, SBOE, and PSF Corporation monitor and analyze legislation for any developments applicable thereto.

# **History and Purpose**

The PSF supports the State's public school system in two major ways: distributions to the constitutionally established Available School Fund (the "ASF"), as described below, and the guarantee of school district and charter district issued bonds through the Guarantee Program. The PSF was created in 1845 and received its first significant funding with a \$2,000,000 appropriation by the Legislature in 1854 expressly for the benefit of the public schools of Texas, with the sole purpose of assisting in the funding of public education for present and future generations. The Constitution of 1876 described that the PSF would be "permanent," and stipulated that certain lands and all proceeds from the sale of these lands should also constitute the PSF. Additional acts later gave more public domain land and rights to the PSF. In 1953, the U.S. Congress passed the Submerged Lands Act that relinquished to coastal states all rights of the U.S. navigable waters within state boundaries. If the State, by law, had set a larger boundary prior to or at the time of admission to the Union, or if the boundary had been approved by Congress, then the larger boundary applied. After three years of litigation (1957-1960), the U.S. Supreme Court on May 31, 1960, affirmed Texas' historic three marine leagues (10.35 miles) seaward boundary. Texas proved its submerged lands property rights to three leagues into the Gulf of Mexico by citing historic laws and treaties dating back to 1836. All lands lying within that limit belong to the PSF. The proceeds from the sale and the mineral-related rental of these lands, including bonuses, delay rentals and royalty payments, become the corpus of the Fund. Prior to the approval by the voters of the State of an amendment to the constitutional provision under which the Fund was established and administered, which occurred on September 13, 2003 (the "Total Return Constitutional Amendment"), and which is further described below, only the income produced by the PSF could be used to complement taxes in financing public education, which primarily consisted of income from securities, capital gains from securities transactions, and royalties from the sale of oil and natural gas. The Total Return Constitutional Amendment provides that interest and dividends produced by Fund investments will be additional revenue to the PSF.

On November 8, 1983, the voters of the State approved a constitutional amendment that provides for the guarantee by the PSF of bonds issued by school districts. On approval by the State Commissioner of Education (the "Education Commissioner"), bonds properly issued by a school district are fully guaranteed by the PSF. See "The School District Bond Guarantee Program."

In 2011, legislation was enacted that established the Charter District Bond Guarantee Program as a new component of the Guarantee Program. That legislation authorized the use of the PSF to guarantee revenue bonds issued by or for the benefit of certain openenrollment charter schools that are designated as "charter districts" by the Education Commissioner. On approval by the Education Commissioner, bonds properly issued by a charter district participating in the Guarantee Program are fully guaranteed by the PSF. The Charter District Bond Guarantee Program became effective on March 3, 2014. See "The Charter District Bond Guarantee Program."

State law also permits charter schools to be chartered and operated by school districts and other political subdivisions, but bond financing of facilities for school district-operated charter schools is subject to the School District Bond Guarantee Program, not the Charter District Bond Guarantee Program.

While the School District Bond Guarantee Program and the Charter District Bond Guarantee Program relate to different types of bonds issued for different types of Texas public schools, and have different program regulations and requirements, a bond guaranteed under either part of the Guarantee Program has the same effect with respect to the guarantee obligation of the Fund thereto, and all guaranteed bonds are aggregated for purposes of determining the capacity of the Guarantee Program (see "Capacity Limits for the Guarantee Program"). The Charter District Bond Guarantee Program as enacted by State law has not been reviewed by any court, nor has the Texas Attorney General (the "Attorney General") been requested to issue an opinion, with respect to its constitutional validity.

Audited financial information for the PSF is provided annually through the PSF Corporation's Annual Comprehensive Financial Report (the "Annual Report"), which is filed with the Municipal Securities Rulemaking Board ("MSRB"). Due to the establishment of the PSF Corporation, the most recent financial statements include several restatements related thereto. The SLB's land and real assets investment operations, which are part of the PSF as described below, are also included in the annual financial report of the Texas General Land Office (the "GLO") that is included in the annual comprehensive report of the State of Texas. The Annual Report includes the Message of the Chief Executive Officer of the PSF Corporation (the "Message") and the Management's Discussion and Analysis ("MD&A"). The Annual Report for the year ended August 31, 2023, as filed with the MSRB in accordance with the PSF undertaking and agreement made in accordance with Rule 15c2-12 ("Rule 15c2-12") of the United States Securities and Exchange Commission (the "SEC"), as described below, is hereby incorporated by reference into this disclosure. Information included herein for the year ended August 31, 2023, is derived from the audited financial statements of the PSF, which are included in the Annual Report as it is filed and posted. Reference is made to the Annual Report for the complete Message and MD&A for the year ended August 31, 2023, and for a description of the financial results of the PSF for the year ended August 31, 2023, the most recent year for which audited financial information regarding the Fund is available. The 2023 Annual Report speaks only as of its date and the TEA has not obligated itself to update the 2023 Annual Report or any other Annual Report. The PSF Corporation posts (i) each Annual Report, which includes statistical data regarding the Fund as of the close of each fiscal year, (ii) the most recent disclosure for the Guarantee Program, (iii) the PSF Corporation's Investment Policy Statement (the "IPS"), and (iv) monthly updates with respect to the capacity of the Guarantee Program (collectively, the "Web Site Materials") on the PSF Corporation's web site at https://texaspsf.org/bond-guarantee-program/ and with the MSRB at www.emma.msrb.org. Such monthly updates regarding the Guarantee Program are also incorporated herein and made a part hereof for all purposes. In addition to the Web Site Materials, the Fund is required to make quarterly filings with the SEC under Section 13(f) of the Securities Exchange Act of 1934. Such filings, which consist of a list of the Fund's holdings of securities specified in Section 13(f), including exchange-traded (e.g., NYSE) or NASDAQ-quoted stocks, equity options and warrants, shares of closed-end investment companies and certain convertible debt securities, are available from the SEC at www.sec.gov/edgar. A list of the Fund's equity and fixed income holdings as of August 31 of each year is posted to the PSF Corporation's web site and filed with the MSRB. Such list excludes holdings in the Fund's securities lending program. Such list, as filed, is incorporated herein and made a part hereof for all purposes.

# Management and Administration of the Fund

The Texas Constitution and applicable statutes delegate to the SBOE and the PSF Corporation the authority and responsibility for investment of the PSF's financial assets. The SBOE consists of 15 members who are elected by territorial districts in the State to four-year terms of office. The PSF Corporation is a special-purpose governmental corporation and instrumentality of the State entitled to sovereign immunity, and is governed by a nine-member board of directors (the "PSFC Board"), which consists of five members of the SBOE, the Land Commissioner, and three appointed members who have substantial background and expertise in investments and asset management, with one member being appointed by the Land Commissioner and the other two appointed by the Governor with confirmation by the Senate.

The PSF's non-financial real assets, including land, mineral and royalty interests, and individual real estate holdings, are held by the GLO and managed by the SLB. The SLB is required to send PSF mineral and royalty revenues to the PSF Corporation for investment, less amounts specified by appropriation to be retained by the SLB.

The Texas Constitution provides that the Fund shall be managed though the exercise of the judgment and care under the circumstances then prevailing which persons of ordinary prudence, discretion, and intelligence exercise in the management of their own affairs, not in regard to speculation, but in regard to the permanent disposition of their funds, considering the probable income therefrom as well as the probable safety of their capital (the "Prudent Person Standard"). In accordance with the Texas Constitution, the SBOE views the PSF as a perpetual endowment, and the Fund is managed as an endowment fund with a long-term investment horizon. For a detailed description of the PSFC Board's investment objectives, as well as a description of the PSFC's roles and responsibilities in managing and administering the fund, see the IPS (available on the PSF Corporation's website).

As described below, the Total Return Constitutional Amendment restricts the annual pay-out from the Fund to both (i) 6% of the average of the market value of the Fund, excluding real property, on the last day of each of the sixteen State fiscal quarters preceding the Regular Session of the Legislature that begins before that State fiscal biennium, and (ii) the total-return on all investment assets of the Fund over a rolling ten-year period.

By law, the Education Commissioner is appointed by the Governor, with Senate confirmation, and assists the SBOE, but the Education Commissioner can neither be hired nor dismissed by the SBOE. The PSF Corporation has also engaged outside counsel to advise it as to its duties with respect to the Fund, including specific actions regarding the investment of the PSF to ensure compliance with fiduciary standards, and to provide transactional advice in connection with the investment of Fund assets in non-traditional investments. TEA's General Counsel provides legal advice to the SBOE but will not provide legal advice directly to the PSF Corporation.

The Total Return Constitutional Amendment shifted administrative costs of the Fund from the ASF to the PSF, providing that expenses of managing the PSF are to be paid "by appropriation" from the PSF. In January 2005, the Attorney General issued a legal opinion, Op. Tex. Att'y Gen. No. GA-0293 (2005), stating that the Total Return Constitutional Amendment does not require the SBOE to pay from such appropriated PSF funds the indirect management costs deducted from the assets of a mutual fund or other investment company in which PSF funds have been invested.

The Act requires that the Education Commissioner prepare, and the SBOE approve, an annual status report on the Guarantee Program (which is included in the Annual Report). The State Auditor audits the financial statements of the PSF, which are separate from other financial statements of the State. Additionally, not less than once each year, the PSFC Board must submit an audit report to the Legislative Budget Board ("LBB") regarding the operations of the PSF Corporation. The PSF Corporation may contract with a certified public accountant or the State Auditor to conduct an independent audit of the operations of the PSF Corporation, but such authorization does not affect the State Auditor's authority to conduct an audit of the PSF Corporation in accordance with State laws.

With respect to the 2024-2025 State biennium, and for subsequent biennia, the PSF Corporation is required to submit a legislative appropriations request ("LAR") to the LBB and the Office of the Governor that details a request for appropriation of funds to enable the PSF Corporation to carry out its responsibilities for the investment management of the Fund. The requested funding, budget structure, and riders are sufficient to fully support all operations of the PSF Corporation in state fiscal years 2024 and 2025. As described therein, the LAR is designed to provide the PSF Corporation with the ability to operate as a stand-alone state entity in the State budget while retaining the flexibility to fulfill its fiduciary duty and provide oversight and transparency to the Legislature and Governor.

# The Total Return Constitutional Amendment

The Total Return Constitutional Amendment requires that PSF distributions to the ASF be determined using a "total-return-based" that provides that the total amount distributed from the Fund to the ASF: (1) in each year of a State fiscal biennium must be an amount that is not more than 6% of the average of the market value of the Fund, excluding real property (the "Distribution Rate"), on the last day of each of the sixteen State fiscal quarters preceding the Regular Session of the Legislature that begins before that State fiscal biennium, in accordance with the rate adopted by: (a) a vote of two-thirds of the total membership of the SBOE, taken before the Regular Session of the Legislature convenes or (b) the Legislature by general law or appropriation, if the SBOE does not adopt a rate as provided by clause (a); and (2) over the ten-year period consisting of the current State fiscal year and the nine preceding State fiscal years may not exceed the total return on all investment assets of the Fund over the same ten-year period (the "Ten Year Total Return"). In April 2009, the Attorney General issued a legal opinion, Op. Tex. Att'y Gen. No. GA-0707 (2009) ("GA-0707"), with regard to certain matters pertaining to the Distribution Rate and the determination of the Ten Year Total Return. In GA-0707 the Attorney General opined, among other advice, that (i) the Ten Year Total Return should be calculated on an annual basis, (ii) a contingency plan adopted by the SBOE, to permit monthly transfers equal in aggregate to the annual Distribution Rate to be halted and subsequently made up if such transfers temporarily exceed the Ten Year Total Return, is not prohibited by State law, provided that such contingency plan applies only within a fiscal year time basis, not on a biennium basis, and (iii) the amount distributed from the Fund in a fiscal year may not exceed 6% of the average of the market value of the Fund or the Ten Year Total Return. In accordance with GA-0707, in the event that the Ten Year Total Return is exceeded during a fiscal year, transfers to the ASF will be halted. However, if the Ten Year Total Return subsequently increases during that biennium, transfers may be resumed,

if the SBOE has provided for that contingency, and made in full during the remaining period of the biennium, subject to the limit of 6% in any one fiscal year. Any shortfall in the transfer that results from such events from one biennium may not be paid over to the ASF in a subsequent biennium as the SBOE would make a separate payout determination for that subsequent biennium.

In determining the Distribution Rate, the SBOE has adopted the goal of maximizing the amount distributed from the Fund in a manner designed to preserve "intergenerational equity." The definition of intergenerational equity that the SBOE has generally followed is the maintenance of purchasing power to ensure that endowment spending keeps pace with inflation, with the ultimate goal being to ensure that current and future generations are given equal levels of purchasing power in real terms. In making this determination, the SBOE takes into account various considerations, and relies upon PSF Corporation and TEA staff and external investment consultants, which undertake analysis for long-term projection periods that includes certain assumptions. Among the assumptions used in the analysis are a projected rate of growth of student enrollment State-wide, the projected contributions and expenses of the Fund, projected returns in the capital markets and a projected inflation rate.

The Texas Constitution also provides authority to the GLO or another entity (described in statute as the SLB or the PSF Corporation) that has responsibility for the management of revenues derived from land or other properties of the PSF to determine whether to transfer an amount each year to the ASF from the revenue derived during the current year from such land or properties. The Texas Constitution limits the maximum transfer to the ASF to \$600 million in each year from the revenue derived during that year from the PSF from the GLO, the SBOE or another entity to the extent such entity has the responsibility for the management of revenues derived from such land or other properties. Any amount transferred to the ASF pursuant to this constitutional provision is excluded from the 6% Distribution Rate limitation applicable to SBOE transfers.

The following table shows amounts distributed to the ASF from the portions of the Fund administered by the SBOE (the "PSF(SBOE)"), the PSF Corporation (the "PSF(CORP)"), and the SLB (the "PSF(SLB)").

#### Annual Distributions to the Available School Fund (1)

Fiscal Year Ending	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023(2)
PSF(CORP) Distribution	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$2,076
PSF(SBOE) Distribution	839	839	1,056	1,056	1,236	1,236	1,102	1,102	1,731	-
PSF(SLB) Distribution	-	-	-	-	-	300	600	$600^{(3)}$	415	115
Per Student Distribution	175	173	215	212	247	306	347	341	432	440

<sup>(1)</sup> In millions of dollars. Source: PSF Annual Report for year ended August 31, 2023.

In November 2022, the SBOE approved a \$3.1 billion distribution to the ASF for State fiscal biennium 2024-2025. In making its determination of the 2024-2025 Distribution Rate, the SBOE took into account the announced planned distribution to the ASF by the SLB of \$1.2 billion for the biennium.

Efforts to achieve the intergenerational equity objective, as described above, result in changes in the Distribution Rate for each biennial period. The following table sets forth the Distribution Rates announced by the SBOE in the fall of each even-numbered year to be applicable for the following biennium.

State Fiscal Biennium	2008-09	2010-11	2012-13	2014-15	2016-17	2018-19	2020-21	2022-23	2024-25
SBOE Distribution Rate <sup>(1)</sup>	3.5%	2.5%	4.2%	3.3%	3.5%	3.7%	2.974%	4.18%	3.32%(2)

<sup>(1)</sup> Includes only distributions made to the ASF by the SBOE; see the immediately preceding table for amounts of direct SLB distributions to the ASF. In addition, the SLB approved transfers of \$600 million per year directly to the ASF for fiscal biennium 2024-25.

<sup>(2)</sup> Reflects the first fiscal year in which distributions were made by the PSF Corporation.

<sup>(3)</sup> In September 2020, the SBOE approved a special, one-time transfer of \$300 million from the portion of the PSF managed by the SBOE to the portion of the PSF managed by the SLB, which amount is to be transferred to the ASF by the SLB in fiscal year 2021. In approving the special transfer, the SBOE determined that the transfer was in the best interest of the PSF due to the historic nature of the public health and economic circumstances resulting from the COVID-19 pandemic and its impact on the school children of Texas.

<sup>(2)</sup> The distribution rate approved by the SBOE for fiscal biennium 2024-25 was based on a number of assumptions, including a mid- to long-term expected return rate for the Fund of 6.35% and a rate of inflation measured by the consumer price index of 2.70% according to the policy adopted by the SBOE in June 2022.

# **PSF Corporation Strategic Asset Allocation**

The PSFC Board sets the asset allocation policy for the Fund, including determining the available asset classes for investment and approving target percentages and ranges for allocation to each asset class, with the goal of delivering a long-term risk adjusted return through all economic and market environments. Effective January 1, 2023, the IPS includes a combined asset allocation for all Fund assets (consisting of assets transferred for management to the PSF Corporation from the SBOE and the SLB). The IPS provides that the Fund's investment objectives are as follows:

- Generate distributions for the benefit of public schools in Texas;
- Maintain the purchasing power of the Fund, after spending and inflation, in order to maintain intergenerational equity with respect to distributions from the Fund;
- Provide a maximum level of return consistent with prudent risk levels, while maintaining sufficient liquidity needed to support Fund obligations; and
- Maintain a AAA credit rating, as assigned by a nationally recognized securities rating organization.

The table below sets forth the current asset allocation of the Fund that was adopted February 2024 (which is subject to change from time to time):

	Strategic Asset	Range		
Asset Class	Allocation	Min	Max	
Cash	2.0%	0.0%	7.0%	
Core Bonds	10.0%	5.0%	15.0%	
High Yield	2.0%	0.0%	7.0%	
Bank Loans	4.0%	0.0%	9.0%	
Treasury Inflation Protected Securities	2.0%	0.0%	7.0%	
Large Cap Equity	14.0%	9.0%	19.0%	
Small/Mid-Cap Equity	6.0%	1.0%	11.0%	
Non-US Developed Equity	7.0%	2.0%	12.0%	
Absolute Return	3.0%	0.0%	8.0%	
Real Estate	12.0%	7.0%	17.0%	
Private Equity	20.0%	10.0%	30.0%	
Private Credit	8.0%	3.0%	13.0%	
Natural Resources	5.0%	0.0%	10.0%	
Infrastructure	5.0%	0.0%	10.0%	

The table below sets forth the comparative investments of the PSF for the fiscal years ending August 31, 2022 and 2023, as set forth in the Annual Report for the 2023 fiscal year. As of January 1, 2023, the assets of the PSF(SBOE) and the PSF (SLB) were generally combined (referred to herein as the PSF(CORP)) for investment management and accounting purposes.

# **Comparative Investment Schedule – PSF(CORP)**

Fair Value (in millions) August 31, 2023 and 2022

Asset Class	August 31, 2023	August 31, 2022	Amount of Increase (Decrease)	Percent Change
EQUITY				
Domestic Small Cap	\$ 2,975.1	\$ 2,858.4	\$ 116.7	4.1%
Domestic Large Cap	7,896.5	6,402.1	1,494.4	23.3%
Total Domestic Equity	10,871.6	9,260.5	1,611.1	17.4%
International Equity	7,945.5	7,197.9	747.6	10.4%
TOTAL EQUITY	18,817.1	16,458.4	2,358.7	14.3%

FIXED INCOME				
Domestic Fixed Income	5,563.7	5,867.5	(303.8)	-5.2%
U.S. Treasuries	937.5	1,140.2	(202.7)	-17.8%
High Yield Bonds	1,231.6	1,142.5	89.15	7.8%
Emerging Market Debt	869.7	1,190.9	(321.2)	-27.0%
TOTAL FIXED INCOME	8,602.5	9,341.1	(738.6))	-7.9%
ALTERNATIVE INVESTMENTS				
Absolute Return	3,175.8	2,932.3	243.5	8.3%
Real Estate	6,525.2	6,286.9	238.3	3.8%
Private Equity	8,400.7	7,933.1	467.6	5.9%
Emerging Manager Program	134.5	29.9	104.6	349.8%
Real Return	1,663.7	1,620.3	43.4	2.7%
Real Assets	4,712.1	4,341.3	370.8	8.5%
TOT ALT INVESTMENTS	24,612.0	23,143.8	1,468.2	6.3%
UNALLOCATED CASH TOTAL PSF(CORP)	348.2	231.7	116.5	50.3%
INVESTMENTS	\$ 52,379.8	\$ 49,175.0	\$ 3,204.8	6.5%

Source: PSF Annual Report for year ended August 31, 2023.

The table below sets forth the investments of the PSF(SLB) for the year ended August 31, 2023.

# Investment Schedule - PSF(SLB) (1)

Investment Type	As of -31-23	
INVESTMENTS IN REAL ASSETS		_
Sovereign Lands	\$ 276.14	
Discretionary Internal Investments	264.32	
Other Lands	167.97	
Minerals <sup>(2)(3)</sup>	5,435.62	(6) -
TOTAL INVESTMENTS <sup>(4)</sup>	\$ 6,144.05	
Cash in State Treasury <sup>(5)</sup>	508.38	_
TOTAL INVESTMENTS & CASH IN STATE TREASURY	\$ 6,652.44	

<sup>(1)</sup> Unaudited figures from Table 5 in FY 2023 Unaudited Annual Financial Report of the Texas General Land Office and Veterans Land Board.

The asset allocation of the Fund's financial assets portfolio is subject to change by the PSF Corporation from time to time based upon a number of factors, including recommendations to the PSF Corporation made by internal investment staff and external consultants. Fund performance may also be affected by factors other than asset allocation, including, without limitation, the general performance of the securities markets and other capital markets in the United States and abroad, which may be affected by different levels of economic activity; decisions of political officeholders; significant adverse weather events; development of hostilities in and among nations; cybersecurity threats and events; changes in international trade policies or practices; application of the Prudent Person Standard, which may eliminate certain investment opportunities for the Fund; management fees paid to external managers and embedded management fees for some fund investments; and PSF operational limitations impacted by Texas law or legislative appropriation. The Guarantee Program could also be impacted by changes in State or federal law or regulations or the implementation of new accounting standards.

<sup>(2)</sup> Historical Cost of investments at August 31, 2023 was: Sovereign Lands \$838,776.71; Discretionary Internal Investments \$129,728,504.04; Other Lands \$38.241,863.70; and Minerals \$13,437,063.73.

<sup>(3)</sup> Includes an estimated 1,000,000.00 acres in freshwater rivers.

<sup>(4)</sup> Includes an estimated 1,747,600.00 in excess acreage.

<sup>(5)</sup> Cash in State Treasury is managed by the Treasury Operations Division of the Comptroller of Public Accounts of the State of Texas.

<sup>(6)</sup> Future Net Revenues discounted at 10% and then adjusted for risk factors. A mineral reserve report is prepared annually by external third-party petroleum engineers.

#### The School District Bond Guarantee Program

The School District Bond Guarantee Program requires an application be made by a school district to the Education Commissioner for a guarantee of its bonds. If the conditions for the School District Bond Guarantee Program are satisfied, the guarantee becomes effective upon approval of the bonds by the Attorney General and remains in effect until the guaranteed bonds are paid or defeased, by a refunding or otherwise.

In the event of default, holders of guaranteed school district bonds will receive all payments due from the corpus of the PSF. Following a determination that a school district will be or is unable to pay maturing or matured principal or interest on any guaranteed bond, the Act requires the school district to notify the Education Commissioner not later than the fifth day before the stated maturity date of such bond or interest payment. Immediately following receipt of such notice, the Education Commissioner must cause to be transferred from the appropriate account in the PSF to the Paying Agent/Registrar an amount necessary to pay the maturing or matured principal and interest. Upon receipt of funds for payment of such principal or interest, the Paying Agent/Registrar must pay the amount due and forward the canceled bond or evidence of payment of the interest to the State Comptroller of Public Accounts (the "Comptroller"). The Education Commissioner will instruct the Comptroller to withhold the amount paid, plus interest, from the first State money payable to the school district. The amount withheld pursuant to this funding "intercept" feature will be deposited to the credit of the PSF. The Comptroller must hold such canceled bond or evidence of payment of the interest on behalf of the PSF. Following full reimbursement of such payment by the school district to the PSF with interest, the Comptroller will cancel the bond or evidence of payment of the interest and forward it to the school district. The Act permits the Education Commissioner to order a school district to set a tax rate sufficient to reimburse the PSF for any payments made with respect to guaranteed bonds, and also sufficient to pay future payments on guaranteed bonds, and provides certain enforcement mechanisms to the Education Commissioner, including the appointment of a board of managers or annexation of a defaulting school district to another school district.

If a school district fails to pay principal or interest on a bond as it is stated to mature, other amounts not due and payable are not accelerated and do not become due and payable by virtue of the district's default. The School District Bond Guarantee Program does not apply to the payment of principal and interest upon redemption of bonds, except upon mandatory sinking fund redemption, and does not apply to the obligation, if any, of a school district to pay a redemption premium on its guaranteed bonds. The guarantee applies to all matured interest on guaranteed school district bonds, whether the bonds were issued with a fixed or variable interest rate and whether the interest rate changes as a result of an interest reset provision or other bond order provision requiring an interest rate change. The guarantee does not extend to any obligation of a school district under any agreement with a third party relating to guaranteed bonds that is defined or described in State law as a "bond enhancement agreement" or a "credit agreement," unless the right to payment of such third party is directly as a result of such third party being a bondholder.

In the event that two or more payments are made from the PSF on behalf of a district, the Education Commissioner shall request the Attorney General to institute legal action to compel the district and its officers, agents and employees to comply with the duties required of them by law in respect to the payment of guaranteed bonds.

Generally, the regulations that govern the School District Bond Guarantee Program (the "SDBGP Rules") limit guarantees to certain types of notes and bonds, including, with respect to refunding bonds issued by school districts, a requirement that the bonds produce debt service savings. The SDBGP Rules include certain accreditation criteria for districts applying for a guarantee of their bonds, and limit guarantees to districts that have less than the amount of annual debt service per average daily attendance that represents the 90th percentile of annual debt service per average daily attendance for all school districts, but such limitation will not apply to school districts that have enrollment growth of at least 25% over the previous five school years. As noted, above, in connection with the Regulatory Recodification, the SDBGP Rules are now codified in the Texas Administrative Code at 19 TAC section 33.6 and are available at https://tea.texas.gov/finance-and- grants/state-funding/facilities-funding-and-standards/bond-guarantee-program.

# The Charter District Bond Guarantee Program

The Charter District Bond Guarantee Program became effective March 3, 2014. The SBOE published final regulations in the Texas Register that provide for the administration of the Charter District Bond Guarantee Program (the "CDBGP Rules"). As noted, above, in connection with the Regulatory Recodification, the CDBGP Rules are now codified at 19 TAC section 33.7 and are available at https://tea.texas.gov/finance-and-grants/state-funding/facilities-funding-and-standards/bond-guarantee-program.

The Charter District Bond Guarantee Program has been authorized through the enactment of amendments to the Act, which provide that a charter holder may make application to the Education Commissioner for designation as a "charter district" and for a guarantee by the PSF under the Act of bonds issued on behalf of a charter district by a non-profit corporation. If the conditions for the Charter District Bond Guarantee Program are satisfied, the guarantee becomes effective upon approval of the bonds by the Attorney General and remains in effect until the guaranteed bonds are paid or defeased, by a refunding or otherwise.

Pursuant to the CDBGP Rules, the Education Commissioner annually determines the ratio of charter district students to total public school students, for the 2024 fiscal year, the ratio is 7.69%. At February 26, 2024, there were 186 active open-enrollment charter schools in the State and there were 1,128 charter school campuses authorized under such charters, though as of such date, 212 of such campuses are not currently serving students for various reasons; therefore, there are 916 charter school campuses actively serving students in Texas. Section 12.101, Texas Education Code, limits the number of charters that the Education Commissioner may grant to a total number of 305 charters. While legislation limits the number of charters that may be granted, it does not limit the number of campuses that may operate under a particular charter. For information regarding the capacity of the Guarantee Program, see "Capacity Limits for the Guarantee Program." The Act provides that the Education Commissioner may not approve the guarantee of refunding or refinanced bonds under the Charter District Bond Guarantee Program in a total amount that exceeds one-half of the total amount available for the guarantee of charter district bonds under the Charter District Bond Guarantee Program.

In accordance with the Act, the Education Commissioner may not approve charter district bonds for guarantee if such guarantees will result in lower bond ratings for public school district bonds that are guaranteed under the School District Bond Guarantee Program. To be eligible for a guarantee, the Act provides that a charter district's bonds must be approved by the Attorney General, have an unenhanced investment grade rating from a nationally recognized investment rating firm, and satisfy a limited investigation conducted by the TEA.

The Charter District Bond Guarantee Program does not apply to the payment of principal and interest upon redemption of bonds, except upon mandatory sinking fund redemption, and does not apply to the obligation, if any, of a charter district to pay a redemption premium on its guaranteed bonds. The guarantee applies to all matured interest on guaranteed charter district bonds, whether the bonds were issued with a fixed or variable interest rate and whether the interest rate changes as a result of an interest reset provision or other bond resolution provision requiring an interest rate change. The guarantee does not extend to any obligation of a charter district under any agreement with a third party relating to guaranteed bonds that is defined or described in State law as a "bond enhancement agreement" or a "credit agreement," unless the right to payment of such third party is directly as a result of such third party being a bondholder.

In the event of default, holders of guaranteed charter district bonds will receive all payments due from the corpus of the PSF. Following a determination that a charter district will be or is unable to pay maturing or matured principal or interest on any guaranteed bond, the Act requires a charter district to notify the Education Commissioner not later than the fifth day before the stated maturity date of such bond or interest payment and provides that immediately following receipt of notice that a charter district will be or is unable to pay maturing or matured principal or interest on a guaranteed bond, the Education Commissioner is required to instruct the Comptroller to transfer from the Charter District Reserve Fund to the district's paying agent an amount necessary to pay the maturing or matured principal or interest. If money in the Charter District Reserve Fund is insufficient to pay the amount due on a bond for which a notice of default has been received, the Education Commissioner is required to instruct the Comptroller to transfer from the PSF to the district's paying agent the amount necessary to pay the balance of the unpaid maturing or matured principal or interest. If a total of two or more payments are made under the Charter District Bond Guarantee Program on charter district bonds and the Education Commissioner determines that the charter district is acting in bad faith under the program, the Education Commissioner may request the Attorney General to institute appropriate legal action to compel the charter district and its officers, agents, and employees to comply with the duties required of them by law in regard to the guaranteed bonds. As is the case with the School District Bond Guarantee Program, the Act provides a funding "intercept" feature that obligates the Education Commissioner to instruct the Comptroller to withhold the amount paid with respect to the Charter District Bond Guarantee Program, plus interest, from the first State money payable to a charter district that fails to make a guaranteed payment on its bonds. The amount withheld will be deposited, first, to the credit of the PSF, and then to restore any amount drawn from the Charter District Reserve Fund as a result of the non-payment.

The CDBGP Rules provide that the PSF may be used to guarantee bonds issued for the acquisition, construction, repair, or renovation of an educational facility for an open-enrollment charter holder and equipping real property of an open-enrollment charter school and/or to refinance promissory notes executed by an open-enrollment charter school, each in an amount in excess of \$500,000 the proceeds of which loans were used for a purpose described above (so-called new money bonds) or for refinancing bonds previously issued for the charter school that were approved by the Attorney General (so-called refunding bonds). Refunding bonds may not be guaranteed under the Charter District Bond Guarantee Program if they do not result in a present value savings to the charter holder.

The CDBGP Rules provide that an open-enrollment charter holder applying for charter district designation and a guarantee of its bonds under the Charter District Bond Guarantee Program satisfy various provisions of the regulations, including the following: It must (i) have operated at least one open-enrollment charter school with enrolled students in the State for at least three years; (ii) agree that the bonded indebtedness for which the guarantee is sought will be undertaken as an obligation of all entities under common control of the open-enrollment charter holder, and that all such entities will be liable for the obligation if the open-enrollment charter holder defaults on the bonded indebtedness, provided, however, that an entity that does not operate a charter school in Texas is subject to this provision only to the extent it has received state funds from the open-enrollment charter holder; (iii) have had completed for the past three years an audit for each such year that included unqualified or unmodified audit opinions;

and (iv) have received an investment grade credit rating within the last year. Upon receipt of an application for guarantee under the Charter District Bond Guarantee Program, the Education Commissioner is required to conduct an investigation into the financial status of the applicant charter district and of the accreditation status of all open-enrollment charter schools operated under the charter, within the scope set forth in the CDBGP Rules. Such financial investigation must establish that an applying charter district has a historical debt service coverage ratio, based on annual debt service, of at least 1.1 for the most recently completed fiscal year, and a projected debt service coverage ratio, based on projected revenues and expenses and maximum annual debt service, of at least 1.2. The failure of an open- enrollment charter holder to comply with the Act or the applicable regulations, including by making any material misrepresentations in the charter holder's application for charter district designation or guarantee under the Charter District Bond Guarantee Program, constitutes a material violation of the open-enrollment charter holder's charter.

From time to time, TEA has limited new guarantees under the Charter District Bond Guarantee Program to conform to capacity limits specified by the Act. The Charter District Bond Guarantee Program Capacity (the "CDBGP Capacity") is made available from the capacity of the Guarantee Program but is not reserved exclusively for the Charter District Bond Guarantee Program. See "Capacity Limits for the Guarantee Program." Other factors that could increase the CDBGP Capacity include Fund investment performance, future increases in the Guarantee Program multiplier, changes in State law that govern the calculation of the CDBGP Capacity, as described below, changes in State or federal law or regulations related to the Guarantee Program limit, growth in the relative percentage of students enrolled in open-enrollment charter schools to the total State scholastic census, legislative and administrative changes in funding for charter districts, changes in level of school district or charter district participation in the Guarantee Program, or a combination of such circumstances.

#### **Capacity Limits for the Guarantee Program**

The capacity of the Fund to guarantee bonds under the Guarantee Program is limited to the lesser of that imposed by State law (the "State Capacity Limit") and that imposed by regulations and a notice issued by the IRS (the "IRS Limit", with the limit in effect at any given time being the "Capacity Limit"). From 2005 through 2009, the Guarantee Program twice reached capacity under the IRS Limit, and in each instance the Guarantee Program was closed to new bond guarantee applications until relief was obtained from the IRS. The most recent closure of the Guarantee Program commenced in March 2009 and the Guarantee Program reopened in February 2010 after the IRS updated regulations relating to the PSF and similar funds.

Prior to 2007, various legislation was enacted modifying the calculation of the State Capacity limit; however, in 2007, Senate Bill 389 ("SB 389") was enacted, providing for increases in the capacity of the Guarantee Program, and specifically providing that the SBOE may by rule increase the capacity of the Guarantee Program from two and one-half times the cost value of the PSF to an amount not to exceed five times the cost value of the PSF, provided that the increased limit does not violate federal law and regulations and does not prevent bonds guaranteed by the Guarantee Program from receiving the highest available credit rating, as determined by the SBOE. SB 389 further provided that the SBOE shall at least annually consider whether to change the capacity of the Guarantee Program. Additionally, on May 21, 2010, the SBOE modified the SDBGP Rules, and increased the State Capacity Limit to an amount equal to three times the cost value of the PSF.

Such modified regulations, including the revised capacity rule, became effective on July 1, 2010. The SDBGP Rules provide that the Education Commissioner will estimate the available capacity of the PSF each month and may increase or reduce the State Capacity Limit multiplier to prudently manage fund capacity and maintain the AAA credit rating of the Guarantee Program but also provide that any changes to the multiplier made by the Education Commissioner are to be ratified or rejected by the SBOE at the next meeting following the change. See "Valuation of the PSF and Guaranteed Bonds" below.

Since September 2015, the SBOE has periodically voted to change the capacity multiplier as shown in the table below.

Changes in SBOE-determined multiplier for State Capacity Limit

Date	Multiplier
Prior to May 2010	2.50
May 2010	3.00
September 2015	3.25
February 2017	3.50
September 2017	3.75
February 2018 (current)	3.50

Since December 16, 2009, the IRS Limit was a static limit set at 500% of the total cost value of the assets held by the PSF as of December 16, 2009; however, on May 10, 2023, the IRS released Notice 2023-39 (the "IRS Notice"), stating that the IRS would issue regulations amending the existing regulations to amend the calculation of the IRS limit to 500% of the total cost value of assets held by the PSF as of the date of sale of new bonds, effective May 10, 2023.

The IRS Notice changed the IRS Limit from a static limit to a dynamic limit for the Guarantee Program based upon the cost value of Fund assets, multiplied by five. As of December 31, 2023 the cost value of the Guarantee Program was \$44,034,322,531 (unaudited), thereby producing an IRS Limit of \$220,171,612,655 in principal amount of guaranteed bonds outstanding.

As of December 31, 2023, the estimated State Capacity Limit is \$154,120,128,859, which is lower than the IRS Limit, making the State Capacity Limit the current Capacity Limit for the Fund.

Since July 1991, when the SBOE amended the Guarantee Program Rules to broaden the range of bonds that are eligible for guarantee under the Guarantee Program to encompass most Texas school district bonds, the principal amount of bonds guaranteed under the Guarantee Program has increased sharply. In addition, in recent years a number of factors have caused an increase in the amount of bonds issued by school districts in the State. See the table "Permanent School Fund Guaranteed Bonds" below. Effective March 1, 2023, the Act provides that the SBOE may establish a percentage of the Capacity Limit to be reserved from use in guaranteeing bonds (the "Capacity Reserve"). The SDBGP Rules provide for a maximum Capacity Reserve for the overall Guarantee Program of 5% and provide that the amount of the Capacity Reserve may be increased or decreased by a majority vote of the SBOE based on changes in the cost value, asset allocation, and risk in the portfolio, or may be increased or decreased by the Education Commissioner as necessary to prudently manage fund capacity and preserve the AAA credit rating of the Guarantee Program (subject to ratification or rejection by the SBOE at the next meeting for which an item can be posted). The CDBGP Rules provide for an additional reserve of CDBGP Capacity determined by calculating an equal percentage as established by the SBOE for the Capacity Reserve, applied to the CDBGP Capacity. Effective March 1, 2023, the Capacity Reserve is 0.25%. The Capacity Reserve is noted in the monthly updates with respect to the capacity of the Guarantee Program on the PSF Corporation's web site at https://texaspsf.org/monthly-disclosures/, which are also filed with the MSRB.

Based upon historical performance of the Fund, the legal restrictions relating to the amount of bonds that may be guaranteed has generally resulted in a lower ratio of guaranteed bonds to available assets as compared to many other types of credit enhancements that may be available for Texas school district bonds and charter district bonds. However, the ratio of Fund assets to guaranteed bonds and the growth of the Fund in general could be adversely affected by a number of factors, including Fund investment performance, investment objectives of the Fund, an increase in bond issues by school districts in the State or legal restrictions on the Fund, changes in State laws that implement funding decisions for school districts and charter districts, which could adversely affect the credit quality of those districts, the implementation of the Charter District Bond Guarantee Program, or significant changes in distributions to the ASF. The issuance of the IRS Notice and the Final IRS Regulations resulted in a substantial increase in the amount of bonds guaranteed under the Guarantee Program.

No representation is made as to how the capacity will remain available, and the capacity of the Guarantee Program is subject to change due to a number of factors, including changes in bond issuance volume throughout the State and some bonds receiving guarantee approvals may not close. If the amount of guaranteed bonds approaches the State Capacity Limit, the SBOE or Education Commissioner may increase the State Capacity Limit multiplier as discussed above.

## 2017 Legislative Changes to the Charter District Bond Guarantee Program

The CDBGP Capacity is established by the Act. During the 85th Texas Legislature, which concluded on May 29, 2017, Senate Bill 1480 ("SB 1480") was enacted. SB 1480 amended the Act to modify how the CDBGP Capacity is established effective as of September 1, 2017, and made other substantive changes to the Charter District Bond Guarantee Program. Prior to the enactment of SB 1480, the CDBGP Capacity was calculated as the Capacity Limit less the amount of outstanding bond guarantees under the Guarantee Program multiplied by the percentage of charter district scholastic population relative to the total public school scholastic population. SB 1480 amended the CDBGP Capacity calculation so that the Capacity Limit is multiplied by the percentage of charter district scholastic population relative to the total public school scholastic population prior to the subtraction of the outstanding bond guarantees, thereby increasing the CDBGP Capacity.

The percentage of the charter district scholastic population to the overall public school scholastic population has grown from 3.53% in September 2012 to 7.69% in February 2024. TEA is unable to predict how the ratio of charter district students to the total State scholastic population will change over time.

In addition to modifying the manner of determining the CDBGP Capacity, SB 1480 provided that the Education Commissioner's investigation of a charter district application for guarantee may include an evaluation of whether the charter district bond security documents provide a security interest in real property pledged as collateral for the bond and the repayment obligation under the proposed guarantee. The Education Commissioner may decline to approve the application if the Education Commissioner determines that sufficient security is not provided. The Act and the CDBGP Rules also require the Education Commissioner to make an investigation of the accreditation status and financial status for a charter district applying for a bond guarantee.

Since the initial authorization of the Charter District Bond Guarantee Program, the Act has established a bond guarantee reserve fund in the State treasury (the "Charter District Reserve Fund"). Formerly, the Act provided that each charter district that has a bond guaranteed must annually remit to the Education Commissioner, for deposit in the Charter District Reserve Fund, an amount equal to 10% of the savings to the charter district that is a result of the lower interest rate on its bonds due to the guarantee by the PSF. SB 1480 modified the Act insofar as it pertains to the Charter District Reserve Fund. Effective September 1, 2017, the Act provides that a charter district that has a bond guaranteed must remit to the Education Commissioner, for deposit in the Charter District Reserve Fund, an amount equal to 20% of the savings to the charter district that is a result of the lower interest rate on the bond due to the guarantee by the PSF. The amount due shall be paid on receipt by the charter district of the bond proceeds. However, the deposit requirement will not apply if the balance of the Charter District Reserve Fund is at least equal to 3.00% of the total amount of outstanding guaranteed bonds issued by charter districts. At January 31, 2024, the Charter District Reserve Fund contained \$97,636,048, which represented approximately 2.32% of the guaranteed charter district bonds. The Reserve Fund is held and invested as a non-commingled fund under the administration of the PSF Corporation staff.

#### **Charter District Risk Factors**

Open-enrollment charter schools in the State may not charge tuition and, unlike school districts, charter districts have no taxing power. Funding for charter district operations is largely from amounts appropriated by the Legislature. Additionally, the amount of State payments a charter district receives is based on a variety of factors, including the enrollment at the schools operated by a charter district, and may be affected by the State's economic performance and other budgetary considerations and various political considerations.

Other than credit support for charter district bonds that is provided to qualifying charter districts by the Charter District Bond Guarantee Program, State funding for charter district facilities construction is limited to a program established by the Legislature in 2017, which provides \$60 million per year for eligible charter districts with an acceptable performance rating for a variety of funding purposes, including for lease or purchase payments for instructional facilities. Since State funding for charter facilities is limited, charter schools generally issue revenue bonds to fund facility construction and acquisition, or fund facilities from cash flows of the school. Some charter districts have issued non-guaranteed debt in addition to debt guaranteed under the Charter District Bond Guarantee Program, and such non-guaranteed debt is likely to be secured by a deed of trust covering all or part of the charter district's facilities. In March 2017, the TEA began requiring charter districts to provide the TEA with a lien against charter district property as a condition to receiving a guarantee under the Charter District Bond Guarantee Program. However, charter district bonds issued and guaranteed under the Charter District Bond Guarantee Program prior to the implementation of the new requirement did not have the benefit of a security interest in real property, although other existing debts of such charter districts that are not guaranteed under the Charter District Bond Guarantee Program may be secured by real property that could be foreclosed on in the event of a bond default.

As a general rule, the operation of a charter school involves fewer State requirements and regulations for charter holders as compared to other public schools, but the maintenance of a State- granted charter is dependent upon on-going compliance with State law and regulations, which are monitored by TEA. TEA has a broad range of enforcement and remedial actions that it can take as corrective measures, and such actions may include the loss of the State charter, the appointment of a new board of directors to govern a charter district, the assignment of operations to another charter operator, or, as a last resort, the dissolution of an openenrollment charter school. Charter holders are governed by a private board of directors, as compared to the elected boards of trustees that govern school districts.

As described above, the Act includes a funding "intercept" function that applies to both the School District Bond Guarantee Program and the Charter District Bond Guarantee Program. However, school districts are viewed as the "educator of last resort" for students residing in the geographical territory of the district, which makes it unlikely that State funding for those school districts would be discontinued, although the TEA can require the dissolution and merger into another school district if necessary to ensure sound education and financial management of a school district. That is not the case with a charter district, however, and openenrollment charter schools in the State have been dissolved by TEA from time to time. If a charter district that has bonds outstanding that are guaranteed by the Charter District Bond Guarantee Program should be dissolved, debt service on guaranteed bonds of the district would continue to be paid to bondholders in accordance with the Charter District Bond Guarantee Program, but there would be no funding available for reimbursement of the PSF by the Comptroller for such payments. As described under "The Charter District Bond Guarantee Program," the Act established the Charter District Reserve Fund, to serve as a reimbursement resource for the PSF.

#### **Infectious Disease Outbreak**

Since the onset of the COVID-19 pandemic in March 2020, TEA and TEA investment management for the PSF have continued to operate and function pursuant to the TEA continuity of operations plan developed as mandated in accordance with Texas Labor Code Section 412.054. That plan was designed to ensure performance of the Agency's essential missions and functions under such threats and conditions in the event of, among other emergencies, a pandemic event.

Circumstances regarding the COVID-19 pandemic continue to evolve; for additional information on these events in the State, reference is made to the website of the Governor, https://gov.texas.gov/, and, with respect to public school events, the website of TEA, https://tea.texas.gov/texas-schools/safe-and-healthy-schools/coronavirus-covid-19-support-and- guidance.

TEA cannot predict whether any school or charter district may experience short- or longer-term cash flow emergencies as a direct or indirect effect of COVID-19 that would require a payment from the PSF to be made to a paying agent for a guaranteed bond. However, through the end of January 2024, no school district or charter district had failed to perform with respect to making required payments on their guaranteed bonds. Information regarding the respective financial operations of the issuer of bonds guaranteed, or to be guaranteed, by the PSF is provided by such issuers in their respective bond offering documents and the TEA takes no responsibility for the respective information, as it is provided by the respective issuers.

#### Ratings of Bonds Guaranteed Under the Guarantee Program

Moody's Investors Service, Inc., S&P Global Ratings, and Fitch Ratings, Inc. rate bonds guaranteed by the PSF "Aaa," "AAA" and "AAA," respectively. Not all districts apply for multiple ratings on their bonds, however. See the applicable rating section within the offering document to which this is attached for information regarding a district's underlying rating and the enhanced rating applied to a given series of bonds. See "RATINGS" herein.

#### Valuation of the PSF and Guaranteed Bonds

#### Permanent School Fund Valuations

Fiscal Year		
Ended 8/31	Book Value <sup>(1)</sup>	Market Value(1)
2019	\$35,288,344,219	\$46,464,447,981
2020	36,642,000,738	46,764,059,745
2021	38,699,895,545	55,582,252,097
2022	42,511,350,050	56,754,515,757
2023(2)	43,915,792,841	59,020,536,667

<sup>(1)</sup> SLB managed assets are included in the market value and book value of the Fund. In determining the market value of the PSF from time to time during a fiscal year, the current, unaudited values for PSF investment portfolios and cash held by the SLB are used. With respect to SLB managed assets shown in the table above, market values of land and mineral interests, internally managed real estate, investments in externally managed real estate funds and cash are based upon information reported to the PSF Corporation by the SLB. The SLB reports that information to the PSF Corporation on a quarterly basis. The valuation of such assets at any point in time is dependent upon a variety of factors, including economic conditions in the State and nation in general, and the values of these assets, and, in particular, the valuation of mineral holdings administered by the SLB, can be volatile and subject to material changes from period to period.

# Permanent School Fund Guaranteed Bonds

At 8/31	Principal Amount <sup>(1)</sup>
2019	\$84,397,900,203
2020	90,336,680,245
2021	95,259,161,922
2022	103,239,495,929
2023	115,730,826,682(2)

<sup>(1)</sup> Represents original principal amount; does not reflect any subsequent accretions in value for compound interest bonds (zero coupon securities). The amount shown excludes bonds that have been refunded and released from the Guarantee Program. The TEA does not maintain records of the accreted value of capital appreciation bonds that are guaranteed under the Guarantee Program.

<sup>(2)</sup> At August 31, 2023, mineral assets, sovereign and other lands and discretionary internal investments, and cash managed by the SLB had book values of approximately \$13.4 million, \$168.8 million, and \$708.4 million, respectively, and market values of approximately \$5,435.6 million, \$678.4 million, and \$508.4 million, respectively.

<sup>(2)</sup> At August 31, 2023 (the most recent date for which such data is available), the TEA expected that the principal and interest to be paid by school districts and charter districts over the remaining life of the bonds guaranteed by the Guarantee Program was \$178,520,723,868, of which \$62,789,897,186 represents interest to be paid. As shown in the table above, at August 31, 2023, there were \$115,730,826,682 in principal amount of bonds guaranteed under the Guarantee Program. Using the State Capacity Limit of \$154,120,128,859 (the State Capacity Limit is currently the Capacity Limit), net of the Capacity Reserve, as of December 31, 2023, 7.36% of the Guarantee Program's capacity was available to the Charter District Bond Guarantee Program. As of December 31, 2023, the amount of outstanding bond guarantees represented 76.36% of the Capacity Limit (which is currently the State Capacity Limit). December 31, 2023 values are based on unaudited data, which is subject to adjustment.

Permanent School Fund Guaranteed Bonds by Category<sup>(1)</sup>

School District Bonds		Char	ter School Bonds		Totals		
Fiscal Year Ended 8/31	No. of Issues	Principal Amount	No. of Issues	Principal Amount	No. of Issues	Principal Amount	
2019	3,297	\$82,537,755,203	49	\$1,860,145,000	3,346	\$84,397,900,203	
2020	3,296	87,800,478,245	64	2,536,202,000	3,360	90,336,680,245	
2021	3,346	91,951,175,922	83	3,307,986,000	3,429	95,259,161,922	
2022	3,348	99,528,099,929	94	3,711,396,000	3,442	103,239,495,929	
2023 (2)	3,339	111,647,914,682	102	4,082,912,000	3,441	115,730,826,682	

<sup>(1)</sup> Represents original principal amount; does not reflect any subsequent accretions in value for compound interest bonds (zero coupon securities). The amount shown excludes bonds that have been refunded and released from the Guarantee Program.

### Discussion and Analysis Pertaining to Fiscal Year Ended August 31, 2023

The following discussion is derived from the Annual Report for the year ended August 31, 2023, including the Message from the Chief Executive Officer of the Fund, the Management's Discussion and Analysis, and other schedules contained therein. Reference is made to the Annual Report, as filed with the MSRB, for the complete Message and MD&A. Investment assets managed by the PSFC Board are referred to throughout this MD&A as the PSF(CORP). The Fund's non-financial real assets are managed by the SLB and these assets are referred to throughout as the PSF(SLB) assets.

At the end of fiscal year 2023, the PSF(CORP) net position was \$52.3 billion. During the year, the PSF(CORP) continued implementing the long-term strategic asset allocation, diversifying the investment mix to strengthen the Fund. The asset allocation is projected to increase returns over the long run while reducing risk and portfolio return volatility. The PSF(CORP) is invested in global markets and liquid assets experience volatility commensurate with the related indices. The PSF(CORP) is broadly diversified and benefits from the cost structure of its investment program. Changes continue to be researched, crafted, and implemented to make the cost structure more effective and efficient. The PSF(CORP) annual rates of return for the one-year, five-year, and tenyear periods ending August 31, 2023, net of fees, were 6.14%, 6.19%, and 6.78%, respectively (total return takes into consideration the change in the market value of the Fund during the year as well as the interest and dividend income generated by the Fund's investments). See "Comparative Investment Schedule - PSF(CORP)" for the PSF(CORP) holdings as of August 31, 2023.

Beginning January 1, 2023, Texas PSF transitioned into the PSF Corporation combining all PSF financial investment assets under the singular management of the PSF Corporation. The new structure of the PSF Corporation updated the strategic asset allocation among public equities, fixed income, and alternative assets, as discussed herein. Alternative assets now include absolute return, private equity, real estate, natural resources, infrastructure, and real return (TIPS and commodities). The inauguration of the PSF Corporation as a discretely presented component unit of the State of Texas for fiscal year 2023 required a change in the basis of accounting to full accrual. For a description of the full accrual basis of accounting and more information about performance, including comparisons to established benchmarks for certain periods, please see the 2023 Annual Report which is included by reference herein.

<sup>(2)</sup> At June 30, 2023 (based on unaudited data, which is subject to adjustment), there were \$117,374,697,034 in principal amount of bonds guaranteed under the Guarantee Program, representing 3,369 school district issues, aggregating \$113,174,765,034 in principal amount and 105 charter district issues, aggregating \$4,199,932,000 in principal amount. At December 31, 2023 the projected guarantee capacity available was \$26,935,589,587 (based on unaudited data, which is subject to adjustment).

PSF Returns Fiscal Year Ended 8-31-2023<sup>(1)</sup>

Portfolio	Return	Benchmark Return <sup>(2)</sup>
Total PSF(CORP) Portfolio	6.14 %	4.38 %
Domestic Large Cap Equities	16.09	15.94
Domestic Small/Mid Cap Equities	9.31	9.14
International Equities	12.38	11.89
Emerging Market Equity	2.48	1.25
Fixed Income	(1.30)	(1.19)
U.S. Treasuries	(9.21)	(9.96)
Absolute Return	7.59	3.58
Real Estate	(1.96)	(3.13)
Private Equity	4.55	0.20
Real Return	(5.51)	(5.88)
Emerging Market Debt	12.68	11.34
High Yield	7.80	7.19
Emerging Manager Program	33.35	0.97
Natural Resources	5.70	3.67
Infrastructure	14.22	3.67

<sup>(1)</sup> Time weighted rates of return adjusted for cash flows for the PSF(CORP) investment assets. Does not include SLB managed real estate or real assets. Returns are net of fees. Source: Annual Report for year ended August 31, 2023.

The SLB is responsible for the investment of money in the Real Estate Special Fund Account (RESFA) of the PSF (also referred to herein as the PSF(SLB)). Pursuant to applicable law, money in the PSF(SLB) may be invested in land, interest in real estate, mineral and royalty interest, and real property holdings. For more information regarding the investments of the PSF(SLB), please see the 2023 Unaudited Annual Financial Report of the Texas General Land Office and Veterans Land Board.

The Fund directly supports the public school system in the State by distributing a predetermined percentage of its asset value to the ASF. In fiscal year 2023, \$2.1 billion was distributed to the ASF, \$345 million of which was distributed by the PSF(CORP) on behalf of the SLB.

# Other Events and Disclosures

State ethics laws govern the ethics and disclosure requirements for financial advisors and other service providers who advise certain State governmental entities, including the PSF. The SBOE code of ethics provides ethical standards for SBOE members, the Education Commissioner, TEA staff, and persons who provide services to the SBOE relating to the Fund. The PSF Corporation developed its own ethics policy that provides basic ethical principles, guidelines, and standards of conduct relating to the management and investment of the Fund in accordance with the requirements of §43.058 of the Texas Education Code, as amended. The SBOE code of ethics is codified in the Texas Administrative Code at 19 TAC sections 33.4 et seq. and is available on the TEA web site at https://tea.texas.gov/sites/default/files/ch033a.pdf. The PSF Corporation's ethics policy is posted to the PSF Corporation's website at texaspsf.org.

In addition, the SLB and GLO have established processes and controls over the administration of real estate transactions and are subject to provisions of the Texas Natural Resources Code and internal procedures in administering real estate transactions for Fund assets it manages.

As of August 31, 2023, certain lawsuits were pending against the State and/or the GLO, which challenge the Fund's title to certain real property and/or past or future mineral income from that property, and other litigation arising in the normal course of the investment activities of the PSF. Reference is made to the Annual Report, when filed, for a description of such lawsuits that are pending, which may represent contingent liabilities of the Fund.

<sup>(2)</sup> Benchmarks are as set forth in the PSF Annual Report for year ended August 31, 2023.

#### **PSF Continuing Disclosure Undertaking**

The Regulatory Recodification included the codification of the TEA's undertaking pursuant to Rule 15c2-12 (the "TEA Undertaking") pertaining to the PSF and the Guarantee Program. As of March 1, 2023, the TEA Undertaking is codified at 19 TAC 33.8, which relates to the Guarantee Program and is available at available at https://tea.texas.gov/sites/default/files/ch033a.pdf.

Through the codification of the TEA Undertaking and its commitment to guarantee bonds, the TEA has made the following agreement for the benefit of the issuers, holders, and beneficial owners of guaranteed bonds. The TEA (or its successor with respect to the management of the Guarantee Program) is required to observe the agreement for so long as it remains an "obligated person," within the meaning of Rule 15c2-12, with respect to guaranteed bonds. Nothing in the TEA Undertaking obligates the TEA to make any filings or disclosures with respect to guaranteed bonds, as the obligations of the TEA under the TEA Undertaking pertain solely to the Guarantee Program. The issuer or an "obligated person" of the guaranteed bonds has assumed the applicable obligation under Rule 15c2-12 to make all disclosures and filings relating directly to guaranteed bonds, and the TEA takes no responsibility with respect to such undertakings. Under the TEA Undertaking, the TEA is obligated to provide annually certain updated financial information and operating data, and timely notice of specified material events, to the MSRB.

The MSRB has established the Electronic Municipal Market Access ("EMMA") system, and the TEA is required to file its continuing disclosure information using the EMMA system. Investors may access continuing disclosure information filed with the MSRB at www.emma.msrb.org, and the continuing disclosure filings of the TEA with respect to the PSF can be found at https://emma.msrb.org/IssueView/Details/ER355077 or by searching for "Texas Permanent School Fund Bond Guarantee Program" on EMMA.

# **Annual Reports**

The PSF Corporation, on behalf of the TEA, and the TEA will annually provide certain updated financial information and operating data to the MSRB. The information to be updated includes all quantitative financial information and operating data with respect to the Guarantee Program and the PSF of the general type included in this offering document under the heading "THE PERMANENT SCHOOL FUND GUARANTEE PROGRAM." The information also includes the Annual Report. The PSF Corporation will update and provide this information within six months after the end of each fiscal year.

The TEA and the PSF Corporation may provide updated information in full text or may incorporate by reference certain other publicly-available documents, as permitted by Rule 15c2-12. The updated information includes audited financial statements of, or relating to, the State or the PSF, when and if such audits are commissioned and available. In the event audits are not available by the filing deadline, unaudited financial statements will be provided by such deadline, and audited financial statements will be provided when available. Financial statements of the State will be prepared in accordance with generally accepted accounting principles as applied to state governments, as such principles may be changed from time to time, or such other accounting principles as the State Auditor is required to employ from time to time pursuant to State law or regulation. The financial statements of the Fund are required to be prepared to conform to U.S. Generally Accepted Accounting Principles as established by the Governmental Accounting Standards Board.

The Fund is composed of two primary segments: the financial assets (PSF(CORP)) managed by PSF Corporation, and the non-financial assets (PSF(SLB)) managed by the SLB. Each of these segments is reported separately und different bases of accounting.

The PSF Corporation classified as a proprietary endowment fund and reported by the State of Texas as a discretely presented component unit and accounted for on an economic resources measurement focus and the full accrual basis of accounting. Measurement focus refers to the definition of the resource flows measured. Under the full accrual basis of accounting, all revenues reported are recognized in the period they are earned or when the PSF Corporation has a right to receive them. Expenses are recognized in the period they are incurred, and the subsequent amortization of any deferred outflows. Additionally, costs related to capital assets are capitalized and subsequently depreciated over the useful life of the assets. Both current and long-term assets and liabilities are presented in the statement of net position.

The SLB manages the Fund's non-financial assets (PSF(SLB)), is classified as a governmental permanent fund and accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, amounts are recognized as revenues in the period in which they are available to finance expenditures of the current period and are measurable. Amounts are considered measurable if they can be estimated or otherwise determined. Expenditures are recognized in the period in which the related liability is incurred, if measurable.

The State's current fiscal year end is August 31. Accordingly, the TEA and the PSF Corporation must provide updated information by the last day of February in each year, unless the State changes its fiscal year. If the State changes its fiscal year, the TEA will notify the MSRB of the change.

#### **Event Notices**

The TEA and the PSF Corporation will also provide timely notices of certain events to the MSRB. Such notices will be provided not more than ten business days after the occurrence of the event. The TEA or the PSF Corporation will provide notice of any of the following events with respect to the Guarantee Program: (1) principal and interest payment delinquencies; (2) non-payment related defaults, if such event is material within the meaning of the federal securities laws; (3) unscheduled draws on debt service reserves reflecting financial difficulties; (4) unscheduled draws on credit enhancements reflecting financial difficulties; (5) substitution of credit or liquidity providers, or their failure to perform; (6) adverse tax opinions, the issuance by the IRS of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB), or other material notices or determinations with respect to the tax status of the Guarantee Program, or other material events affecting the tax status of the Guarantee Program; (7) modifications to rights of holders of bonds guaranteed by the Guarantee Program, if such event is material within the meaning of the federal securities laws; (8) bond calls, if such event is material within the meaning of the federal securities laws, and tender offers; (9) defeasances; (10) release, substitution, or sale of property securing repayment of bonds guaranteed by the Guarantee Program, if such event is material within the meaning of the federal securities laws; (11) rating changes of the Guarantee Program; (12) bankruptcy, insolvency, receivership, or similar event of the Guarantee Program (which is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent, or similar officer for the Guarantee Program in a proceeding under the United States Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the Guarantee Program, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement, or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the Guarantee Program); (13) the consummation of a merger, consolidation, or acquisition involving the Guarantee Program or the sale of all or substantially all of its assets, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if such event is material within the meaning of the federal securities laws; (14) the appointment of a successor or additional trustee with respect to the Guarantee Program or the change of name of a trustee, if such event is material within the meaning of the federal securities laws; (15) the incurrence of a financial obligation of the Guarantee Program, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the Guarantee Program, any of which affect security holders, if material; and (16) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the Guarantee Program, any of which reflect financial difficulties. (Neither the Act nor any other law, regulation or instrument pertaining to the Guarantee Program make any provision with respect to the Guarantee Program for bond calls, debt service reserves, credit enhancement, liquidity enhancement, early redemption, or the appointment of a trustee with respect to the Guarantee Program.) In addition, the TEA or the PSF Corporation will provide timely notice of any failure by the TEA or the PSF Corporation to provide information, data, or financial statements in accordance with its agreement described above under "Annual Reports."

# **Availability of Information**

The TEA and the PSF Corporation have agreed to provide the foregoing information only to the MSRB and to transmit such information electronically to the MSRB in such format and accompanied by such identifying information as prescribed by the MSRB. The information is available from the MSRB to the public without charge at www.emma.msrb.org.

## **Limitations and Amendments**

The TEA and the PSF Corporation have agreed to update information and to provide notices of material events only as described above. The TEA and the PSF Corporation have not agreed to provide other information that may be relevant or material to a complete presentation of its financial results of operations, condition, or prospects or agreed to update any information that is provided, except as described above. The TEA and the PSF Corporation make no representation or warranty concerning such information or concerning its usefulness to a decision to invest in or sell bonds at any future date. The TEA and the PSF Corporation disclaim any contractual or tort liability for damages resulting in whole or in part from any breach of its continuing disclosure agreement or from any statement made pursuant to its agreement, although holders of Bonds may seek a writ of mandamus to compel the TEA and the PSF Corporation to comply with its agreement.

The continuing disclosure agreement is made only with respect to the PSF and the Guarantee Program. The issuer of guaranteed bonds or an obligated person with respect to guaranteed bonds may make a continuing disclosure undertaking in accordance with Rule 15c2-12 with respect to its obligations arising under Rule 15c2-12 pertaining to financial information and operating data concerning such entity and events notices relating to such guaranteed bonds. A description of such undertaking, if any, is included elsewhere in this offering document.

This continuing disclosure agreement may be amended by the TEA or the PSF Corporation from time to time to adapt to changed circumstances that arise from a change in legal requirements, a change in law, or a change in the identity, nature, status, or type of operations of the TEA or the PSF Corporation, but only if (1) the provisions, as so amended, would have permitted an underwriter to purchase or sell guaranteed bonds in the primary offering of such bonds in compliance with Rule 15c2-12, taking into account any amendments or interpretations of Rule 15c2-12 since such offering as well as such changed circumstances and (2) either (a) the holders of a majority in aggregate principal amount of the outstanding bonds guaranteed by the Guarantee Program consent to such amendment or (b) a person that is unaffiliated with the TEA or the PSF Corporation (such as nationally recognized bond counsel) determines that such amendment will not materially impair the interest of the holders and beneficial owners of the bonds guaranteed by the Guarantee Program. The TEA or the PSF Corporation may also amend or repeal the provisions of its continuing disclosure agreement if the SEC amends or repeals the applicable provision of Rule 15c2-12 or a court of final jurisdiction enters judgment that such provisions of Rule 15c2-12 are invalid, but only if and to the extent that the provisions of this sentence would not prevent an underwriter from lawfully purchasing or selling bonds guaranteed by the Guarantee Program in the primary offering of such bonds.

## **Compliance with Prior Undertakings**

Except as stated below, during the last five years, the TEA and the PSF Corporation have not failed to substantially comply with their previous continuing disclosure agreements in accordance with Rule 15c2-12. On April 28, 2022, TEA became aware that it had not timely filed its 2021 Annual Report with EMMA due to an administrative oversight. TEA took corrective action and filed the 2021 Annual Report with EMMA on April 28, 2022, followed by a notice of late filing made with EMMA on April 29, 2022. TEA notes that the 2021 Annual Report was timely filed on the TEA website by the required filing date and that website posting has been incorporated by reference into TEA's Bond Guarantee Program disclosures that are included in school district and charter district offering documents.

# **SEC Exemptive Relief**

On February 9, 1996, the TEA received a letter from the Chief Counsel of the SEC that pertains to the availability of the "small issuer exemption" set forth in paragraph (d)(2) of Rule 15c2-12. The letter provides that Texas school districts which offer municipal securities that are guaranteed under the Guarantee Program may undertake to comply with the provisions of paragraph (d)(2) of Rule 15c2-12 if their offerings otherwise qualify for such exemption, notwithstanding the guarantee of the school district securities under the Guarantee Program. Among other requirements established by Rule 15c2-12, a school district offering may qualify for the small issuer exemption if, upon issuance of the proposed series of securities, the school district will have no more than \$10 million of outstanding municipal securities.